- 1 Minutes of the regular monthly meeting of the Planning Commission of the County of Henrico,
- 2 Virginia, held in the Board Room of the County Administration Building, Parham and
- 3 Hungary Spring Roads at 6:00 p.m., on March 11, 1999, Display Notice having been
- 4 published in the Richmond Times-Dispatch on Thursday, February 18, 1999, and Thursday,
- 5 February 25, 1999.

- Members Present: Elizabeth G. Dwyer, C.P.C., Chairwoman, Tuckahoe
- 8 Ernest B. Vanarsdall, C.P.C., Vice-Chairman Brookland
- 9 C. W. Archer, C.P.C., Chairman, Fairfield
- Mary L. Wade, Three ChoptDebra Quesinberry, Varina
- James B. Donati, Jr., Board of Supervisors, Varina
- John R. Marlles, AICP, Secretary, Director of Planning,

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- 15 Others Present: Virgil R. Hazelett, P.E., County Manager
  - Mark W. Light, Chief, Division of Fire Gerald M. McKenna, Director, Libraries
- 18 Randall R. Silber, Assistant Director of Planning
- John Merrithew, AICP, Principal Planner Mark Bittner, AICP, County Planner
- 21 Nancy Gardner, County Planner
- Jo Ann Hunter, AICP, AICP, County Planner
- 23 Mikel Whitney, County Planner 24 Judy Thomas, Recording Secretary

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Ms. Dwyer - The Planning Commission meeting will come to order. I believe the first item on our agenda is Capital Improvement. Mr. Secretary.

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Mr. John R. Marlles, Director of Planning - Thank you, Madam Chairman. The first item on the agenda is the County's Capital Improvements Program. This is a public hearing to consider the 5-year capital improvements program for fiscal years 1999-2000 through 2003-04. This evening, we have the County Manager, Mr. Virgil Hazelett, and other members of the County Manager's staff, as well as representatives from the Budget Office, and representatives from other County agencies and departments that have matters related to the CIP. This is a public hearing. Mr. Manager, I presume you'll be giving the presentation tonight?

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Mr. Virgil R. Hazelett, County Manager - Thank you, Mr. Marlles. Madam Chairman, members of the Planning Commission, as been indicated, each year, we bring forward to you the Capital Improvement Program for a 5-year period, as we converge on a date sometime in April which will be the proposed passage of the total budget by the Board of Supervisors.

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The 5-year program, which we sent to you in the month of February, and comes to you after some exhaustive efforts of planning and categorizing a number of improvements throughout the County, includes \$421.8 million over 5 years.

However, there are sometimes that people, especially the citizens, believe that we are totally funding \$421.8 million if we approve this 5-year capital plan. In essence, we are not. As a part of the budgetary process, we are only going one year forward for that year which is the next budget year; the year of 1999-2000, which is \$55,296,399. If you would like to look at some of those projects, I believe each of you have the book before you, and if you'll turn to Roman Numeral No. 9, IX, you will see the summary page of those particular projects.

 You will notice that is by departments. And you will see the total listing at the lower right hand corner of \$421.8 million. If you come to the left hand side of the page under "The Manager's Proposed FY-99-2000 budget, you see the \$55.296 million which is what we will be proposing, and what we hope will be approved by the Board of Supervisors, which would become effective July 1.

In our 5-year effort, which is the vision of Henrico County for the next 5 years in reference to Capital Improvements, it does include \$108.3 million for water and sewer. We did last year include in the Capital budget, the water plant itself. The bids will actually be open during the week of March  $25^{th}$ . So, it is not included in the effort this year.

Solid waste efforts of \$3.9 million which, of course, includes landfill projects which are necessary for Henrico County as we continue, as our population grows, and as there is a need to improve and expand our landfills and even close some portions of them as we move forward.

Drainage improvements; difficult projects throughout the County, with the 5 years again, totaling \$31.9 million.

Roadway improvements over the next 5 years of \$18.8 million.

73 Parks are projected at \$30.8 million.

Building projects over the next 5 years, through an exhaustive effort; \$197.5 million.

Something new, new to all of us, and that is the speed at which technology changes; not only in Henrico County, but in the world. Is we have also added technology improvement and equipment enhancements in our Capital Improvement effort. That totals \$6.2 million over the next 5 years.

All of that, of course, totaling up to the amount that you see on Page 9, being \$121 million. And, as I indicated over the first year period, which is the only period that we would consider funding, is the \$55.296 million.

If you turn to pages Roman Numeral 4 through 6, you will see that those projects are enumerated for you. That's the reason the entire staff is behind me in order to answer any questions that you may have considering all of those expenditures in the various departments.

The largest effort that we have before us, of course, is the continuation of the Capital Improvement Program for the Schools of Henrico County. That is a commitment that the School

Board, the Superintendent, the Henrico County Board of Supervisors, and myself, as County Manager, has made and are continuing to fund for these next five and even eight years. The population in the school system is increasing dramatically each year. There is a need to keep up with that, and it does carry a bulk of our proposed expenditures next year and over that five – year period, a very large sum of money.

As you look at these projects, there is one particular project that was actually funded this year that is not included in your Capital Improvement Program and that is the new North Park Library, which is funded at \$4.2 million. It is shown elsewhere in the book. It was funded by the Board of Supervisors this year. Therefore, it does not appear. It is a committed project. It is underway with engineering and architectural effort and, hopefully, we will have it under construction during the latter part of 1999.

With that, Madam Chairman, members of the Planning Commission, I would be glad to answer any questions. If you can stump the Manger, which everybody tries to do, and usually does, I have an entire staff back here, who, I can assure you, will be able to provide the answers. Mr. Marlles has also promised me he wouldn't ask any questions that he couldn't answer himself, and I'll remind him of that.

111 Ms. Dwyer - Thank you, Mr. Manager. Are there any questions of Mr. 112 Hazelett by Commission members?

114 Mr. Vanarsdall - Virgil, what was the figure on that library over on the north side?

116 Mr. Hazelett - The Library is estimated at \$4.2 million, Mr. Vanarsdall.

118 Ms. Dwyer - Is that the total cost for land acquisition, engineering and construction?

121 Mr. Hazelett - Yes. The land was previously acquired. So, the \$4.2 million is the actual construction.

124 Ms. Dwyer - I was wondering what was the status of the new Tuckahoe 125 Library?

Mr. Hazelett - The Tuckahoe Library, while it is in the 5-year CIP, is not included in this 1999-2000 appropriation. It is in the 2003-04, as I recall. No funding has been identified. Of course, no funding would be appropriated at this point in time. The estimated cost of that library, we already have the land available for that, is somewhere between, in today's dollars, of \$12 million to \$14 million.

Ms. Dwyer - Mr. Manager, we have a number of cases, tonight, that we are reviewing for rezoning, and these involve single family homes in generally the northwestern quadrant of the County. And, I think that's the area of the County that's seeing tremendous growth in recent years. And part of our staff report indicates that, even with the schools that are planned with the kind of growth that we're seeing, that even those schools may not be adequate

to service the number pupils that we are going to be seeing in that period of time. It seems to me we're kind of in a difficult position to continue to approve residential lots and residential housing that we know is going to generate students that we are having difficulty providing space for. Is there anything that you think the Planning Commission should do to help alleviate that problem?

Mr. Hazelett - I think that the same concern has been expressed by the Board of Supervisors. That is the increased density which is occurring in the County which is also bringing about more student population for our school system. I've often reminded the Board of Supervisors that is, as the quality of life, as conditions in Henrico County improve, the population increases. We must face this. I think the School system is adjusting its projections, if you will, not only to those birth rates in Henrico County, but also to the influx of people who are coming to Henrico County. It's a dramatic change. That's why you're seeing almost 1,000 pupils a year increase. One thousand pupils a year, it's really rather easy to equate to at least one school a year.

We're trying to keep up with that from an expenditure standpoint through bond issues; through Virginia Public School Authority, and even consideration of other funding alternatives. At this time, I think, as a total County, we are comfortable where we are, but as those increases continue, we're going to have to look at different ways and different things. Obviously, the emphases in that portion of the County is a new high school to open perhaps 2002. We've acquired the land. A new elementary school across the street from that which we acquiring the land; a new middle school. All of these things, of course, take time to build, but they are inevitable with our population increases. We simply have to look at them on a year-to-year basis. However, what the Planning Commission can do is difficult. That means to minimize densities. To be extremely careful and sensitive to the citizens which are present in the County, and to be very careful about creating quality effort and some people in the audience may not like that, but less dense efforts whenever possible, in order to insure the future that we have.

Ms. Dwyer - How about holding in abeyance any rezoning cases?

Mr. Hazelett - That's difficult, Madam Chairman, from a standpoint of creating a moratorium, because, I, quite frankly, don't think we are in a position to create such an effort. We can still provide services. No matter how crowded we believe they are, we are able to provide, not only the school services, but the other services that are necessary. So, it becomes difficult to, simply, close the door, put the latch on it. I think we have to slow it down where ever we can. Staff is looking at that, in addition to the Board of Supervisors, which, of course, you will be seeing more and more of. But, I think that's probably the only thing we can do. I don't think we have any way of stopping it. And, I'm not sure that we would want to totally stop it.

Mrs. Wade - Is phasing a legitimate tool, then, for that?

Mr. Hazelett - I think it is, Mrs. Wade. Again, we have to be very, very careful from the standpoint of once something is zoned, allowing the highest and best use of the property, that's being indicated as being the use, as long as the infrastructure is there, as long as

there is not an impact which we find unacceptable, then we almost have an obligation to allow that to occur.

I think more emphasis on phasing; more emphasis on less density, is exactly what we have to do. And that's where we have to work with the development community to recognize that. While we do have a high quality of life, we must maintain it. Therefore, we must slow down the growth. We must control the growth. Henrico is known for controlled growth for that quality of life standard. But as it comes to us, as more people want to move here, that's what's hitting us.

So, yes, I think you can phase it, but I think it has to be a cooperative effort between the development community, the Planning Commission, and the Board of Supervisors.

196 Mrs. Wade - I didn't mean the land that was already zoned.

198 Mr. Hazelett - The new development. Once we get past the zoning, that's where 199 it becomes difficult. That's where it's, perhaps, cooperative effort.

Mrs. Wade - No. I meant in the zoning process, I suppose. My question was going to be a little more specific, not far from what Ms. Dwyer said. In the northwestern area, the new elementary school needed by the fall of 2001. Do we anticipate that it will be ready?

205 Mr. Hazelett - Did Mr. Edwards come in? They actually know the construction 206 schedules.

 Doctor Mark Edwards, Superintendent of Schools - Actually, the construction schedule is going to be the Fall of 2000. That's what we're anticipating—2001. We accelerated the scheduled because of the need. We anticipate that we will have approximately seven modular classroom units at Shady Grove next year. So, in anticipation of that, we plan on having the school ready in the fall of 2000.

214 Mrs. Wade - That will be full. It is already committed.

Mr. Hazelett - With the General Assembly session that has just closed, and some of the information that we're receiving, there is an additional \$10 million being put toward school construction in Henrico County. \$5 million of that we'll be received in April. The other \$5 million shortly after July 1. We have committed to apply that to school construction in an effort to speed up some of these projects in the northwestern portion, rather than delay them in an effort to try to meet these pupil projections. That's where that revenue is coming from.

223 Mrs. Wade - I understood that's where we're getting it from. Thank you.

Mr. Archer - Mr. Hazelett, on Roman Numeral 11, Project No. 104 shows a land purchase of about \$195,000. Is that attached to the Administrative Office renovation right above it, Project 104 near the top?

- 229 Mr. Gerald M. McKenna, Director, Libraries Sir, that's for additional land around the
- 230 Fairfield Library.

- 232 Mr. Archer Does that mean the library will be expanding? It says,
- 233 "Renovation." Does that mean expansion also?

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235 Mr. McKenna - ` We want to purchase land for expansion capabilities in the future.

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- 237 Mr. Archer But it's not something that's immediately planned, is that what
- 238 you're saying?

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240 Mr. McKenna - No. We're planning for the future.

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242 Mr. Archer - Okay.

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- 244 Mr. Hazelett The Library, itself, Mr. Archer, is programmed to be in the
- vicinity of 12,000 square feet. Our footprint that we're using may be a little larger than that.
- But, we're looking at that aspect. I'm sorry. This is the Fairfield Library, itself, Jerry?

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248 Mr. McKenna - Yes sir.

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- 250 Mr. Hazelett This is not the North Park, but the Fairfield Library for expansion
- 251 of that?

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253 Mr. McKenna - Yes sir.

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- 255 Mr. Hazelett As we make some changes, we have envisioned making some
- changes at the Fairfield Library that would need some expansion of land, and that is because we
- do anticipate possibly some relocation of administrative headquarters which would expand the
- library, itself, and, therefore, some more land would be needed for parking and so forth.

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260 Mr. Archer - All right, thank you, sir.

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262 Mr. Vanarsdall - The administrative headquarters of the Library?

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Mr. Hazelett - Yes sir. The actual administrative headquarters, Mr. McKenna's and his staff is located at the Fairfield Library at this time.

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- 267 Mr. Vanarsdall I have a question. On Roman Numeral #10, Line 12, "Northern
- 268 Area Elementary School". Where would that be? It just says, "land."

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- 270 Mr. Hazelett I'm not sure that actual site has been defined at this point in time,
- 271 has it, Paul, the northern area elementary?

- 273 Mr. Paul Carper My suspect is that is the property that was just zoned by the Board
- of Supervisors, which was the R-1 property of Bob Atack.

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276	Mr. Vanarsdall - That's what I was thinking. I know that was a possibility and the		
277	School Board had studied it for awhile.		
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279	Mr. Hazelett -	They're still looking at it, Mr. Vanarsdall, but that appears to be a	
280		by the Superintendent to me. That land was set aside as a part of	
281	the zoning case, for the County to purchase.		
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283	Mr. Vanarsdall -	Yes.	
284	M II lu	TI 00	
285	Mr. Hazelett -	The 38 acres.	
286	Mrs. Wode	I thought that was going to be a middle school?	
287	Mrs. Wade -	I thought that was going to be a middle school?	
288	Mr. Hazelett -	Mrs. Wada, I think you're right. Doub I'm not sure you'yo	
289 290	established a site for the elem	Mrs. Wade, I think you're right. Paul, I'm not sure you've	
290 291	established a site for the eler	nemary school.	
292	Mr. Carper -	We're in the process. We have investigated a site on Greenwood	
293	Road. The Mill Road site is	1	
294	road. The Will road site is the initiale school.		
295	Mr. Hazelett -	I'm wrong on that.	
296	TVIII TIUBOTOLE	I in wrong on that	
297	Mr. Carper -	(Comments unintelligible).	
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299	Mr. Vanarsdall -	I didn't hear what he said.	
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301	Mr. Hazelett -	He's looking at a piece of property off of Mill Road for the	
302	elementary. I had misled you, Mr. Vanarsdall and Mrs. Wade.		
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304	Mrs. Wade -	It's the other way around.	
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306	Mr. Hazelett -	The Atack case actually provided 38 acres for a middle school.	
307	The elementary school is ant	ticipated to be off of Greenwood.	
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309	Ms. Dwyer -	Mr. Atack, I think, promised this Commission that he would sell	
310	that land to the County real of	cheap. I think that was his exact words—"real cheap."	
311	M II lu	Tr' II lat Mala Classic con con la della	
312	Mr. Hazelett -	It's all relative, Madam Chairman\$29,000 an acre and I think	
313	that's reasonable.		
314 315	Mr. Vanarsdall -	He said he was going to sall it to us for a song and then sing it to	
316		He said he was going to sell it to us for a song and then sing it to	
317	us.		
318	Mr. Hazelett -	It's a lot of people out there that like to hear those songs.	
319	ivii. Huzelett	it 5 a lot of people out there that like to fical those soilgs.	
320	Mrs. Wade -	That certainly beats the other middle school.	

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322	Mr. Hazelett -	We paid a lot more than that for acreage for schools lately.	
323	1121 2202010	the bare a recommend recorded for some records.	
324	Mr. Vanarsdall -	I have another question for Mr. Hazelett, Madam Chairman.	
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326	Ms. Dwyer -	Okay.	
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328	Mr. Vanarsdall -	Where will Fire Station No. 21 be located in the Brookland	
329	District?		
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331	Mr. Hazelett -	Fire Station No. 21 is located in the Fairfield District, and is up off	
332	of Francis Road.		
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334	Mr. Vanarsdall -	It says, "Brookland District" here, Chief?	
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336	Mr. Light -	That should reflect the Fairfield District. I believe that was the old	
337		the land was originally donated that was in the Brookland District,	
338	and then it was changed. That was an oversight.		
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340	Mr. Vanarsdall -	Thank you, Chief.	
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342	Mrs. Wade -	We can't keep up either.	
343	M II lu		
344	Mr. Hazelett -	For the record, you stumped the Fire Chief and not the County	
345	Manager.		
346 347	Mc Dynor	Were you finished, Mr. Vanarsdall?	
348	Ms. Dwyer -	vvere you minsted, ivii. Valiaisuan:	
349	Mr. Vanarsdall -	I had one more question. Where would the Property Management	
350		ew building? Where is that going to be? Item No. 656.	
351	warehouse be located, the in	ew building: where is that going to be: Item 1vo. 000.	
352	Mr. Hazelett -	On what page, Mr. Vanarsdall?	
353	Wir. Huzerett	on what page, with valuabating	
354	Mr. Vanarsdall -	On the same page, Roman Numeral No. 10.	
355	1121 V 411412 44412	on the same page, remaining the re-	
356	Mr. Hazelett -	We have not established a location at this point in time. It would	
357		year 2003. We have not identified a location.	
358	r	J	
359	Mr. Vanarsdall -	Okay. And then I have a question, one more, that I asked last	
360		nile Court renovation, I noticed the land that I asked you about last	
361	year, back there, I noticed is "for sale" again, or maybe the sign has always been there, and		
362	everybody parks up on it as far as they can go without running into trees. Is there anyway we		
363		ooks like the Juvenile Court is what's growing the fastest.	
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365 Mr. Hazelett - It is, Mr. Vanarsdall. There are some questions that we have to answer in reference to the total Court system before we know actually what we will do. And, I

think I would simply say, that there are differing opinions as to whether we should be acquiring land without an actual factual use of the property in the future. That has yet to be determined. I would agree with you. It would be my position that we should be able to acquire any piece of land adjacent to us at any time. However, that's taken off the tax roles. And, at this point, in time, we honestly don't know. We may be creating more courts and we might be reducing that particular number of courtrooms at that location in the future, but expanding others on this complex.

375 Mr. Vanarsdall - You can't hardly get up the street when court's in. They park way 376 down Hooper.

378 Mr. Hazelett - The property has been for sale for over a year. We're aware of it. 379 We have the value. That sets on the corner of my desk. I would like to acquire it.

381 Mr. Vanarsdall - Okay. Thank you.

383 Mrs. Quesinberry - Madam Chairman, I have a couple of questions for the Manager. 384 Mr. Hazelett, I'm generally interested in utilities. I was wondering if you could just generally 385 speak to the rate of the advancements of utilities coming into Varina.

387 Mr. Hazelett - Utilities into the Varina area is a difficult aspect from the 388 standpoint, Mrs. Quesinberry, that what is going to have to happen is a large development, that 389 from my conversation, either fronts or brings utilities in a large way into Varina.

The area of Varina is extremely flat. It is extremely expensive to provide utility infrastructure because of that. Water is expensive, but I don't think water is the problem. I think water can be and would be extended. The problem is actually one of sanitary sewer. And it has to be pumped so many times to get it to the location to where it goes into our transmission line, if you will.

This, I think, is one of the major reasons for the hold up of development of Varina. I have often, in the past, told Mr. Donati that once it starts, it will be extremely difficult to hold back. I believe it will probably develop faster than the western portion of the County did. But until that sewer is actually initiated by a large development, it becomes difficult to develop, because its at different places in Varina. Once you get that major sewer effort there, I think that will just fall like dominos because it simply will be extended from time to time.

 We are also looking at, perhaps, some policy changes in reference to utilities that may assist the development in the future. And that is simply through an expenditure of public funds that we have, in the past, felt that should belong to the development community. We're not completely there. It's not been discussed with the Board of Supervisors. It is something that we have to look to in the future.

But, in reality, every developer that comes to us simply says, "At this point, I cannot afford to pump the sewer that far. I cannot afford the cost of the pumping station." And those are the

dilemmas that create the type of development that we have. It's either close in or its of a residential nature.

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Obviously, White Oak, you know that the County fronted that. And, I think that we will recoup that and provide a benefit for Henrico County for many, many years to come. But I don't believe there is a developer anywhere probably in this Commonwealth who could have done that simply because of the cost of the front money to do that. We extended sewer 38,000 feet.

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Mrs. Quesinberry -One of the reasons that I'm asking, of course, is that we're very interested in the development that's in Varina now and on the way. It's a lot of land out there. I'm sure you've noticed. And just to kind of tag onto what Mrs. Dwyer was speaking to in the way of zoning and services.

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You may or may not know that I just started the Certified Planning Commissioners Program with Mike Chamber, and I know you're familiar with that. And one of the things that we were talking about last week was availability of services, be they schools, or utilities or roads directly tied to development. And there was a lot of discussion about what's been happening in Chesapeake, and the approach that they've taken in tying availability of services to zoning. And was I wondering if you were familiar at all with that? And I understand its never been tested in the courts, but it was just kind of an interesting concept, because it is something we're all really concerned with.

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It is an interesting concept of tying – yes, I am somewhat familiar Mr. Hazelett with it.

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Mrs. Quesinberry -Did I stump you?

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439 No. The similarity between Chesapeake and Varina District is Mr. Hazelett -440 quite similar. It's extremely flat. There is a lot of pumping that would be necessary, especially for sewer. I believe that water an sewer are the infrastructure that are absolutely necessary for 442 any type of development. By tying it to development or tying it to zoning, I think on one hand, and the initial reaction to that, it is acceptable. It does control growth. On the other hand, I 443 444 think it can create some legal dilemmas and also some practical dilemmas. Because, in reality, we have to create an overall master plan, if you will. And I think that's how you're going to 445 have to do this, and I don't know really what your position is, but my position is, there will be 446 growth. The question of what type of growth. The question of how much growth. The question 448 of quality; the standards of quality.

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So, I think that there is going to be infrastructure there and I think that we have to plan for that. I hesitate to get into the aspect of utilities controlling zoning, or zoning controlling utilities, 450 because it will go both ways. That's where we get into difficulty. That's where it has to be 451 tested in court. 452

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We have the ability here in this County, at this point and time and probably for a short time in the future; short being ten, fifteen or twenty years, of being able to assist development with infrastructure. We just have to make that decision. We're not there yet. That's different than a lot of localities.

459 In other words, we say the developer must pay. The developer must provide. That's different than a lot of places. And, we are there, and I think we'll be there. But, I think we need to look 460 461 at some differences. And that's where we are. It's going to be an interesting next three or four years, I believe, in order to make those decisions and assist with the overall growth of Varina. 462 Whether you're "pro growth," whether you're opposed to growth, I think that the issue, to me, 463 is one of quality of growth. 464

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469 470 What is it that we want for Varina? What type of quality? What type of effort? And then if we can assist with that through the provision of infrastructure at a reasonable rate, then that, perhaps, is what we're going to have to do. Because, otherwise, to provide "front money: for that type of development is going to be extremely difficult. And then it becomes almost a demand effort, a cry from the development community. And then you're forced to accept something that's not acceptable in your mind or to the County at large.

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473 My last question is really easy. I just want to know where the next Mrs. Quesinberry -474 fire station is going to be in Varina and when you're going to put it up.

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476 Mr. Hazelett -To answer your second question first, at this point in time, it would have to be included in the Capital Improvement Program with a Revenue Source. The 477 478 site of the next fire station is supposed to be on Strath Road? Oh, you stumped me, Mrs. 479 Quesinberry.

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481 Mrs. Quesinberry -All right.

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483 Mr. Light -Darbytown and Yahley Mill. 484

485 Mr. Hazelett -It's Darbytown and Yahley Mill, which is where we actually had 486 to condemn property for it about two years ago, which would be Fire Station 18.

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488 Mrs. Quesinberry -Next year?

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490 Mr. Hazelett -Again, funding becomes the problem, Mrs. Quesinberry. We have 491 not identified additional funding other than what we allocate through the general budget process. I anticipate that fire station will be there within the next two to three years. Yes ma'am. 492

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494 Mrs. Quesinberry -Thank you.

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496 Mrs. Wade -My memory may be faulty on this, but the issue of services related 497 to zoning, it seems to me that Fairfax went through this many, many years ago where they said, "You know, we can't zone anymore until we get the services and the courts didn't take a very 498 positive view of that." 499

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501 Mr. Hazelett -They did not take a very positive view, Mrs. Wade. However, not 502 criticizing Fairfax, but the courts normally don't take a positive view of anything where Fairfax is involved in court. And I think that goes along with the reputation and philosophy, but you are absolutely correct.

506 Mrs. Wade - That it is shaky ground. We have been working on updating the 507 Open Space Plan, and I see money in here for improving recreation facilities. Is there any in 508 there for purchasing more at this time?

Mr. Hazelett - We do not anticipate any purchases in this next year, Mrs. Wade. Again, as we look to the future and look to our revenue sources, I think, quite frankly, we will be looking to purchase property. In the western part of this County it's a very valuable commodity. And, if we are going to do any more parks in the western portion, we're going to have to purchase this property early. It's getting extremely expensive. And I think we probably should be on advance purchase even in the Varina District, simply because the value is going to escalate. Wherever we can do that and however we can do it, I think we should do that.

518 Mrs. Wade - One more question not unrelated to that, actually. Do we have enough money in the budget to landscape our new building up at the corner of Shrader and Parham?

Mr. Hazelett - We are doing that. Yes ma'am. As we move ahead, there will be some additional landscaping. We actually, much to my surprise, about a week ago, cut down the trees in the parking lot. We replaced the trees. We are improving the landscaping around the facility. So, yes ma'am, you will see that.

527 Mrs. Wade - Because developers will say when we're talking to them about landscaping, "Well, look at your County building up there."

530 Mr. Hazelett - We must do what we expect them to do.

532 Mrs. Wade - Well, thank you.

 Ms. Dwyer - If I may follow up on Mrs. Wade's question which I was prepared to ask also about acquisition of land, we are in the process of working on our Open Space Plan. And this is really related to density which the school question was also related to. We hear a lot of concerns expressed by citizens that they're feeling overcrowded and that the land is being too densely developed as time goes on. And, they assume, because we have an Open Space Plan, that means we're going to have open spaces here and there, and we have to explain, all of us, that we have open space where the County decides to purchase open space. So, just to add another voice to that concern, that, as we see land as being developed at such a rapid rate, and its getting so expensive, I would like to see some resources dedicated to land acquisition, even if it had to be at the expense of other development of facilities on existing land. But, you know, just to get that land purchased up front as soon as possible. It seems imperative from where we sit.

Mr. Hazelett - It is. And I think that's part of, as Mrs. Wade, had asked earlier. What could we do with phasing and so forth? One of the many things that you could do is emphasize with the development community the need for open space, the need for park land as a

549 part of their development, the need for those services; schools and so forth, which we've done extremely well in the past. But I think we also hit a cycle every once and awhile where we do 550 have to push up that need, especially in recreation. The density question, we are tackling that question this year. But, by the same token, open space is a valuable commodity. We're going 552 to have to commit to it I think in the future and we're going to have to acquire some land both 553 554 north, south, east and west.

555 556

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Ms. Dwyer -Is there money for land acquisition in the future budget? You said there was none for...

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There is some land acquisition from a Recreation standpoint in the Mr. Hazelett future years, Madam Chairman, and there will be additional aspects of that. If we were to identify a revenue source, if we were to identify the commitment on behalf of the citizens, perhaps, through a bond issue or something, we would actually look into addition to what's in the Capital Improvement Program to look at other alternatives. And I think Open Space will be one of those.

564 565 566

Thank you. Any other questions of Mr. Hazelett? Ms. Dwyer -

567 568

Mr. Vanarsdall -I have one final question and I didn't want Mr. Hazelett to go away disappointed. And I ask him this every year, so bear with me. Do you think the sound system is now up to par in this building, as we speak?

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Mr. Hazelett -I do, Mr. Vanarsdall. I think the dilemma that sometimes many people face up there is that you really don't hear what they hear down here. Your voice carries extremely well in the audience.

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From my standpoint, the most frustrating part of this entire room is exactly where I'm standing. It is to me, if I move to one side, over here, then you can't hear me and the audience can't hear me. If I weave and bob or talk close to the mike, then I create another dilemma. What you have to do and what we have to teach people to do is to stand right between the mikes and not move, because they are conical in shape in order to keep that volume up. This is the most frustrating part, whether we drop something from the ceiling, whether we drill it up from the floor, this has to be improved right here, because people cannot adjust to it because they don't really know what's going on.

584 585

Mr. Vanarsdall -The last POD meeting, I believe it was, we had two ladies that sat all the way back where the gentlemen in the blue court and the white sweater are sitting. And they kept saying, "We can't hear." So, I believe the Chairman said, "Why don't you move down front?"

587 588

> Mrs. Wade -We all thought that.

589 590

591 Mr. Hazelett -There are some things, Mr. Vanarsdall, that the sound system can't control. We continue to test it. To tell you one thing about the sound system, the sound 592 593 system can be set, and is set, for the different volumes for the different Boards. We can set the level of all of those microphones for each of you, and at the same time, set them for the Board of 594

- 595 Supervisors, just simply change them over, because you all of have different ranges of voice.
- But we've tested it. We continue to test it in the back. We get very few complaints. Notice, I
- 597 didn't say, "not any." We get very few complaints, and I agree with the Chairman. The thing
- 598 to do is to ask those people to move forward.

600 Mr. Vanarsdall - Thank you.

601

602 Ms. Dwyer - Thank you for the tip.

603

604 Mr. Vanarsdall - I have no more questions.

605

606 Ms. Dwyer - Any more questions? Thank you, sir.

607

- 608 Mr. Hazelett Thank you, Madam Chairman, members of the Planning
- 609 Commission.

610

611 Ms. Dwyer - Thank you to your staff for being here this evening.

612

- 613 Mr. Archer You are welcome to stay for the rest of the meeting if you like.
- We've got to move this Resolution, do we not?

615

616 Ms. Dwyer - Would someone like to make a motion to adopt the Resolution.

617

- 618 Mr. Vanarsdall I move we adopt the Resolution on the Capital Improvement
- 619 Program.

620

621 Mr. Archer seconded the motion.

622 623

623 Mrs. Wade - What are we voting on?

624

625 Mr. Archer - The Resolution.

626

627 Mrs. Wade - Oh. The CIP.

628

Ms. Dwyer - Motion made by Mr. Vanarsdall, seconded by Mr. Archer. All those in favor say aye—all those opposed by saying nay. A unanimous aye vote.

631

632 Ms. Dwyer - Shall we do minutes?

633

The February 11, 1999 Rezoning Minutes and the December 15, 1998 POD Minutes were moved to the March 23, 1999 POD meeting agenda.

636

- Mr. Merrithew Madam Chairman, on Page 2 of your agenda in the Three Chopt
- District, the first deferral is deferred from the January 14, 1999 Meeting C-81C-98:

- C-81C-98 640 Jay M. Weinberg for Buckley Shuler Properties: Request to conditionally rezone from B-3 Business District and A-1 Agricultural District to B-2C Business 641 District (Conditional), part of Parcel 46-A-19, containing approximately 17.293 acres, located 642 643 on the southwest side of the intersection of W. Broad Street (U. S. Route 250) and the planned John Rolfe Parkway. A shopping center is proposed. The use will be controlled by proffered 644
- conditions and zoning ordinance regulations. The Land Use Plan recommends Commercial 645

Concentration and Office. The site is also in the West Broad Street Overlay District. 646

647

648 They've requested a deferral to April 15th. They have amended the application and the deferral is necessary for re-advertising of the application. I believe a motion is necessary. 649

650

Is there any opposition to the deferral of Case C-81C-98 Buckley 651 Ms. Dwyer -Shuler Properties? No opposition to the deferral. Mrs. Wade. 652

653

I move Case C-81C-98 be deferred to the 15th of April at the 654 Mrs. Wade -655 applicant's request.

656

Mr. Vanarsdall seconded the motion. 657

658

659 Motion made by Mrs. Wade, seconded by Mr. Vanarsdall. All Ms. Dwyer -660 those in favor of the deferral, say aye—all those opposed by saying nay (Mr. Donati abstained). The motion is carried. 661

662

663 Mr. Merrithew -On the next page, still in the Three Chopt District:

664

Deferred from the February 11, 1999 Meeting: 665

666 P-23-98 667

Gloria Freye for Triton PCS, Inc.: Request for approval of a provisional use permit in accordance with Sections 24-95(a) and 24-122.1 of Chapter 24 of the County Code in order to construct, operate and maintain a communication tower up to 199' high and related equipment and improvements, on part of Parcel 47-A-59, containing 2,500 sq. ft., east of Interstate 64 between Cox Road and Old Cox Road (3600 Old Cox Road). The site is zoned A-1 Agricultural District.

670 671 672

668

669

673 They've requested a deferral to April 15<sup>th</sup>.

Ms. Dwver -Is there anyone in the audience in opposition to the deferral of 674 675 Case P-23-98 Triton PCS, Inc.? No opposition. Mrs. Wade.

676

Mrs. Wade -I move P-23-98 the Triton tower case be deferred to the 15th of 677 April at the applicant's request. 678

679

680 Mr. Vanarsdall seconded the motion.

681

682 Motion made by Mrs. Wade, seconded by Mr. Vanarsdall. All those in favor of the deferral, say aye-all those opposed by saying nay (Mr. Donati 683 684 abstained). The motion is carried.

686 Mr. Merrithew -Thank you. On the same page in the same district: 687 Deferred from the February 11, 1999 Meeting: 688 689 P-1-99 Glenn R. Moore for Allen Tire, Inc.: Request for approval of a 690 provisional use permit in accordance with Sections 24-58.2(c) and 24-122.1 of Chapter 24 of 691 the County Code in order to operate an auto parts sales, service and installation facility, on part of Parcels 56-10-2S & 1B, containing 1.157 acres, located at the southeast corner of 692 Lauderdale Drive and Rutgers Drives. The site is zoned B-2C Business District (Conditional). 693 694 695 That case has been withdrawn. 696 697 Mr. Archer -No action necessary. 698 No action necessary. That's correct. On the same Page still 699 Mr. Merrithew -700 Three Chopt District, C-18C-99. 701 702 C-18C-99 James W. Theobald for H. H. Hunt Corporation: Request to conditionally rezone from A-1 Agricultural District to R-3C One Family Residence District 703 (Conditional) and R-3AC One Family Residence District (Conditional), Parcels 11-A-3 & 4, 704 705 and Parcel 19-A-13, containing approximately 79.77 acres, located north of Chappell Road and 706 adjacent to the Chickahominy River. Single family residences are proposed. The applicant 707 has proffered a maximum of 200 residential units which yields a density of 2.51 units per acre. The Land Use Plan recommends Rural Residential, up to 1 unit net density per acre; Suburban 708 Residential 2, 2.4 to 3.4 units net density per acre, Urban Residential 3.4 to 6.8 units net 709 density per acre, and Environmental Protection Area. 710 711 712 They've requested a deferral to April 15<sup>th</sup>. 713 714 Mr. Vanarsdall -This is C-18? 715 716 Mr. Merrithew -Yes sir. 717 718 Mr. Vanarsdall -And not C-16 and C-17 don't go with it? 719 Mr. Merrithew -No sir. Those two will proceed. 720 721 Is there anyone in the audience in opposition to the deferral of Ms. Dwyer -Case C-18C-99 H. H. Hunt Corporation? 722 723 724 Mrs. Wade -Or any one whose opposed to the deferral?

725

726

Ms. Dwyer -Or any one whose opposed to the deferral. No opposition.

727

I move Case C-18C-99 be deferred to the April 15th hearing at the 728 Mrs. Wade applicant's request. 729

730

731 Mr. Vanarsdall seconded the motion.

- 733 Ms. Dwyer -Motion made by Mrs. Wade, seconded by Mr. Vanarsdall. All
- 734 those in favor of the deferral, say aye—all those opposed by saying nay (Mr. Donati

735 abstained). The motion is carried.

736

737 Mr. Merrithew -Thank you. In the Varina District, Page 4 of your agenda, C-738 55C-98.

739

- 740 Deferred from the February 11, 1999 Meeting:
- James W. Theobald for Roy B. Amason: Request to conditionally 741 C-55C-98
- rezone from A-1 Agricultural District to B-2C Business District (Conditional), Parcel 260-A-36, 742
- containing 3.87 acres, located at the northeast corner of the intersection of New Market Road 743
- 744 (Route 5) and Long Bridge Road. A business use is proposed. The use will be controlled by
- 745 proffered conditions and zoning ordinance regulations. The Land Use Plan recommends Prime
- 746 Agriculture. The site is also in the Airport Safety Overlay District.

747

748 This is a small portion of the Southerlyn project. They've requested a deferral until May 13, 749 1999.

750

Ms. Dwyer -Is there any one in the audience in opposition to deferral of Case 751 752 C-55C-98 Roy B. Amason?

753

Mrs. Quesinberry - I move deferral of Case C-55C-98 at the applicant's request to 754 755 May 13.

756

Mr. Vanarsdall seconded the motion. 757

758

759 Motion made by Mrs. Quesinberry, seconded by Mr. Vanarsdall. Ms. Dwyer -760 All those in favor of the deferral, say aye—all those opposed by saying nay (Mr. Donati abstained). The motion carries. 761

- 763 Mr. Merrithew -The next case C-56C-98 is the bulk of the Southerlyn project.
- Deferred from the February 11, 1999 Meeting: 764
- James W. Theobald for Roy B. Amason: Request to conditionally 765 C-56C-98
- rezone from A-1 Agricultural District to R-1C, R-2AC and R-3AC One Family Residence 766
- 767 Districts (Conditional), RTHC Residential Townhouse District (Conditional), R-5C and R-6C
- 768 General Residence Districts (Conditional), O-2C Office District (Conditional), B-2C Business
- 769 District (Conditional) and C-1 Conservation District, Parcels 240-A-17, 250-A-48, 49, and
- 51A, and 251-A-4A, and 260-A-28, containing 633.61 acres, generally located along the east 770
- 771 line of Turner Road between New Market Road (Route 5) and Camp Holly Drive; along the 772
- north line of New Market Road (Route 5) from Turner Road to Camp Hill Road and from Kingsland Road to Long Bridge Road; along the northwest line of Long Bridge Road to its 773
- intersection with Yahley Mill Road and along the west side of Yahley Mill to the Virginia 774
- Power easement. A mixed use planned community is proposed. The applicant has proffered a 775
- 776 maximum of 1,341 residential units on the property. The uses will be controlled by proffered
- conditions and zoning ordinance regulations. The Land Use Plan recommends Prime 777

778 Agriculture and Environmental Protection Area. The site is also in the Airport Safety Overlay District. 779

780

781 Mr. Merrithew -Southerlyn has requested a deferral to May 13, 1999.

782

783 Ms. Dwyer -Is there any one in the audience in opposition to deferral of Case C-56C-98, the Southerlyn case? No opposition. 784

785

786 Mrs. Quesinberry -I move deferral of Case C-56C-98 at the applicant's request to May 13th. 787

788

Mrs. Wade seconded the motion. 789

790

Motion made by Mrs. Quesinberry, seconded by Mrs. Wade. All 791 Ms. Dwyer those in favor of the deferral, say aye—all those opposed by saying nay (Mr. Donati 792 793 abstained). The motion carries.

794

795 Mr. Merrithew -Thank you. Next page, still in the Varina District, C-83C-98.

796

797 Deferred from the February 11, 1999 Meeting:

798 C-83C-98 Scott Stolte for Lifestyle Homes of Four Mile Run, L.L.C.:

- 799 Request to conditionally rezone from R-2AC One Family Residence District (Conditional) to R-3AC One Family Residence District (Conditional), Parcels 238-2-A-22 to 24, being part of 800
- Four Mile Run Subdivision Section A, Parcels 227-5-D-28, 29 and 100; 227-2-E-2 to 5 and 801
- 802 100; 238-2-C-12 to 34; 238-2-D-1 to 27; 238-2-E-1; and 238-2-G-1 to 23, being Four Mile
- 803 Run Subdivision, Section B; part of Parcel 238-A-31 and Parcel 238-A-38, containing
- 804 approximately 194.129 acres, located approximately 550' east of the intersection of New
- Market Road (State Route 5) and Doran Road. A single family subdivision is proposed. The 805 806 applicant has proffered the development shall not contain more than 432 dwellings. The Land
- Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre, and 807
- 808 Environmental Protection Area. The site is also in the Airport Safety Overlay District. They have requested a deferral to April 15<sup>th</sup>.

809 810

811 Ms. Dwyer -Is there any one in the audience in opposition to deferral of Case C-83C-98 Lifestyle Homes of Four Mile Run? No opposition. 812

813

814 Mrs. Quesinberry -I move deferral of Case C-83C-98 at the applicant's request to April 15. 815

816

817 Mr. Vanarsdall seconded the motion.

818

- Ms. Dwyer -819 Motion made by Mrs. Quesinberry, seconded by Mr. Vanarsdall.
- All those in favor of the deferral, say aye—all those opposed by saying nay (Mr. Donati 820
- abstained). The motion carries. 821

Mr. Merrithew -

823 Mr. Merrithew - On the same page in the Varina District, this is not noted. This request came in today.

 P-5-99 Gloria L. Freye for Triton PCS, Inc.: Request for approval of a provisional use permit in accordance with Sections 24-95(a) and 24-122.1 of Chapter 24 of the County Code in order to construct, operate and maintain a wireless communication monopole tower up to 199', on part of Parcel 180-A-9, containing .05 acre, located on the west side of Osborne Turnpike approximately 50 feet south of Old Osborne Turnpike. The site is zoned A-1 Agricultural District.

They've requested a deferral until April 15th.

836 Ms. Dwyer - Is there any one in the audience in opposition to the deferral of P-837 5-99 Triton PCS, Inc.?

839 Mr. Lee R. Thompson, Jr. - I've been to several meetings that we've had.

Ms. Dwyer - Thank you, sir. I might ask you to speak at the podium, please.
The trouble is, we cannot hear you in our recording devices if you speak from the audience.
Thank you. Good evening. If you could state your name for the record, please, sir.

Mr. Lee R. Thompson - I've been to two meetings that we've had. And all of the ones that have been there I think are 100 percent against this thing. And we feel like there are a lot of other places more suited for this tower than the location that they are putting it on. And we feel like you can just go ahead and vote to turn it down, rather than proceeding to have it more. We suggested one place. Tarmac has got some property down there on Osborne Turnpike that's nothing where they mind gravel and they've dumped overly loaded trucks of concrete. I just feel like there are a lot of places they could put this tower a whole lot better than where they're looking at right now.

Mrs. Quesinberry - Madam Chairman, if we have opposition to the deferral, I'd be happy to hear the case.

857 Ms. Dwyer - You want to go ahead and hear the case?

859 Mrs. Quesinberry - Yes.

861 Ms. Dwyer - We can keep it on the agenda.

863 Ms. Dwyer - Would you state your name for the record, sir.

865 Mr. Thompson - I didn't hear you.

867 Ms. Dwyer - Would you state your name for the record?

869 Mr. Thompson - Lee R. Thompson, Jr.

871 Ms. Dwyer - Thank you, Mr. Thompson. Is there any one else who wanted to speak in opposition to the deferral? Did you want to hear from the applicant, Mrs. Quesinberry, or did you want to go ahead and vote on the request for deferral?

875 Mrs. Quesinberry - I need to make a motion that we not defer the case and hear the 876 case.

878 Mrs. Wade - I don't think we need to do that.

Ms. Dwyer - I think we should then hear from the applicant for her request for the deferral because we heard from the opposition.

 Ms. Gloria L. Freye - My name is Gloria Freye. I'm the attorney for the applicant. We have had two meetings with the neighborhood. The first meeting, we approached the neighborhood with just a traditional request for a monopole with the traditional array of antennas. That was not well received. So, we went back and did a balloon test, invited the neighborhood to view that. Did photo simulations showing what some stealth designs might look like; the flagpole or with the tree design. We did have another meeting with the community last night. That was not well received either.

 At that meeting, the commitment that I made to the community was that I would ask for a 30-day deferral. The assurance that the neighborhood was looking for, at that point, is that the deferral would be granted if one was requested. I believe they left there believing that the deferral would occur.

Relying on that and in good faith, I advised my client that we would be making the request for the deferral. Delivered that request to the County today. I also advised the landowner that the case was being requested for deferral, that this was the wishes of the community.

I also tried to contact all the adjacent landowners who were not at the meeting last night to advise them that the consensus of the group was not to go forward with the hearing, and to ask for the deferral.

I actually spoke with two people who were not able to attend the meeting last night, advising them that the deferral would be until April 15<sup>th</sup> if it was granted. They have relied on that and have not been able to attend relying on that.

We are not prepared to go forward with the case this evening. I don't have any of my exhibits. No one from the community called me to say that they had changed their mind about deferral. I don't believe staff is in a position to give a report on the stealth designs. The commitment that we made was that we would go back to the RF engineers with the possibility of splitting the cell and seeing if there were other alternatives that we could consider and that this case would be put on hold until we could report back to them with that information. So, we are not prepared to go forward at this time. We did rely on good faith with the commitment we had leaving the meeting last night. That is why we're in this situation.

915 916 Ms. Dwyer -Thank you, Ms. Freye. Any questions for Ms. Freye? 917 918 Mr. Vanarsdall -Ms. Freye, was the Planning Commissioner involved in these 919 meetings? 920 Yes sir. 921 Ms. Freye -922 923 Mr. Vanarsdall -Well, Madam Chairman, personally, I think it would be up to the 924 Planning Commissioner what we do from the District. 925 926 Ms. Dwyer -Mrs. Quesinberry. 927 I'd like to hear the case. The citizens are here. I attended both 928 Mrs. Quesinberry of their meetings, so I was exposed to all of the information, including the renderings and the 929 photos. I think there are quite a few citizens who came out here tonight, so I believe there's 930 931 some strong feeling that they'd like to hear the case and say what they came to say. I just don't feel it would be a good thing to send them away and ask them to come back next month. 932 933 934 Mrs. Wade -Are these the same ones who were at the meeting last night? 935 936 Mrs. Quesinberry -They look real familiar. 937 938 Ms. Dwyer -All right, do we have a motion, then, on the deferral request? 939 940 Mrs. Quesinberry -I would like to make a motion that we deny the request for 941 deferral and hear the case as scheduled. 942 943 Mr. Vanarsdall seconded the motion. Motion made by Mrs. Quesinberry, seconded by Mr. Vanarsdall, 944 Ms. Dwyer -All those in favor say aye—all those opposed by saying nay. The vote is 4-1 (Mrs. Wade 945 voted no and Mr. Donati abstained). The motion to deny the deferral request is passed. We 946 947 will hear the case this evening as scheduled. 948 949 Mr. Merrithew -Madam Chairman, that is the last deferral request that I have on 950 the 7:00 o'clock agenda. The 8:00 o'clock agenda is listed on the screen. If you'd like I'd run 951 through those. 952 Yes. For informational purposes only, if you could review the 953 Ms. Dwyer -954 8:00 o'clock agenda deferral requests. 955

956

Mr. Merrithew -The deferral requests for 8:00 o'clock include in the Brookland 957 District P-32-98 Gloria Freye for Food Lion is a case that has been withdrawn. There is no action required. C-22C-99 Strange-Boston & Associates for Woodmen is a new deferral 958 959 request. You don't have it noted on your agenda. They've requested a deferral until April 15th. C-13C-99 Ralph L. Axselle for Wilton Development Corp. and P-4-99, these are the two 960

961 applications on Diane Lane at the intersection of the intersection of Diane Lane, Old Sellers Way and Wilkinson Road. They have requested a deferral until April 15th. And then, C-23C-962 99 Roy B Amason's request on Virginia Center Parkway at the Crossings Golf Course. They 963 are requesting a deferral until April 15th. And if I could ask for your indulgence for one more 964 second. We had an overabundance of applications for our next public hearing which will be in 965 We notified some of the applicants that we would be considering it this evening. I 966 wanted to see if any applicants representing April public hearing items are here at this point, 967 because I had suggested we'd start at 7:00 and might discuss it at 7:00. I forgot that we 968 969 normally do it at the end of the meeting. Okay. If you weren't notified, you're not on the bumped list. But if you're notified and you're on the bump list and you want to talk about it I 970 hope we would talk about it now. But it does not appear I need to discuss it at this point. 972 Thank you very much.

973 974

971

Ms. Dwyer -Thank you, Mr. Merrithew.

975 976

## SUBDIVISION (Deferred from the February 23, 1999 Meeting)

977

Twin Hickory **Collector Roads** (January 1999 Plan)

Youngblood, Tyler & Associates, P.C. for H.H. Hunt Corporation: The 426.45-acre site is located on the terminus of Twin Hickory Road on parcels 18-A-2, 39A, 55, 26-A-30, 31, 32, 27-A-3A, 4, 5A, 6, 7, 8, 9A, 11 and 37-A-1. The zoning is R-2C, One-Family Residence District (Conditional), R-2AC, One-Family Residence District (Conditional), R-3C, One-Family Residence District (Conditional), R-4C, One-Family Residence District (Conditional), R-5C, General Residence District (Conditional), R-6C, General Residence District (Conditional), RTHC-Residential Townhouse District (Conditional). O-1C. Office District (Conditional) and O/S-2C. Office Service District (Conditional). (Three Chopt) 0 Lots

978

Mr. Marlles -979 Mr. Michael Whitney will be giving the staff report.

980 Ms. Dwyer -Is there any opposition to the Twin Hickory Collector Road 981 Subdivision? No opposition. Mr. Whitney.

982 983

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987

Mr. Mikel Whitney, County Planner - Thank you, Madam Chairman. In your packet, Commission members, you received a revised plan for this subdivision which is a creation of roads in Twin Hickory development. On that revised plan, I would point out to you that Roads AA and BB have been eliminated. As well, there is a phasing line now on the plan. The phasing line, its purpose being that there would be no development in Phase 2 of the project until there is a connection made to Pouncey Tract Road from Twin Hickory.

988 989 990

991

With that, staff is recommending approval of this plan, with the annotations, standard conditions for subdivisions, and additional Conditions 10 and 11. I will take any questions you may have.

992 993

994 Ms. Dwyer -Any questions for Mr. Whitney by Commission members?

995

996 Mrs. Wade -Well, we can phase about roads, but we don't phase about 997 schools.

999 Ms. Dwyer -No questions?

1000

1001 Ms. Dwyer -It's been worked out satisfactorily?

1002

Mr. Whitney -I believe everything has been worked out satisfactorily. 1003

1004

1005 Ms. Dwyer -Ready for a motion?

1006

1007 Mrs. Wade -Yes. I move Subdivision Twin Hickory Collector Roads, January 1999 Plan be approved with the annotations, standard conditions for subdivisions served by 1008 public utilities and the additional conditions 10 and 11 on the agenda. 1009

1010

Second. 1011 Mr. Vanarsdall -

1012

1013 Motion by Mrs. Wade, seconded by Mr. Vanarsdall. All those in Ms. Dwyer favor say aye—all those opposed by saying nay. The vote is carried. 1014

1015

1016 The Planning Commission granted conditional approval to Twin Hickory Collector Roads, January 1999 Plan, subject to the standard conditions attached to these minutes, and the 1017 1018 following additional conditions:

1019

- The limits and elevation of the 100 year frequency flood shall be conspicuously noted on 1020 10. the plat and construction plans and labeled "Limits of 100 Year Floodplain." Dedicate 1021 1022 floodplain as a "Variable Width Drainage & Utility Easement."
- Any necessary off-site drainage easements must be obtained prior to final approval of 1023 11. 1024 the construction plans by the Department of Public Works.

1025

## 1026 PLAN OF DEVELOPMENT (Deferred from the February 23, 1999, Meeting)

POD-114-98 River Road Church -**Baptist** – **Additions And Renovations** 

Draper Aden Associates for River Road Church - Baptist: Request for approval of a plan of development as required by Chapter 24, Section 24-106 of the Henrico County Code to construct a two-story, 16,000 square foot education building addition and related improvements to an existing church site. The 6.8-acre site is located at the intersection of River Road and Ridge Road on parcels 113-9-K2, 126-A-2 and 126-5-C-2. The zoning is R-1, One-Family Residence District. County water and sewer. (Tuckahoe)

1027

1028 Mr. Marlles -Mr. Whitney will also be giving the staff report.

1029

1030 Ms. Dwyer -Is there any one in the audience in opposition to the Plan of Development POD-114-98 River Road Church -Baptist - Additions and Renovations? There is 1031 opposition. Thank you, ma'am. We'll call on you in a moment. Thank you. Okay. Mr. 1032

Whitney. 1033

1035 Mr. Mikel Whitney, County Planner - Thank you, Madam Chairman. Staff is in a position now to recommend approval of this plan. The last two issues; one being the drainage design. 1036 The revised plan that was received by Public Works today was reviewed and they are now 1037 recommending approval. The second issue, staff is recommending an additional condition on 1038 this regarding the cooling tower. I'd like to read that into the record. I have copies for the 1039 Commission if they'd like to see it. No. 29 would read, "The cooling tower screening wall 1040 shall be acoustically lined on all sides. The plans and specifications shall be included with the 1041 1042 building permit application review and approval. If the screen wall and lining proves in effective in reducing sound to an acceptable level, the Planning Commission retains the right to 1043 review and direct alternative methods for noise attenuation." The purpose of this condition is 1044 the design of the cooling tower and its location and proximity to the residential area. We're 1045 not certain if it will be a problem for the neighbors. However, we believe that this condition 1046 would satisfy a future need for changing the sound attenuation for the cooling tower if it 1047 becomes a problem. With that, I will take any questions the Commission may have. 1048

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1050 Ms. Dwyer - Any questions for Mr. Whitney by Commission members?

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Mr. Archer - Mr. Whitney, in regard to the noise abatement, what are they, motor sounds or something that come from...

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1055 Mr. Whitney - Yes. It's a cooling tower. It's part of the mechanical system for the air-conditioning.

1057

- 1058 Mr. Archer Okay. Thank you.
- 1059 Mrs. Wade How tall is it? Do you know what the dimensions are?

1060

Mr. Whitney - The screen wall is 7-feet tall. So, the wall would be, I believe, about three or four feet higher than the unit itself. The applicant is here and maybe can answer more specific questions about that. I believe the screen wall is 7-feet high and the cooling unit is below that.

1065

1066 Mrs. Wade - Obviously, it's a lot smaller than the one at Cedarfield that we get the complaints about.

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1069 Mr. Whitney - Yes. It's much smaller than that.

1070

1071 Mrs. Wade - I know they can be disturbing to neighbors.

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1073 Mr. Whitney - Staff did look at the file of Cedarfield to see how it related to this 1074 project.

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Ms. Dwyer - Any other questions of Mr. Whitney by Commission members?

No question. Would the applicant come forward, please. Thank you, Mr. Whitney.

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1079 Mr. Whitney - Thank you, Madam Chairman.

1081 Ms. Dwyer - Good evening. Could you state your name for the record,

1082 please?

1083

1084 Mr. Moore - Yes. Mr. R. C. Moore, Chairman, Building and Property 1085 Council-River Road Church.

1086

Ms. Dwyer - Thank you, sir. Have you had a chance to look at the condition that Mr. Whitney mentioned or just read into the record?

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1090 Mr. Moore - Just moments ago. Yes.

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1092 Ms. Dwyer - Okay. And is that agreeable to the Church?

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Mr. Moore - We would ask the Planning Commission and the staff if there was some way to better quantify that. It leaves it very open ended for us. As you and I have spoken on this subject before, there are no criteria that's available for you or I, either one, at this point, to work from. We think that the modifications that were requested by the Planning Staff, and in our conversations with you, that we thought that we had developed a revised method of construction that would be acceptable. So, this comes to us, tonight, at the last minute, without prior knowledge.

1101

Ms. Dwyer - I think the purpose of the condition, we had discussed placing the tiles inside the wall that would be built. The question still is open as to whether it will be effective. And we have no studies or assurances, I suppose, that this precise method of attenuating the noise from the tower will actually work. So, this condition simply recognizes that, and we may have to come back if it's a problem.

1107 1108

If you're looking for a certain decibel level, is that what you're suggesting we should include in the condition to have a quantitative standard?

1109 1110

1111 Mr. Moore - That would be very helpful to us. As I say, our present cooling tower that this replaces is in an unprotected area and we have twice designed this as a brick structure higher than the cooling tower itself. We worked with the manufacturer to provide us with decibel ratings in effect 50-feet away, as I recall, the decibel ratings that we've shown you.

1116

We tried to be cognizant of our responsibility to our neighbors and design this in a manner that would not be offensive to anyone. I feel, you know, we're being asked, again, tonight, to reconsider something that has been under consideration for some time. For that reason, and the open ended nature of the comment being attached to this, we would ask for some consideration to give us some reasonable parameter to work with here.

1122

Ms. Dwyer - As we've discussed, I have reviewed acoustical engineer reports that were issued from other cases in which we've had in the County has received complaints on noise. There is a standard that is apparently accepted by acoustical engineers for sound standards. Apparently, studies have been done and these studies indicate that there are

- 1127 expected community reactions to certain dbl levels. And a dbl level of 45 at the property line
- results in sporadic complaints. Dbl levels of less than 40 result in no community reaction 1128
- whatsoever. 1129

- 1131 So, if you'd like to set that at 45 dbl at the property line, which, according to these standards,
- result in sporadic complaints, but not in no reaction, then that would be acceptable, I think, for 1132
- 1133 this.

1134

I would think that would be appropriate, and, in a sense, try to 1135 Mr. Moore give us a standard from which to work. 1136

1137

- Okay. That's fine. Mr. Whitney, can we insert that standard 1138 Ms. Dwyer -
- into this condition? 1139

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1141 Mrs. Wade -Where's the tower, now, Mr. Moore?

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- 1143 Mr. Moore -We don't have a good picture here of the site, but its between two
- buildings; the main sanctuary and the fellowship hall. It's virtually unprotected by a slat 1144
- wooden fence. The two buildings currently act as a sounding board, literally, to move the 1145
- sound away from the present cooling tower. 1146

1147

- 1148 Mrs. Wade -Does it run all of the time or most of the time?
- This cooling tower serves the sanctuary and the building is in use Mr. Moore -1149
- a good bit, but not 24 hours a day. 1150

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- Mrs. Wade -That's off when the building is not in use? Is that what you're 1152
- saying? It wouldn't be running all night, basically? 1153

1154

- 1155 Mr. Moore -Mr. Whitney, could you point out the location of the cooling
- tower on the map? 1156

1157

- This is the location of the cooling tower right here (referring to 1158 Mr. Whitney -
- 1159 slide). 1160

The proposed one? 1161 Mrs. Wade -

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- This is Ridge Road along here. It's near the road down in this 1163 Mr. Whitney -
- location. 1164

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- Mrs. Wade -Close to the neighborhood? How far away is the nearest house? 1166
- Do you know? 1167

1168

1169 Mr. Whitney -It's over 120 feet to the nearest residence.

- 1171 Ms. Dwyer -I have a recommended change, Mr. Whitney, to the condition
- that you proposed that would include this 45 dbl. reading. In the third sentence, "If the screen 1172

- 1173 wall lining proves ineffective in reducing sound to an acceptable level," then we would insert,
- "i.e. results in a dbl. level of 45 at the property line, then the Planning Commission retains..."
- And then that would continue as proposed. In other words, we're defining what is ineffective,
- which I think the church has asked for some quantitative measure.

1178 Mr. Whitney - If it exceeds that level, then we would bring some action?

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1180 Ms. Dwyer - Right.

1181

1182 Mr. Whitney - 45 dbl?

1183

- Ms. Dwyer 45 dbl. And for the record, that's from a textbook called, "Public Reaction Sound Control." The chart, itself, is a community reaction to noise and it's from "Sound Control and Thermal Insulation of Buildings" by Paul D. Close, which, I
- 1187 understand, is an accepted text for acoustical engineers. And it also comes from the HUD
- manual for public housing which includes noise standards for housing units as well.

1189

1190 Mrs. Wade - Why does it have to be located where it is, Mr. Whitney?

1191

1192 Ms. Dwyer - Could you answer that question for Mrs. Wade? Do you know?

1193

- 1194 Mr. Moore With our addition, the majority of our parking is on the north
- side of the facility. The darkened area in the drawing, it will become the main entrance to the
- Sunday school area, for the most part, the main entrance for all of our church members.
- We're trying to accommodate on the site the cooling tower, and also preserve the new entrance
- 1198 to the facility.

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Ms. Dwyer - Are there any other questions for Mr. Moore by Commission members? We thank you. We did have opposition. We're ready for the opposition now.

1202

- 1203 Ms. Ann Blunt My name is Ann Blunt. I probably live the closest to this cooling
- tower. I'm here representing several neighbors who couldn't come. And, you've answered some of my questions. We were hoping the cooling tower could be placed closer to Ridge
- 1206 Road and maybe direct the noise to the intersection or where the traffic is making noise

1207 anyway.

1208

1209 I think they said it would be off at night, but the present cooling system is on at night, and it 1210 pops on and off and hums and buzzes. It's a little bit of a distraction. The neighborhood is so 1211 tranquil that this cooling tower, we think, is going to present a little bit of a problem.

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1213 Why did you choose 45 instead of 40 if there were sporadic complaints?

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Ms. Dwyer - Well, in speaking to a number of people about this 40, that is usually low for expectations to expect a development to meet. So, that's why I did 45.

Ms. Blunt - We also thought if there could be a flat position somewhere on the roof that when we try to sleep on the second story of our houses, we wouldn't hear the noise. That's where we think we're really going to get it.

1221

1222 I have visited other churches, and unless this is really made more modern, it's a horrendous noise.

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Ms. Dwyer - Thank you, Ms. Blunt. Could the applicant respond? Question 1 is, "Could the mechanical equipment be placed on the roof?" The second is, "Could it be closer to Ridge Road?" Could we have someone respond to those questions?

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1229 Mr. Moore - Would you repeat the questions. I think I understood.

1230

Ms. Dwyer - Okay. Ms. Blunt had two questions. One is, "Couldn't this cooling tower be placed on the roof of the building?," was the first one. Maybe you could respond to that first.

1234

Mr. Moore - The architect is here tonight, but, in our discussion with the architect and the design of the buildings to be consistent with the style of the rest of the facility. We have nearly 60,000 present square feet. We're adding 15,000, so we're trying to keep this consistent with the style and type of structure that we have which is brick colonial. And it was not feasible, given the design of the roof system that we had to use a mansard roof as opposed to a standard slate roof which matches the rest of the facility. So, it would be incompatible with the type of construction that we have.

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The other thing that relates to the second part of the question is the location. We were trying to get it away from the new front door of the educational facility. We're also cognizant of the fact that the chiller, the mechanical equipment that this will serve, is in the basement of our main sanctuary and we're reaching sort of the outer limits in terms of what is practical for us to pipe this. So, we were trying to use the judgement here in terms of the piping distances that were involved. So, we have to pass under the new addition back to the main sanctuary sub-basement to recirculate this water. I think we are at or near our distance capacity.

1249 1250

You'll see that's centered in the parking lot, itself, and we thought that made reasonable accommodations to all concerned, because we do have neighbors on the Ridge Road corridor as well.

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1255 Ms. Dwyer - What is the distance from the cooling tower to the western 1256 property line?

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Mr. Moore - Ms. Dwyer, we checked that together once before, and I believe it to be approximately 200 feet. I think we could measure that in just a moment, but its, excuse me, 175 feet. I think you and I discussed that at about 175 feet to the west side property line.

1263 Mr. Vanarsdall - The two questions that you were asked you said, "No" to both of

1264 them? Is that right?

1265

1266 Mr. Moore - Yes sir.

1267

Ms. Dwyer - What options might there be to further attenuate the noise from this. Are there mufflers available for the units, themselves? Is that an option?

1270

Mr. Moore - Yes. We didn't want the structure to be obnoxiously tall or "chimney-like." In the consideration with our neighbors, we didn't want any of this machine to show so that it is taller by over a foot than the size of the machine. Unfortunately, the muffler fits on top of this machine, and it would protrude, substantially, above the line of this wall that's been designed, which would probably require us, for aesthetic purposes, to consider raising again the wall. So, it would be a double consideration if we do have to use a muffler.

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Ms. Dwyer - Could the height of this wall be increased at a later date if you decided that was what you wanted to do?

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Mr. Moore - I would think it could. I mean, this deals with structural issues, and foundation size and so forth, but I would assume that it could.

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Ms. Dwyer - So, is the design then, is your architect here who can answer that? Would you come forward, please, sir. We're talking about the brick wall around the cooling tower.

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Mr. Terry Cox, Cox & Associates, Architects - The cooling tower, the wall is set to be a foot or so higher than it, with the notion that we're working against two things. One is, the flow of air over the top of the units. And the manufacturer's concerned about shutting it off by creating a too deep a slot around it. So, we're kind again, balanced in between. Physically, you can add anything. I mean, it's only a matter of money, mixing mortar and steel.

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1294 Ms. Dwyer - That's true.

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Mr. Cox - But, I think throughout this whole effort, we have been very cognizant of this concern, because it came up fairly early. I think, using this sound block, which was recommended by Bill Nance by Nance and Utley who is a professional engineer and an acoustical engineer and has advised us on this project. So, it's like the muffler. The muffler is probably, if I remember correctly, a \$15,000 to \$20,000 item. So, there are degrees of concern when practicality plays a part and when its reasonable to ask the client to step forward or not. So, I think we tried to find a balance all those concerned.

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Ms. Dwyer - I mean, I understand that's what we're assuming at this point to be sufficient to attenuate the noise from the neighbors. My question was, there are different ways to design walls, obviously, and if at a later date, it was determined by the Church that they would like to increase the height of the wall, would that be a structural problem, given the way this is designed?

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Mr. Cox - Like they were discussing earlier, you get information on the equipment from the manufacturer, as if it wasn't screened, and then you create the wall to, basically, stop horizontal noise moving directly from the equipment. Fans are blowing up. But you can't get a true reading on from the information that we have without a very, very elaborate study. The noise tends to go off at a 45 degree angle. These walls set up and create this situation where its going up, and not horizontal. So we think that's another benefit to what the acoustical walls do. In other words, they have slots in the block and they have a sound baffle inside there. So, it helps absorb that sound and kill it just like you would build a block wall between two rooms would be quieter than a sheet rock wall, for example. So, that's the effort trying to break the sound going horizontal to the neighborhood.

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Ms. Dwyer -Any further questions by Commission members? Thank you, sir. Okay, I'm ready to make a motion then on POD-114-98 River Road Baptist Church-Additions and Renovations. We have worked with the church extensively on a number of issues, particularly involving the drainage situation, both across the street and directly on site, and some outfall drainage issues. And, I think we have finally worked through those to everyone's satisfaction, which is very good news. The only other remaining issue was the question and concern that there might be some noise from the cooling tower that would be offensive to the neighbors. We have attempted to address that in Condition 29. The church has first agreed to screen the cooling tower with a brick structure. And, secondly, to add acoustical lining inside that wall to absorb the sound and to attenuate so that it will not be offensive to the neighbors. We have added the condition saying that this must result in a level of 45 dbl reading at the property line in order to be deemed an effective method for reducing the sound to an acceptable level to the neighborhood. So, with that condition, I think this Commission has gone a long way. The Church has gone a long way to address this issue as far as the neighbors are concerned. So, with that, I move that the Commission approve POD-114-98 River Road Baptist Church Addition and Renovation, including standard conditions for development of this type and additional conditions 23 through 29, as amended.

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Mr. Vanarsdall - Second.

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1341 Mrs. Wade - I have one more question I should have asked before. There's the drainage off the parking lot across the street.

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1344 Ms. Dwyer - The parking lot across the street? The changes that they originally planned to make, they're not making, so there are no changes being made to that.

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1347 Mrs. Wade - Because they have a problem there now.

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Ms. Dwyer - They were going to add some specialized concrete block, but they have withdrawn that proposal.

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1352 Mrs. Wade - Nothing is going to happen across the street.

- 1354 Ms. Dwyer Nothing is going to happen across the street. They're making no
- 1355 changes.

1357 Mr. Vanarsdall - I seconded it.

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1359 Ms. Dwyer - Any more questions, Mrs. Wade?

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1361 Mrs. Wade - No. I just know somebody who lives across the street and has a drainage problem.

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Ms. Dwyer - Motion made by Ms. Dwyer, seconded by Mr. Vanarsdall. All those in favor say aye—all those opposed by saying nay. The motion carries.

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The Planning Commission approved POD-114-98 River Road Baptist Church Addition and Renovation, subject to the standard conditions attached to these minutes, and following additional conditions:

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- The easements for drainage and utilities as shown on approved plans shall be granted to the County in a form acceptable to the County Attorney prior to any occupancy permits being issued.
- The developer shall provide fire hydrants as required by the Department of Public Utilities in its approval of the utility plans and contracts.
- 1376 25. Any necessary off-site drainage easements must be obtained in a form acceptable to the County Attorney prior to final approval of the construction plans by the Department of Public Works.
- Deviations from County standards for pavement, curb or curb and gutter design shall be approved by the County Engineer prior to final approval of the construction plans by the Department of Public Works.
- Insurance Services Office (ISO) calculations must be included with the utilities plans and contracts and must be approved by the Department of Public Utilities prior to the issuance of a building permit.
- Approval of the construction plans by the Department of Public Works does not establish the curb and gutter elevations along the Henrico County maintained right-ofway. The elevations will be set by Henrico County.
- The cooling tower screening wall shall be acoustically lined on all sides. The plans and specifications shall be included with the building permit application for review and approval. If the screen wall and lining proves ineffective in reducing sound to an acceptable level, i.e. results in a dBA level in excess of 45 at the property line, the Planning Commission retains the right to review and direct alternative methods for noise attenuation.

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1395 C-16C-99 James W. Theobald for H. H. Hunt Corporation: Request to conditionally rezone from A-1 Agricultural District to R-3C One Family Residence District (Conditional), part of Parcel 10-A-7B, described as follows:

1399 BEGINNING at a rod found on the eastern right-of-way line of Shady Grove Road, which point is ± 1150' from its intersection with the northern line of Nuckols Road, thence along the 1400 eastern right-of-way line of Shady Grove Road N 46°18'52" E 191.83' to a point; thence N 1401 1402 46°39'34" E 102.36' to a point; thence along a curve to the right having a radius of 3047.74' for a length of 221.98' to a point; thence N 50°49'57" E 194.51' to a point; thence along a 1403 curve to the left having a radius of 5120.39' for a length of 301.97' to a point, said point being 1404 the True Point of Beginning; thence along a curve to the left having a radius of 5120.39 for a 1405 length of 37.77' to a point; thence N 47°01'51" E 106.80' to a point; thence along a curve to 1406 1407 the left having a radius of 741.20' for a length of 471.83' to a point in the centerline of the Chickahominy River; thence along the meandering of the Chickahominy River in a 1408 southeasterly direction  $\pm$  1530' to a point; thence S 28°00'00" E  $\pm$  27.4' to a point; thence S 1409 03°56'53" W 35.00' to a point; thence S 83°56'53" W 66.00' to a point; thence S 12°36'40" 1410 E 1053.57' to a rod found; thence N 82°08'31" W 227.20' to a rod found; thence N 1411 77°37'09" W 296.18' to a point; thence N 16°56'13" E 371.32' to a point; thence along a 1412 curve to the right having a radius of 335.00' for a length of 117.44' to a point; thence N 1413 55°27'27" W 219.18' to a point; thence S 34°32'33" W 117.38' to a point; thence N 1414 65°54'26" W 139.71' to a point; thence N 75°21'04" W 91.75' to a point; thence along a 1415 curve to the right having a radius of 800.00' for a length of 522.89' to a point; thence N 1416  $42^{\circ}45'53''$  W 252.37' to the True Point of Beginning, containing  $\pm 25.403$  acres. 1417

14181419 All testimony hard under Case C-17C-99.

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1421 C-17C-99 James W. Theobald for H. H. Hunt Corporation: Request to conditionally rezone from A-1 Agricultural District to R-4C One Family Residence District (Conditional), part of Parcel 10-A-7C, described as follows:

BEGINNING at a point in the centerline of a creek, which point is S  $79^{\circ}47'16$ " E 673.31' from the eastern line of Concourse Boulevard, said point being the True Point of Beginning; thence along the meandering of the creek in a northerly direction  $\pm$  808' to a point; thence S  $12^{\circ}36'40$ " E  $\pm$  359.0' to a point; thence S  $8^{\circ}06'00$ " E 394.00' to a point; thence N  $79^{\circ}47'16$ " W  $\pm$  340.0' to the True Point of Beginning, containing  $\pm$  3.28 acres.

Ms. Dwyer - Is there any opposition to C-17C-99, H. H. Hunt Corporation?
 No opposition. Mr. Bittner.

Mr. Bittner - Thank you, Ms. Dwyer. Since we are hearing them both at the same time, I can give information on both cases, one right after the other. Let me go back to C-16C-99. This case is an application to rezone the property for 45 single-family homes. The proffered density is within the suggested Suburban Residential 2 density for this property, which is 2.4 to 3.4 net units per acre. The proffered density is also compatible with the adjacent Wyndham Forest and Shady Ridge subdivisions.

The applicant has proffered to rezone flood plain areas on this property to C-1. This would be consistent with the Environmental Protection Area designated portion of the property. The proffers submitted with this application are also consistent with proffers on the adjacent single-family subdivision, and staff finds these proffers to be acceptable.

The requested R-3C zoning is consistent with the zoning of Shady Ridge and with the portion of Wyndham Forest adjacent to the property in question. A portion of Wyndham Forest to the south is also zoned R-4C. This section of Wyndham Forest is under construction, but the section adjacent to the property in question is not.

The School Board has expressed concern with the amount of students that could be generated by this proposal as well as other proposals in this area of the County. The School Board states that these residential developments will more than fill any new schools that are planned in the near future for this area. A major issue with this application is access. A preliminary layout submitted by the applicant shows access coming from Shady Grove Road on the western portion of the property. It also shows a stub road extending to the eastern border of the property and aligning with the Lemoore Way cul-de-sac in Wyndham Forest. This is right here at this area (referring to slide). Since the printing of the staff report, the applicant has stated that he intends to establish a full road connection at this area between this site and Wyndham Forest. Staff supports this idea and also recommends that a full road connection be included in the proffers. In summary, for Case C-16C-99, the requested use, zoning and proffers are consistent with adjacent development. However, a full road connection to the adjacent subdivision has not been proffered. If this were to be submitted by the applicant, staff could recommend approval of the application.

 I will move on now to C-17C-99, since we are hearing them at the same time. This is an application for an addition to Wyndham Forest. It is approximately 3.28 acres in size. The requested R-4C zoning is consistent with the zoning in Wyndham Forest adjacent to the property in question. The property is gently rolling, mostly wooded, and is located at the end of Alderidge Place in Wyndham Forest. A preliminary layout submitted by the applicant shows this property could yield approximately seven new lots. There are flood plain areas along the western border of the property, and the applicant has proffered to rezone these to C-1 at the County's request. This is consistent with other flood plain areas in Wyndham Forest.

This property, along with property to the west, is designated Office on the 2010 Plan. The flood plain area along the western border creates a physical barrier between this property and property further to the west. Because of this, staff feels that it is logical for this property to become a part of Wyndham Forest instead of an overall office development. The proffers submitted with this proposal include items also proffered with Wyndham Forest and staff finds these proffers to be acceptable. And, as on the previous case, the School Board did point out their concern with potential school overcrowding based on rezoning in this area of the County.

In summary, the requested use, zoning and proffers are consistent with the adjacent development. Even though this property is designated Office on the 2010 Plan, the physical barrier on this property makes residential development more logical than office development. Staff recommends approval of application C-17C-99. And, with that, I will be happy to answer any questions you have on either case.

Ms. Dwyer - Thank you. Are there any questions for Mr. Bittner by Commission members? Thank you. Mrs. Wade, would you like to hear from the applicant?

Mrs. Wade - Yes. Please.

Mr. James W. Theobald - Ladies and gentlemen, my name is Jim Theobald and I am here this evening on behalf of the H. H. Hunt Corporation. As Mr. Bittner indicated, Case C-16C-99 is a request to rezone approximately 25 acres from Agricultural to the R-3 classification, consistent with surrounding zoning, and the little piece under C-17C-99, of approximately 3.2 acres is a request to rezone from Agricultural to an R-4 category, both consistent with your Land Use Plan. This is sort of an overall map showing the relationship of the two parcels with other existing and proposed developments in the area (referring to slide).

C-16C-99 lies between essentially Wyndham Forest, which is on the east, the subdivision being developed by H. H. Hunt, and Shady Ridge subdivision, which is on the west line of Shady Grove Road.

C-17C-99 is really a small leftover piece of land recently put under contract by H. H. Hunt. It aligns the cul-de-sac in Wyndham Forest that you see here (referring to slide) and this allows us to go over to existing flood plain and, basically, just extends out this cul-de-sac and development approximately seven lots.

Our proffers are consistent with the Wyndham Forest cases previously approved by you and the Board of Supervisors. These proffers include such things as a commitment to rezone the flood plain, which does exist, on particularly the R-3 case, minimum house sizes of 1,850 square feet on the finished floor area of the R-3 portion, 1,700 square feet on the R-4 portion.

We have capped the development on the R-3 piece at 45 lots that results in a gross density of 1.77 units per acre and a net density of 2.59, both well within the SR-2 designation, which ranges from 2.4 to 3.4 units per acre. They are actually just on a gross basis well within the SR-1 designation. We do plan approximately seven lots.

 There are some layouts attached to your staff reports on the little R-4 piece. That is in the Land Use Plan for Office but can't practically be developed in any meaningful way with potential office development. And, again, as to that portion, we are still well within the suggested guidelines for the SR-2 district.

I'd like to talk about the school situation. It was obviously a major element of the staff report. It was difficult for us to continue our dialogue with schools as, you know, H. H. Hunt has been one of the areas most active in terms of working with the school system on a variety of programs. I think our involvement and our record speaks for itself.

 We donated land in Wyndham for Shady Grove Elementary and recently agreed to exchange land as part of the Twin Hickory case, as well as significantly participating in the infrastructure cost that will make the new proposed high school in Twin Hickory and the elementary school a reality, sharing costs such as extension of roads, extension of sewer, extension of water lines, all by agreement with the County as well as sharing in BMP matters on a regional basis. And

we have coordinated with the school system our wetland studies and many of our environmental studies.

When the report came out, we wanted to make sure that we understood exactly what they were saying, because it was worded, I thought, very carefully. It did not suggest that development cease in this portion of Henrico County or any other portion, but I think that it was merely meant to accentuate the very good job the School Board has done, along with the Board of Supervisors, in providing the funding and the vision for where our schools are going, and in our subsequent conversations with Mr. Crush at the School Board Office. He was quick to say that they were not suggesting in their comments that development be stopped, but rather they were prepared to keep up with the pace, assuming the continued support of the County and the Board, and, in fact, they would be able to keep up.

Our schools are probably our greatest asset in this County, as I said to you during your recent work session. And, certainly, the concept of good schools is one that is absolutely imperative to good quality development that I think you have seen with H. H. Hunt.

There were a few facts that Mr. Crush made us aware of that do not appear in your staff report that I think that help mitigate the impacts of this, and, of course, we have deferred the larger case this evening to do a little more work on it.

Tonight you are considering 45 acres on the R-3 piece and 7 on the R-4 piece. But, as you are undoubtedly aware, there is a new elementary school planned in the I-295-Mountain Road area. That school is expected to have a capacity of some 700 to 800 elementary school students, and while that is currently officially programmed to be opened in September, 2004, they are engaged in some planning to accelerate that school, if at all possible. Twin Hickory Elementary, again, was advertised to be opened sometime in 2001.

The current plan, which is certainly not secret, is to have a capacity of some 750 to 800 elementary school students, and to have that school open in September of 2000. These lots, at the earliest, come on board in the summer or late summer of 2000, and will be very consistent with that timetable. Apparently, there is also plans for the renovation of Moody Middle School, beginning this July, I am told. And, while that school has a current capacity of some 550 students that will ultimately result in the capacity of some 1200 students, and that is currently projected to be completed by June, 2002. The capacity of the new Twin Hickory High School is now projected to be somewhere in the neighborhood of 1800 students, with that facility being available to the public in 2002. Those were the comments received by Mr. Crush.

I would continue to point out that we are significantly under the Land Use Plan designation in this area with this density and, certainly, I think, are a proponent of good schools, and feel very fortunate to have been involved in the development of many of them in the area. I would be more than happy to answer any questions, and I would very respectfully ask that you recommend approval of this case to the Board of Supervisors.

- 1581 Ms. Dwyer Thank you, Mr. Theobald. Are there any questions of Mr.
- 1582 Theobald by Commission members?

- 1584 Mrs. Wade I believe, as far as Moody is concerned, it probably holds more,
- but they only have 500 there now.

1586

Ms. Dwyer - It is at half capacity, and I believe the renovations are not scheduled. When did you say they are supposed to start, this fall?

1589

1590 Mr. Theobald - In July, beginning this July, Moody Middle School.

1591

Ms. Dwyer - I was under the impression from the C.I.P. Plan that we looked at tonight that it would be about two years.

1594

Mrs. Wade - I remember, when they deferred the renovations or something, they did it with an understanding that they would have it at low capacity in the interim and that is why they only have 500 there now. But, anyway, in the C-1, there is nothing but the access and the usual conservation area uses. You are not planning any roads or anything in there, are you, in the flood plain area?

1600

1601 Mr. Theobald - No, ma'am. It would not connect us anywhere.

1602

1603 Mrs. Wade - And would you just describe then your access; your road pattern there.

1605

1606 Mr. Theobald -Sure. The comment that there is a full road access, and you 1607 have, recently, in approving a tentative next door for that section of Wyndham Forest, which had earlier, prior to this case being proposed, as an emergency access. And part of that 1608 1609 tentative, I am told by Mr. Schmidt and by Ann Tignor here this evening with Youngblood, Tyler and Associates, that is not only a full access, but they were required to bond it all the 1610 way out to Shady Grove Road. And so it will be a full access from Shady Grove back into 1611 Wyndham Forest, and you will then be able to intersect with Wyndham Forest Drive, which 1612 goes back down into Nuckols Road. 1613

1614

1615 Mrs. Wade - Now, is that the Concept Road, or is this another road?

1616

1617 Mr. Theobald - No, ma'am. The Concept Road is not; you can see from this drawing...

1619

1620 Mrs. Wade - All right. So there will be another road north of that, that will go out to Shady Grove?

- 1623 Mr. Theobald Correct. You can see faintly through here. You can see the cul-
- de-sac here as a part of Wyndham Forest, which will come out and connect with Wyndham
- 1625 Forest Drive. I may not be going down the right trail here, but it ends up connecting back in
- there to Nuckols Road. This is the bank and the FasMart, so Wyndham Forest Drive. This

1627 connection will go all the way up and end up in this cul-de-sac and then again on out (All referring to slide).. 1628 1629 1630 Mrs. Wade -Go where? We are not going to wind up in the position that we sometimes do with these roads that are supposed to go through and subdivisions have been 1631 constructed along the way and people do not want the roads to go through. 1632 1633 Well, that certainly won't be a request of ours. I think, we have 1634 Mr. Theobald contracted to purchase this land from the folks that own this, so they are fully aware of our 1635 plans. I am not sure who would object to roads connecting. You are right, that we have 1636 experienced that over the years. I don't believe as a result of any of the Hunt communities in 1637 other parts of the County, but the fact that this will take us all back to an existing roadway 1638 system that has been approved by you back into Nuckols Road or directly out to Shady Grove. 1639 1640 Would both of those Wyndham Forest cul-de-sacs go through the 1641 Mrs. Wade one next to the R-4 case and then the one up further? 1642 Right. You can see the conceptual layout. 1643 Mr. Theobald -1644 1645 Mrs. Wade -They don't look like stub streets. They look like cul-de-sacs. 1646 1647 Mr. Theobald -Well, it will just be extended, if you look at the layout attached to 1648 your staff report. 1649 1650 Mrs. Wade -Okay. Does the concept, well I suppose it is a little premature to 1651 deal with that. That goes through some other; that property that is not committed yet? 1652 1653 Mr. Theobald -Yes ma'am. 1654 1655 Ms. Dwyer -Does the CFIP allocate monies for renovation of the Moody Middle School in FY-2000-2001? 1656 1657 I will be happy to clarify. That was information that I had 1658 Mr. Theobald -1659 received. 1660 If this were zoned, I am talking about C-16C-99, to R-2A instead 1661 Ms. Dwyer of R-3C, what difference would that make in the number of lots? Do you happen to have that 1662 1663 data? Mr. Theobald -Obviously not. 1664 1665 Any other questions for Mr. Theobald? 1666 Ms. Dwyer -

1670 1671

1667 1668

1669

1672 Ms. Dwyer - Thank you. Are we ready for a motion?

Mrs. Wade -

haven't covered. That is all I have.

doing both of these at once. I just want to be sure. I don't think there is anything else we

I was checking my, looking for my proffer sheet here. We are

1674 Mrs. Wade - All right, there wasn't anyone else here to speak on it, was there?

On C-16C-99, the 25 plus acres of R-3, I think it has been pretty well described and it does fit

- into the Land Use Plan for Suburban and Residential, well under the maximum density there.
- Presumably, the CIP is related to the Comprehensive Plan, but maybe the time gets a little
- ahead of the other one, sometimes. Basically, the timing and the CIP is, not to pass on our
- responsibility, but it is probably a decision that the Board needs to keep track of though, since
- they handle the funds and we don't, so we can make a recommendation and they assess their
- resources in that regard. The access has been taken care of, so I would move, therefore, that
- 1682 Case C-16C-99 be recommended for approval.

1683

1684 Mr. Vanarsdall seconded the motion.

1685

- 1686 <u>Ms. Dwyer</u> Motion by Mrs. Wade and second by Mr. Vanarsdall. All in
- favor say aye. All opposed say no. The vote was 5-0 (Mr. Donati abstained). The motion
- 1688 carries.

1689

- 1690 REASON: Acting on a motion by Mrs. Wade, seconded by Mr. Vanarsdall, the Planning
- 1691 Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors <u>accept the</u>
- proffered conditions and grant the request, because it conforms to the recommendations of the
- Land Use Plan; it is appropriate residential zoning at this location; and it would not adversely
- affect the adjoining area if properly developed as proposed.

1695

- 1696 <u>Mrs. Wade</u> Case C-17C-99 is, as Mr. Theobald described, is really a
- continuation of the Wyndham Forest Subdivision, and it is a little piece that would be hard to
- 1698 connect, really, to anything else. But, still it fits into the density limit for the area. So, I
- would move that that, also, C-17C-99, be recommended for approval also.

1700

- 1701 <u>Ms. Dwyer</u> Motion by Mrs. Wade and second by Mr. Vanarsdall. All in
- 1702 favor say aye. All opposed say no. The vote was 5-0 (Mr. Donati abstained). The motion
- 1703 carries.

1704

- 1705 REASON: Acting on a motion by Mrs. Wade, seconded by Mr. Vanarsdall, the Planning
- 1706 Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors <u>accept the</u>
- proffered conditions and grant the request, because it would not adversely affect the adjoining area if properly developed as proposed; and it represents a logical continuation of the one-family
- 1709 residential development which exists in the area.

1710

- 1711 <u>Mrs. Wade</u> There was a suggestion by Mr. Bittner about some of that road
- 1712 situation should be proffered.

1713

1714 Mr. Theobald - We recommend that.

1715

- 1716 Mrs. Wade Recommend that before it gets to the Board. I finished the
- 1717 motion, but would you consider a proffer there? Thank you.

- 1719 Ms. Dwyer Could we go over the deferrals for the 8:00 p.m. agenda at this
- 1720 time?

- 1722 P-32-98 Gloria L. Freye for Food Lion, Inc.: Request for provisional use
- permit in accordance with Sections 24-58-.2(a) and 24.122.1 of Chapter 24 of the County
- 1724 Code in order to permit 24 hour operation on part of Parc3el 70-A-68, containing 45,000
- square feet, located in Merchants Walk Shopping Center (7804 West Broad Street). The site is
- 1726 zoned B-2 Business District.

1727

- 1728 Mr. Merrithew On the 8:00 p.m. agenda, I would point out that in the Brookland
- 1729 District, P-32-98, Gloria Freye for Food Lion, Inc., that is a case that has been withdrawn and
- does not require action.
- 1731 C-22C-99
- Strange-Boston and Associates for Woodmen, L.C.: Request to
- amend proffered conditions accepted with rezoning case C-51C-98, on Parcels 51-A-98 and
- 1733 99, also known as 9010 Woodman Road, containing 3.919 acres, located on the west side of
- Woodman Road, 200' north of Parham Road. The proposed amendment would permit an
- 1735 adult day care. The current zoning is R-6C General Residence District (Conditional). The
- 1736 Land Use Plan recommends Office development.

1737

1738 Mr. Merrithew - They have requested a deferral to April 15, 1999.

1739

- 1740 Ms. Dwyer Is there any one in the audience in opposition to the deferral of C-
- 1741 22C-99, Strange-Boston and Associates for Woodmen, L.C.? No opposition to the deferral.

1742

- 1743 Mr. Vanarsdall Mr. Chairman, I move that C-22C-99 be deferred to April 15,
- 1744 1999, at the applicant's request.

1745

1746 Mr. Archer seconded the motion.

1747

- 1748 Ms. Dwyer Motion by Mr. Vanarsdall and second by Mr. Archer. All in
- 1749 favor say aye. All opposed say no. The vote is 5-0 (Mr. Donati abstained). The motion for
- 1750 deferral carries.

1751

- 1752 C-13C-99 Ralph L. Axselle for Wilton Development Corp.: Request to
- 1753 conditionally rezone from A-1 Agricultural District and C-1 Conservation District to R-2C One
- 1754 Family Residence District (Conditional) and C-1 Conservation District, Parcel 74-A-20,
- 1755 containing approximately 162 acres, located at the northeast corner of the intersection of Diane
- 1756 Lane, Old Sellers Way and Wilkinson Road. A single-family residential development is
- proposed. The applicant has proffered a maximum density of 230 lots, which yields a density
- proposed. The applicant has proffered a maximum density of 250 lots, which yields a density
- of approximately 2.07 units per acre. The Land Use Plan recommends Suburban Residential
- 1759 1, 1.0 to 2.4 units net density per acre.

1760

1761 Mr. Merrithew - They have requested a deferral until April 15, 1999.

- 1763 Ms. Dwyer Is there any one in the audience in opposition to C-13C-99, Ralph
- 1764 L. Axselle for Wilton Development Corporation? No one in the audience in opposition to the
- 1765 deferral for that case. All right.

Mr. Archer - Madam Chairman, I move deferment of C-13C-99 to the April 1768 15, 1999 meeting at the applicant's request.

1769

1770 Mr. Vanarsdall seconded the motion.

1771

Ms. Dwyer - Motion by Mr. Archer and second by Mr. Vanarsdall. All in favor of the motion for deferral say aye. All opposed say no. The vote is 5-0 (Mr. Donati abstained.) The motion carries.

1775

P-4-99 Ralph L. Axselle for Wilton Development Corp.: Request for approval of a provisional use permit in accordance with Sections 24-12.1, 24-95 and 24-122.1 of Chapter 24 of the County Code in order to allow a controlled density subdivision in conjunction with rezoning case C-13C-99 on Parcel 74-A-20, containing approximately 162 acres, located at the northeast corner of the intersection of Diane Lane, Old Sellers Way and Wilkinson Road. The site is zoned A-1 Agricultural District and C-1 Conservation District.

1782

1783 Mr. Merrithew - They have also requested deferral in this case to April 15, 1999.

1784

1785 Ms. Dwyer - Is there anyone in opposition to the deferral of Case P-4-99, Wilton Development Corporation? No opposition. Mr. Archer.

1787

Mr. Archer - I move deferral of P-4-99, Wilton Development Corporation, to the April 15, 1999 meeting, at the applicant's request.

1790

1791 Mr. Vanarsdall seconded the motion.

1792

Ms. Dwyer - Motion by Mr. Archer and second by Mr. Vanarsdall. All in favor of the motion for deferral say aye. All opposed say no. The vote is 5-0 (Mr. Donati abstained.) The motion carries.

1796

C-23C-99 Roy B. Amason: Request to conditionally rezone from B-2 Business and O-3 Office Districts to RTHC Residential Townhouse District (Conditional), part of parcel 33-A-69A, containing 2.965 acres, located on the north side of Virginia Center Parkway, 1,200' east of Interstate 95. Residential townhouses for sale are proposed. The applicant has proffered a maximum of 25 units, which yields a density of 8.43 units per acre. The Land Use Plan recommends Office development.

1802 1803

1804 Mr. Merrithew - They have requested a deferral until April 15.

1805

1806 Ms. Dwyer - Is there any one in the audience in opposition to the deferral of C-1807 23C-99? No opposition for deferral. Mr. Archer.

- 1809 Mr. Archer I move deferral of C-23C-99, Roy B. Amason, to the April 15,
- 1810 1999 meeting at the applicant's request.

1812 Mr. Vanarsdall seconded the motion.

1813

- 1814 Ms. Dwyer Motion by Mr. Archer and second by Mr. Vanarsdall. All in
- 1815 favor of the motion for deferral say aye. All opposed say no. The vote is 5-0 (Mr. Donati
- 1816 abstained.) The motion carries.

1817

1818 Mr. Merrithew - They are all of the deferrals that I have.

1819

- 1820 C-19C-99 Andrew M. Condlin for BAWIN, LLC: Request to conditionally
- 1821 rezone from A-1 Agricultural District to R-2AC, R-3C and R-3AC One Family Residence
- Districts (Conditional), part of Parcels 17-A-7A, 7B and 8, described as follows:

1823

- 1824 R-2A
- 1825 BEGINNING at an iron rod, said point being the northwestern most comer of Parcel B, Part of
- 1826 73-A2-5 currently know as 17-A-7B, as shown on the plat recorded in Plat Book 100, Page
- 1827 177 in the County of Henrico, Virginia; THENCE along a non-tangent curve to the left, said
- 1828 curve having a radius of 1197.92 feet, a length of 446.77 feet, a chord of 444.19 feet, and a
- chord bearing of N 83° 09' 02" E to a concrete monument; THENCE S 72° 27' 17" W 75.05
- 1830 feet to an iron rod; THENCE N 72° 27' 17" E 223.35 feet to a point; THENCE S 19° 31' 19"
- 1831 E 528.60 feet to a point; THENCE S 22° 52' 07" W 86.82 feet to a point; THENCE S 78°
- 1832 35' 24" E 45.23 feet to a point; THENCE S 04° 40' 17" E 226.01 feet to a point; THENCE S
- 1833 18° 13' 17" W 350.32 feet to a point; THENCE S 42° 29' 35" E 341.33 feet to a point;
- 1834 THENCE S 47° 30' 23" W 410.00 feet to a point; THENCE N 42° 29' 35" W 372.97 feet to
- 1835 a point; THENCE S 47° 30' 14" W 80.46 to an iron rod; THENCE N 65° 54' 13"W 307.45
- 1836 feet to an iron rod; THENCE N 39° 36′ 35″ W 150.07 feet to an iron rod; N 07° 53′ 10″ W
- 1837 468.41 feet to an iron rod; THENCE N 70° 18' 55"W 198.21 feet to an iron rod; THENCE N
- 1838 19° 18' 35" E 570.34 feet to said point of BEGINNING, containing 28.59 acres more or less.

- 1840 R-3
- 1841 COMMENCING at an iron rod, said point being the northwestern most comer of Parcel B,
- Part of 73-A2-5 currently known as 17-A-7B, as shown on the plat recorded in Plat Book 100,
- Page 177 in the County of Henrico, Virginia; THENCE along a non-tangent curve to the left,
- said curve having a radius of 1197.92 feet, a length of 446.77 feet, a chord of 444.19 feet, and
- a chord bearing of N  $83^{\circ}$  09' 02" E to a concrete monument; THENCE S  $72^{\circ}$  27' 17" W
- 1846 75.05 feet to an iron rod; THENCE N 72° 27' 17" E 223.35 feet to a point of BEGINNING;
- 1847 THENCE N 72° 27' 17" E 987.08 feet to a point; THENCE S 17° 32' 43" E 152.05 feet to a
- 1848 point; THENCE S 65° 43' 52" W 112.58 feet to a point; THENCE S 08° 58' 32" W 322.75
- feet to a point; THENCE S 11° 57' 45" E 615.99 feet to point; THENCE S 47° 30' 23" W
- 1850 861.22 feet to a point; THENCE N  $42^{\circ}29$  35" W 341.33 feet to a point, THENCE N 18 13'

- 1851 17" E 350.32 feet to a point; THENCE N 04° 40' 17" W 226.01 feet to a point; THENCE N
- 1852 78° 35' 24" W 45.23 feet to a point; THENCE N 22° 52' 07" E 86.82 feet to a point;
- 1853 THENCE N  $19^{\circ}$  3l'  $19^{\circ}$  W 528.60 feet to said point of BEGINNING, containing 23.57 acres

more or less.

1855

- 1856 R-3A
- 1857 COMMENCING at an iron rod, said point being the northwestern most corner of Parcel B,
- Part of 73-A2-5 currently known as 17-A-7B, as shown on the plat recorded in Plat Book 100,
- Page 177 in the County of Henrico, Virginia; THENCE along a non-tangent curve to the left,
- said curve having a radius of 1197.92 feet, a length of 446.77 feet, a chord of 444.19 feet, and
- a chord bearing of N 83° 09' 02" E to a concrete monument; THENCE S 72° 27' 17" W
- 1862 75.05 feet to an iron rod; THENCE N 72° 27' 17" E 223.35 feet to a point; THENCE N 72°
- 1863 27' 17" E 987.08 feet to the point of BEGINNING; THENCE N 72° 27' 17" E 91.25 feet to a
- 1864 concrete monument; THENCE along a tangent curve to the left, said curve having a radius of
- 1865 1689.02 feet, a length of 354.05 feet, a chord of 353.40 feet, and a chord bearing of N 66° 26'
- 1866 58" E to a iron rod; THENCE N 77° 55' 25" E 107.16 feet to a concrete monument;
- 1867 THENCE S 21° 05' 10" E 231.74 feet to an iron rod; THENCE S 25° 42' 00" E 39.81 feet to
- an iron rod; THENCE S  $25^{\circ}$  42' 00" E 389.58 feet to an iron rod; THENCE S  $47^{\circ}$  30' 23" W
- 1869 1037.24' to a point; THENCE N 11° 57' 45" W 615.99 feet to a point; THENCE N 08° 58'
- 1870 32" E 322.75 feet to a point; THENCE N 65° 43' 52" E 112.58 feet to a point; THENCE N
- 1871 17° 32′ 43″ W 152.05 feet to said point of BEGINNING, containing 15.40 acres more or less.

1872

- 1873 Mr. Merrithew Madam Chairman, you have received two sets of proffers. They
- are noted as "First Amended and Second Amended." The first set of proffers does not require
- waiving the time limits. The second set of amended proffers, which essentially change the
- designation of one of the parcels, the zoning designation of one of the parcels and the lot size
- designation, so a couple of changes we have been seeking, will require that you waive the time
- limits. So, the second amended proffers require waiving the time limit.

1879

- 1880 Ms. Dwyer All right, and what we have just received is a black line copy and
- 1881 a clean copy amended?

1882

- 1883 Mr. Merrithew No. You have received a black lined copy of the first amended
- and a black lined copy of the second amended. I handed them both out. The second amended,
- 1885 I guess, is the most current, and the one that you should be voting on if you choose to waive
- the time limits, but it doesn't show the changes that were made in the first amended version.

1887

1888 Mr. Vanarsdall - What is the date of this second proffer?

1889

- 1890 Mr. Merrithew The second is today's date. No, yesterday, the 10<sup>th</sup>. Is that clear
- 1891 as mud now?

1892

1893 Ms. Dwyer - So we need to...

1894
1895 Mr. Merrithew - Waive the time limit. The only way to see all of the changes is to
1896 look at all of the sets. That is correct. But, a vote would only be necessary on the second
1897 amended set that we received yesterday.

1899 Mrs. Wade - Did all of the Commissioners receive the second set yesterday in the mail, or at the door?

1902 Ms. Dwyer - Was that the second set then that was delivered?

1903 Mr. Merrithew - Yes.

1905 Ms. Dwyer - What is the date of the first amended proffers?

1907 Mr. Merrithew - The 9<sup>th</sup>, Tuesday, which would be outside of the time limit.

1909 Mr. Vanarsdall - Who makes these things up with no dates?

1911 Ms. Dwyer - And 3/10/99 would be the date for the second?

1913 Mr. Merrithew - Yes. That is correct. 3/10/99 for the second set. You can ask the applicant about formatting.

Ms. Dwyer - Let me ask the audience about opposition before we start. Is there any opposition to C-19C-99, Andrew M. Condlin for BAWIN, LLC? No opposition. All right. Mr. Merrithew.

Mr. Merrithew - Thank you. This request is to rezone approximately 68 acres of land located on the south side of Nuckols Road, just east of its intersection with Pouncey Tract Road. I will immediately point out that the application has been changed, so that if you look at the screen, Parcel A, which is the westernmost parcel, is now A-1 to R-2C, and Parcel B, which is the center parcel, is A-1 to R-2AC, and Parcel C, which is the eastern parcel is A-1 to R-3C. They have dropped down a district in each one of those parcels.

Staff's concern throughout this application has been the proposal that it include R-3 and/or R-3A zoning. The applicant, as they have engineered the site more and more throughout the process, has been able to lower the category, the zoning districts, on all three parcels. The area is currently zoned A-1. The area is planned Suburban Residential 1, with recommended densities between 1 and 2.4 units per acre. The application, in looking at the density, comes in at about 2.19 units per acre, towards the higher end of the plan density but within the SR 1 recommendation.

The surrounding development, if you have been through the area, is generally low density, complying with A-1 district standards in a couple of the subdivisions; Cross Creek to the north and then vacant land and A-1 subdivisions to the west and also to the southeast of the site.

We have had two rezonings in the area, immediately adjacent to this project, R-2AC by Dominion Land across the street and R-2C, I'm sorry, across the street, and then R-2AC by H. H. Hunt a little bit to the east and just off of this drawing, to the east on Nuckols Road. So, consistently we have A-1, R-2 and R-2AC zoning in the area, all compliant with the Comprehensive Plan's recommended densities.

There are a couple of policy issues I would like to refer to; that for one, being the fact that R-3C zoning is being proposed on this site does not support the Plan designation even though the density of the project is low, or is consistent with the plan. Typically the R-3 zoning district itself, if approved, may set a precedent, may open a door to other R-3 applications. Now, the applicant will suggest that, if they come in proffered as well as he has proffered, and we will get to those in a minute, then that should not be a problem. However, staff's concern is that we can not turn down an application based solely on the proffers, and we feel that R-3 can be argued by another applicant, perhaps for higher density, permitted by the R-3 District, and, therefore, we don't see a public benefit to approving R-3 in this area. The zoning is R-2 and R-2A. The land use is 1.0 to 2.4 units per acre, and we believe that we can consistently and should consistently hold to an R-2 or R-2A zoning on this property.

We are also concerned about the development of this site in relation to the development of the properties along this side of the property between Pouncey Tract and this applicant's property. If that property cannot develop in conjunction with this site, or if stub roads or some other means is not provided by this developer so that the adjoining properties can be developed residentially, then the development pressure will be for commercial or retail development. Staff does not support that, nor does the Comprehensive Plan support retail development.

 We feel that there should be stub roads provided from the applicant's site to the properties in such a way that these properties can be redeveloped in the future for residential development with their back toward Pouncey Tract Road, if you will. So, we have a design issue with regard to the layout of this site relative to other properties and we have the issue of the R-3 zoning, which we feel is unnecessary.

The County is also in the midst of rezoning residential standards because of the concerns of over intensification of single-family developments. The proposal to go to R-3, typically, means to maximize the number of lots on the property. And in this case, to compensate for wetlands that exist on the property. That is, the only benefit will be to reduce the number of lots.

The applicant has indicated that by going to R-2 or R-2A, I believe they may lose four to five lots in their overall proposal. They have proffered at this point, 148 lots in total, and they might lose a few of those if they had to go to R-2A.

The applicant has made some changes to the proffers which, of course, I have handed out this evening, and I'd like to briefly run though those. As I mentioned, the district classifications have become R-2, R-2A and R-3. They have proffered house sizes that are very substantial, 2,800 square feet in the R-2, 2,500 square feet in the R-2A, and 2,200 square feet of finished floor area in the R-3 District. Those are comparable, and in some cases, exceed the proffers

we have received on other cases in the area. The overall density is limited to 148 lots, and as I said, that is about 2.19 units per acre. I am looking at the entire site.

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Proffer C is interesting in that it basically reflects the County Ordinance. I don't see the necessity of this proffer with the exception that Parcel B, that is designated R-2A, they have an 85-foot minimum lot width, as opposed to the 80 feet required by the Ordinance. Similarly, in the Proffer 1D, the minimum lot area, those lot areas reflect the Zoning Ordinance for each district, so we are not receiving a proffer that is in excess of what the Ordinance would normally require.

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The other proffers that you see are consistent with the approved cases in the area. foundation and chimneys are brick or dryvit. The planting easement of 25 feet along Nuckols Road exceeds what we have gotten in other cases in the area. So it is a fairly substantial planting strip. It is to be measured outside of the required rear yards or yards of the adjoining single-family lots, and the fence. They are proposing a fence be built on the inside of that buffer away from the street, which would allow landscaping between the fence and the street. They propose an entrance feature; they proposed protective covenants, and in those covenants, to address a number of issues, which we have seen either in covenants or in proffers before. Asphalt driveways, no cantilevered chimneys or vents, accessory buildings on slabs, and of similar materials, and maintenance of the common areas.

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So, the proffers are comparable to what we have accepted in previous cases in the area. So from a design point of view, this is a very equitable case. The only issues staff has, going back to repeat it again, is the R-3 District we think is out of place in this area. The area south of Nuckols, west of Pouncey Tract, and north of Shady Grove is a low density enclave, surrounded by a higher density mixed use development of Wyndham and other developments and looking at the west end as a mixed-use community. This is a low density portion of it. It has been planned that way. It has been held that way through previous zonings and we believe it should be held that way now. With that, I will be glad to answer any questions on the case.

2013 2014 2015

Ms. Dwyer -Any questions of Mr. Merrithew by Commission members?

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2017 Mr. Archer -Mr. Merrithew, just so I am sure, the R-3AC piece is the one that 2018 was reduced to R-3.

2019

2020 Mr. Merrithew -That is correct. R-3A went to R-3 and R-2A went to R-2. 2021

Okay. Thank you. 2022 Mr. Archer -

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In proffer 1C, the one in which for the middle in which the R-3 2024 Mrs. Wade has changed to R-2A, you mentioned it conforms to the County Ordinance. What is the 2025 practical difference here then between the R-3 and the R-2A? 2026

2027

By proffer the only difference is a five-foot width increase from 2028 Mr. Merrithew -2029 80 to 85 feet. Both the R-2A and the R-3 Districts require a minimum lot width of 80 feet. So they have increased their R-2 to 85 and kept the R-3 at the ordinance required standard. 2030

2031 2032 Mrs. Wade -Was there submitted any kind of conceptual plan with the case? 2033 2034 Mr. Merrithew -There was nothing submitted, nothing proffered with the case, but the applicant has shown us a concept plan. 2035 2036 2037 Mrs. Wade -But it is not a part of the case? 2038 2039 Mr. Merrithew -It is not proffered. No. 2040 2041 Ms. Dwyer -Mr. Merrithew, I noticed that, even though the densities were dropped slightly in each category, the overall number of lots has remained the same. 2042 2043 2044 Mr. Merrithew -The designation has changed. That is correct. The overall density has not changed and that will be his overall major argument on this case, that his 2045 density is already very low. 2046 2047 2048 Ms. Dwyer -And what is the rationale for having this increase in density as we move eastward? 2049 2050 2051 Mr. Merrithew -His rationale? It is increased as we move eastward. On the east end of the property where he has the bulk of his wetlands area, then in an attempt to use the 2052 buildable area amongst that wetlands, he has gone to smaller lot sizes in a higher district. 2053 2054 2055 Ms. Dwyer -Were those wetlands zoned, C-1, or were they incorporated into the lots or what? 2056 2057 2058 Mr. Merrithew -They are not proposed to be zoned to C-1. You can see the 2059 wetlands that run through there on the next map. We have not discussed with them going to C-1 because I don't believe they are zoned that in the surrounding property. We don't have 2060 that designation. They are not floodplain, as I recall. They are wetlands and not the actual 2061 100-year floodplain. 2062 2063 Yes. I think the applicant will explain that, but, originally, they 2064 Mrs. Wade were talking about making it into some sort of common area; part of it along Nuckols Road. 2065 2066 And I think with the change in the designations that may not be the case, but they can tell us 2067 that when they get up. 2068 2069 Ms. Dwyer -Any more questions for Mr. Merrithew? Thank you. 2070

Mr. Vanarsdall -

Mr. Merrithew -

of the case. I don't support the R-3 portion.

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2074 2075 Are you recommending the case?

Mr. Vanarsdall, I can recommend the R-2 and the R-2A portions

2076 Mr. Vanarsdall - Our goals and objectives are all right. But the Land Use Plan is 2077 out of whack. Right?

2078

Mr. Merrithew - Well, from the Land Use Plan point of view, the density complies with the SR-1, so I can't say it is out of whack with the SR-1 designation, the overall parcel. The Land Use Plan has with it zoning categories that are intended to reflect the Suburban Residential 1 categories, and the R-3 is not one of those categories. But more so than that, we are concerned about the impact it might have on future zonings in the area.

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Ms. Dwyer - Is that density, in part, due to the fact that they are wetlands that are not going to be developed?

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2088 Mr. Merrithew - The R-3. Yes, ma'am. He is trying to compensate for the land he has lost to the wetlands.

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Ms. Dwyer - I mean the overall density being within the SR-1? In part, that is due to the fact that there is undeveloped property here. Part of this.

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Mr. Merrithew - I am not sure I understand it. He may be able to answer that. I think they are going for larger lots where they can fit them in, because that is where the market is, and that is where they know the County is in this area. I don't know that he necessarily is going with the low density because of the wetlands. I don't know that. He may be able to answer that better.

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2100 Ms. Dwyer - Any more questions for Mr. Merrithew? We are ready for the applicant to come forward.

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2103 Mr. Andrew M. Condlin - I'm almost afraid to come up after that. My name is Andrew 2104 Condlin and I am here on behalf of BAWIN, LLC. Madam Chair and members of the Planning Commission, this is a case and obviously, we have discussed the case quite a bit with 2105 Mr. Merrithew, and he seems to have gotten the better of all of my arguments before I got a 2106 chance to give them out. So I have to come up with a couple extra as we go along. This 2107 2108 acreage, we have got a lot layout, which is one of the reasons that we had to ask for a waiver, based on a reduction in each one of the classifications. Because, based on continuing wetland 2109 studies as they come along and the lot layout, take a look at the number of lots we can get in, 2110 that is how we came up with the classifications. 2111

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2113 Mrs. Wade - Now, this is different than the lot layout that I have?

- Mr. Condlin Yes, ma'am. There has been, based on, as early, or as late as two days ago, I guess, today being Thursday, as late as Tuesday afternoon, we were able to determine that, if you remember. I will go into the crux of the case here, there was a common area was deemed appropriate here and up in this area. And, as it turns out, this area has less wetlands, based on continuing studies than originally thought, and more are in here. The
- 2120 common area that I will be discussing, we anticipate to be in this area (referring to slide).
- These three lots approximately, and you can see the odd shape of these lots, and part of these

lots might go to a common area. And you can see the length of these lots back up to Nuckols Road.

Again, if you remember, there was about two acres of common area in that area. Just because of the wetlands, we haven't been able to designate the specific common areas. But again, this is a concept plan, which sets forth conceptually to where we think the lot layout will go, subject to again, engineering, wetlands issues, topography, public works regulations. There are no plans to designate anything C-1, and I, just to get into the case, I will take exception to the fact of Mr. Merrithew's statements of the fact that we are trying to get in more lots because of the wetlands. This product was originally a part of a planned community concept with three distinct product areas. The R-3, the "C" product, the eastern-most product, was placed at a higher density level, if you will, simply because we wanted to accommodate and have common areas for use in common by all residents in their area.

As you can see in this rendering, we can simply place all common areas as part of a lot, have it maintained by the lot owners, and it has been Greg Windsor's and Bob Bawin's experience that that has not been the best situation to allow for additional homeowner maintenance of areas that could otherwise be common areas to be maintained by a strong homeowner's association.

 On Millstone, which is just behind Cross Creek, they have been very successful and that is actually zoned R-2A, R-3 and R-3A. That is directly behind Cross Creek off of Nuckols Road. So there isn't a situation here where we have tried to squeeze in more lots. It is a situation where we tried to create, yes, smaller lots, to accommodate for greater common area, which is the general concept of a planned community; different product ranges and distinct lot sizes. And based on a comment, and based on this new rendering, we can go down to 143 units, or 143 lots, as opposed to 148, based on the new classification.

If you so desire on the proffers, it is just a matter of changing that number. The, I am not going to go through all of the various proffers that John seemed to, and, hopefully, you will agree that these match or exceed most of the proffers within the existing area for residential rezonings, specifically those on Nuckols Road.

Part of an additional problem we have with the R-3 category, for the R-3 parcel category, in this area there is an extremely low-lying area on the property. It is 10 to 15 feet below grade on Nuckols Road. Again, based on their experience they have had a very difficult time selling lots even more established communities along Nuckols Road. Quite frankly, people are not going to be able to, or want to pay the costs necessary to achieve the desired classification that the staff wants in order to, when they back up to Nuckols Road. There is just a market aspect, something that they have experienced in the past.

I will reiterate, and I think it is important to reiterate, some of what John has obviously heard from me. The Land Use Plan does call for, and we fit within the Land Use Plan. We are an R-2 density overall for the entire property. The average lot size for the entire property is 90 feet. We meet the R-2A classification, 14,500 square foot average lot area over the entire area, which exceeds the R-2A lot area requirements.

We originally had been talking averages of rightfully or wrongfully, we chose to disagree, but we chose to delete those from the proffers based on the staff's comments and the concerns by the staff with respect to average lot width and lot area. Of course, as John mentioned, the Land Use Plan not only calls for density, but it also calls and discusses, I guess, the classification where R-3 is not mentioned in the Suburban 1 classification.

I would take exception that we average well below the density and classification level of R-2A, but we do have an R-2 and R-2A and R-3 product. The R-3 product makes up less than 25 percent of the entire area. The R-2 and R-2A make up more than 25 percent of the entire area that we are asking to be rezoned. I think that is significant given the goals and objectives, the actual text of the Land Use Plan, which, of course, I am going to pick out the ones that are especially favorable to me, but I will mention three that ask for consistency with the Land Use Plan at the density level. John has admitted and we need that beyond question. It also mentions large tract planned development. Similar and many of the mentioned cases are smaller lot areas with a lot of wetlands in them that cannot be accommodated, or cannot accommodate the larger tracts with allowance for common areas in a planned community with a lot of features that this County finds so desirable to residents looking for, and an example, on Millstone and all Wyndham, with a lot of features and a lot of benefits and amenities within and off-site but leading to the facility.

Finally, the Land Use Plan asks for opportunities for a wide variety of housing for all income levels. I'm not going to stand up here and say that this subdivision alone, Berkley, will allow for all income levels, but it does allow for mixed and allowance for other income levels.

I will address the precedent level, the fact that we have R-3 conditional here, I do think, is a precedent. I've been beaten up on the other side when I've come in many times and had proffers saying, "Well you haven't met your proffers." I have also had issues where I have not met the density, and I propose to you, if someone comes in, based on the topography issues we have with the extremely low lying areas with the planned community, with the mix, with the benefits we have within the proffers, and with common areas that are planned with this property, that, yes, indeed, if they can meet our density levels and they can meet the proffers and the standards, then maybe R-3 certainly is not a bad classification. Literally, in this case, it is just a label. We are trying to be able to get a smaller lot area. Our lot width for R-3 and R-2A are exactly the same. The lot area is slightly smaller. The smaller lot area is not to gain more lots, but it is to gain more common area and more common area for all property owners.

To address, well, maybe I will answer some questions you may have, but, generally, I don't think anyone would disagree that the communities are attractive, are an asset to the County, an asset to this area, and quite frankly, I expect within this area. This case compares extremely well with all surrounding cases, but for, if you will, the R-3 classification, literally just a label. I think there are extenuating circumstances. I think there are benefits that go to, that I have already mentioned, that go to the allowance of that R-3 classification which I do not agree that it is. I guess John ended up agreeing based on the density level that we do meet the Land Use Plan requirements.

As it stands, with an R-3, we do have the allowance and we will be able to place in a lot of common areas for the property owners as a whole to make this a well-planned community. To go down to an R-2A, you don't gain more lots, you simply lose common area, and that is the critical juncture in this case as we go along. Those lots have just been made larger on this rendering. We have not gotten any additional lots. The common areas will come back off of the back lots and we will actually lose a few lots based on the wetland studies.

I believe we have met all jurisdictional prerequisites both in the precedents offered by this case and meeting the Land Use Plan designation for this area, as well as its goals, objectives and policies. I ask that you recommend to the Board of Supervisors, for those reasons, that this case go forward and be approved by the Board of Supervisors.

2225 Ms. Dwyer - Thank you, Mr. Condlin. Any questions of Mr. Condlin by 2226 Commission members?

2228 Mr. Archer - There is a hatched circle in the southwest portion of your 2229 illustration.

 Mr. Condlin - Yes, sir. There is about – what is 100 acres or 100 and some acres that are just below this. There is a concept road that comes off from this area and goes out to Pouncey Tract Road (referring to slide). That is the Pruitt property that is just below this property. That really was just an idea that maybe at subdivision approval you would rather have a cul-de-sac there, or would you rather have a stub road. You can see there are other stub roads to accommodate three locations with two entrances off of Nuckols Road. I'll get to it before you ask me, I guess, where John had mentioned why not just include these along Pouncey Tract in this concept plan? I think there are a number of reasons.

First and foremost, if that the sewer line, the ridge line for the sewer approximately runs along there and those could not be placed in the same sewer that serves this property. They are well established homes on this property; nice brick ranchers that would exceed the land value based on that, and I would take exception to the classification that just because that would be deemed commercial, No. 1 we could stop that by showing stub roads going into our property. But there are a number of cases throughout the County in both Pump and Ridgefield, that come to mind, immediately, that, where houses exist and continue to exist along the main corridor with the subdivisions behind them, I don't think that is quite fair to impose upon us at this time, if that is something that is more of a tentative subdivision approval issue, as opposed to upon this approval for the rezoning.

Ms. Dwyer - Mr. Condlin, you mentioned the advantages of a planned community and that, perhaps, offsets somewhat the concern the Commission may have, or staff has, about the R-3 and its location. This is not like Wyndham where you have a golf course and major amenities like that. What amenities, specifically, are you talking about?

2256 Mr. Condlin - There not only would be a planting strip with a setback, but there would be improvements made on the edge of Nuckols Road. We had some other plans based on, for Nuckols Road beyond that, and we heard, in no uncertain terms, that that was not

deemed appropriate. The other amenities within the site itself, beyond the entrance feature, would be in common areas, would be swing sets and playground areas; something similar that we have done for the plan at Cedar Grove as well as park benches, picnic areas, walkways within the common area...

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2264 Ms. Dwyer - Would there be sidewalks throughout?

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2266 Mr. Condlin - No, ma'am. There would not be sidewalks planned throughout this.

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2269 Ms. Dwyer - Have any of these common areas, picnic areas, play areas been 2270 proffered in any way?

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Mr. Condlin - They have not been proffered simply because we were not able to locate them. I can proffer that, based on what our wetland study is, at this point, that we can have common areas. We can't designate how many common areas, but we can designate that we can have play sets, picnic areas, and so forth.

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2277 Ms. Dwyer - And the play areas and picnic areas would be in the wetlands?

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2279 Mr. Condlin -Not entirely. And, technically, I don't believe that you can put the, a lot of the swing sets, for example, I don't think you would want them to be placed in the 2280 wetlands. There is certainly, as a part of the lot, you wouldn't be able to split up these lots 2281 and there would be a large area down in this area for the play area, because about half of the 2282 lots are in the wetlands as it flows up this way (referring to slide). The other half, the front 2283 half, would be where the play area would be. You can't pave within the wetland areas, but 2284 you can put walking trails, and you can put the picnic tables there, as I understand, within that, 2285 and benches and that kind of thing. 2286

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Ms. Dwyer - Well, just in response, I think I am sure of staff's concern about the R-3. We are all concerned about increasing density levels in the County and the consequences to that and not having any proffers or any understanding, you know, of what is designed to offset the higher density. It doesn't allay my concerns.

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Mr. Condlin - Well, if I may, even if we went down to R-2A, I don't believe the density of the three or four lots that we would lose, which I can proffer, the common areas, the three or four lots we would lose based on that would be the same as if we went to R-2A. It is just that it would no longer be common areas.

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Again, it is a matter of the exact same thing. We are within the R-2 density level overall.
And, in the R-3 product, you can see the lots are, particularly in this area, the lots are made bigger just to eat up the common area, that, otherwise, is requested by the staff. That would be my response to that, and if that is your desire, I would be willing to proffer common areas to be made a part of this in addition to what has already been proffered.

- Mrs. Wade Actually, that was to have been my first question. What elements of a planned community, other than lot size and different houses are included in this, and you have pretty well covered that now. Although, it certainly does not fall within the category of the large development, because I had that section out of the Comprehensive Plan here recently looking at it, and I didn't bring it tonight, but that includes a lot of different uses generally.
- Mr. Condlin Sure. It can include mixed use, but within the residential goals, I believe it just is called a large tract. I am not aware of a specific definition, but this is larger than many of those cases that were cited and were recently approved with 28 and 43 lots. And this is a proffer of 143 lots, tonight, and that is substantially larger. That allows for the mix of the different classifications.
- 2316 Mrs. Wade You mentioned something about Nuckols Road and something 2317 being inappropriate, and I didn't quite understand that.
  2318
- Mr. Condlin I think that I was talking specifically about this area, with the low-lying area along Nuckols Road on the eastern part of the property. I am not sure that it will be inappropriate, but it will be. It is based on the experience of my clients, that those are very difficult to market and those are very difficult to sell if you've only got lots backing up to Nuckols Road and you've certainly got lots backing up to Nuckols Road now in very desirable subdivisions, but they can't sell, because people don't want them up to Nuckols Road.
- Mrs. Wade I thought, perhaps, you were talking about Nuckols Road itself; the median, and the discussions that have been going on for some months about the developers in the area getting together to work on the medians, but I gather that it is out now.
- 2330 Mr. Condlin -Out? Yes, ma'am. I think it was quite clear what you heard at the neighborhood meeting that they would much rather have a lower lot classification, because 2331 2332 we originally started as if you shifted everything up, we had R-2A, R-3 and R-3A product, and it was made clear to us in no uncertain terms that we should shift that down and get rid of the 2333 Nuckols Road median improvements. Because, quite frankly, the costs; it is not just the costs 2334 of putting them in, but the costs from the homeowner's association and lot owner's association 2335 2336 to support the maintenance of that, the continuing maintenance of those median improvements, which, based on a lower classification, that won't be able to be achieved. 2337
- 2339 Mrs. Wade What numbers are different that would affect us?
- Mr. Condlin Just with respect to marketability and the market price that you would be able to gain from this property. And based on that size of a lot, what that lot could withstand with respect to homeowner's fees, for instance. You know, the homeowner's fees, you can't escalate a lower classification to support it as much, but with the larger number of lots, which we were able to get with the R-3A and R-2 products, that could support that type of improvement.
- 2348 Mrs. Wade Now suppose it was all R-2 something and R-2A? How many lots...

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Mr. Condlin - I think we talked about somewhere around 136 to 138 lots for an all R-2 product. And again, that would be without any improvements, without any common area in the property.

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Mrs. Wade - Because you will note it went out to the neighbors. It was our understanding that those attending our meeting, and that was the neighborhood meeting the other night, were more desirous of having larger lots and lower density, which you are not accomplishing. You've got 148, all the way through, that and offering on-site amenities, common areas and making Nuckols Road improvements.

2359 2360

2361 Mr. Condlin - That is right. Well, we are making lots larger, particularly in the 2362 "B" product, which, at the time of the meeting, was an R-3, and we got that down to an R-2A.

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2364 Mrs. Wade - Except possibly, you have identified some ones there that you thought would not be as valuable; the low lots next to the highway. But it would seem otherwise, if you have larger lots and larger houses, that you'd have more resources for a homeowner's association. Maybe fewer lots, but...

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Mr. Condlin - Well, I guess that is the point. It is few homes and few lots. But, as this currently exists, we tried to plan this if we drop this C-product down to an R-2A, from an R-3 to an R-2A, it would look a bit like this without any common area, substantially similar to this, without any common area. And you know, the lot difference would be nominal at that point, I believe.

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2375 Mrs. Wade - You could make it R-1A instead of R-2A, but I am not sure. 2376 You know, I have this plan, concept plan that is dated, that I had secured last month, and there 2377 is another one and it showed common areas. Now, this one does not.

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2379 Mr. Condlin - Well, there, again...

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Mrs. Wade - At least they both have some stub streets on them, but there is really nothing that guarantees the stub streets.

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Mr. Condlin -I would be willing to proffer, based on the zoning classifications 2384 2385 that we have asked for, that there would be common area. The problem is, I can't define it, 2386 because I can't talk to my client about specifically designating on here potential common areas, but because of the wetlands and the continuing wetland studies. If you remember, Mrs. Wade, 2387 we originally had common areas down here based on the original studies. And, as it turns out, 2388 this is a lot smaller area than anticipated in the common areas based on the wetland study 2389 would be moved in this area, based on these lots and with approximately these lots here 2390 (referring to slide). So, again, I can proffer, tonight, that we will have common areas. And, 2391 if it is your desire to not worry about the common areas itself, but that we would just have 2392 them and we can't designate them at this time, that's more for subdivision... 2393

- 2395 Mrs. Wade -Well, we are not making any more proffer changes tonight, I don't believe, infrastructure-wise that you have anything here you have to do? Do you have a 2396
- major road to build or any school land or anything that comes out of this, or do you just have 2397
- 2398 your subdivision?

2400 Mr. Condlin -Yes, ma'am.

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Mrs. Wade -And the utilities are available to the area? 2402

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2404 Mr. Condlin -I mean not directly.

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I mean, you don't have any pump station to build or anything? 2406 Mrs. Wade -

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Mr. Condlin -Yes. ma'am. 2408

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2410 Mrs. Wade -Which accounts for some of the lower densities perhaps in the other areas here, although across the street you've got the R-2 and the R-2A. 2411

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- 2413 Mr. Condlin -Well, I mean, if what I am hearing, and, correct me, if I am 2414 wrong. It is your concern, despite the fact that we'd be willing to proffer that there would be
- common areas that we make the "C" property an R-2A even though it is only less than 25 2415
- percent of the total area, and would that satisfy your concerns, I guess, without a designation 2416
- of the... 2417

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2419 Mrs. Wade -My concern is not just the density, but the lot width, and that hasn't changed much. 2420

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2422 Mr. Condlin -Well, yes, ma'am. There's no difference...

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2424 Mrs. Wade -They are longer, but they are not any wider in the front.

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- Mr. Condlin -2426 Well, the Code did not require the difference between the R-3
- 2427 and the R-2A either. It is simply a matter of lot area, which we are trying to accommodate the
- common areas, and I can only tell you that, based on that, it is not an increase in the number 2428
- of lots. It is just the ability to place the common area within the lot area, which I can make a 2429
- commitment that we will do, tonight, either by proffer before the Supervisor's hearing, or if it 2430
- 2431 your desire...

2432

2433 Mrs. Wade -No. I, personally, am not that wedded to your common areas 2434 here.

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2436 Mr. Condlin -Well, is that a situation where you'd like to change it to R-2A at 2437 this point?

- 2439 Mrs. Wade -I am a little concerned about the lots that are no bigger than 80
- feet. But anyway, that is just my feeling on the subject. That is all I have. Thank you. 2440

2442 Ms. Dwyer - Any other questions of Mr. Condlin by Commission members?

Ms. Quisenberry - Mr. Condlin, this plan is a little bit difficult for me because your common area isn't defined. It seems to be a moving target, and, therefore, it seems to be a premature plan.

Mr. Condlin - Well, this plan, itself, hasn't been proffered and this is as tight as we can get it at this point. That is, quite frankly, why we go forward on the tentative subdivision approval to be able to define at that time the common area, as the wetland studies progress. The wetlands area is very difficult to define. They've been changing in the last week; even as late as Tuesday, we've been able to move the common areas.

2454 Ms. Dwyer - Any other questions? Mrs. Wade.

2456 Mrs. Wade - No, I don't have any more questions.

2458 Ms. Dwyer - There wasn't any opposition, but I will ask again. Is there any opposition to BAWIN, LLC, C-19C-99? No opposition. Ready for a motion.

 Mrs. Wade - I know they met a lot, certainly of the expectations, as Mr. Merrithew pointed out of the Land Use Plan, but still I am not sure that it reflects what the plan and the SR-1 is attempting to accomplish in this area. And, although he talks about providing a variety of housing on this particular site, in the overall picture, there is not that much variety presented here. As I mentioned, there isn't any infrastructure that he has to participate in really, and some of the amenities, at least the median on Nuckols where they were going to participate in with some of the other land owners and developers along here apparently has gone out of the window along with the R-3 because until the last day or two, the R-3 applied to the two sections on the east side. So, I think that, perhaps, there is still some movement here that would be desirable in the wider lot and also the density has increased. We have been expressing our school concerns, but that is not really considered here, and they've got time to continue to work on this, but, tonight, I would move that Case C-19C-99 be recommended for denial.

Mr. Vanarsdall seconded the motion.

Ms. Dwyer - Motion by Mrs. Wade and seconded by Mr. Vanarsdall. All in favor of the motion for deferral say aye. All opposed say no. The vote is 5-0 (Mr. Donati abstained.) The motion carries.

2481 REASON: Acting on a motion by Mrs. Wade, seconded by Mr. Vanarsdall, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors <u>deny</u> the request because it would likely set an adverse zoning and land use precedent for the area; and it represents an increase in intensity which could influence future zoning and development of adjacent properties.

C-20C-99 E. Delmonte Lewis for Continental Development: Request to conditionally rezone from A-1 Agricultural District to R-2AC, One-Family Residence District (Conditional), part of Parcel 216-A-51, described as follows:

Beginning at a point in the east line of Doran Road, said point being 620' more or less south of the intersection with the east line of Doran Road and the south line of Darbytown Road; thence from said point of beginning along the east line of Doran Road .S8°09'E, a distance of 325' to a point; thence along a curve to the right having a radius of 2890', a distance of 316.09' to a point; thence continuing along the east line of said road S 1°53'E, a distance of 230' to a point; thence N88°07'E, a distance of 217.8' to a point; thence S1°53'E, a distance of 200' to a point; thence S 88°07' W, a distance of 217.8' to a point in the east line of Doran Road; thence along the east line of Doran Road S 1°53' E, a distance of 260' to a point; thence N85°08'40"E, a distance of 1099.35' to a point; thence N4°08'20"W, a distance of 1080' to a point in the south line of Darbytown Road; thence along the south line of Darbytown Road N 71°17' 50" W, a distance of 100'; thence N 18°42'10"E, a distance of 10'; thence N. 1°50" W, a distance of 457.22' to a point; thence along a curve to the right having a radius of 1175.92', a distance of 470' to a point; thence S 34°48'20" W,1175.92', a distance of 325' to a point in the east line of Doran Road and the point and place of beginning, containing 31.98 acres located in Varina District, Henrico County, Virginia.

 Ms. Dwyer - Is there anyone in the audience in opposition to C-20C-99, E. Delmonte Lewis for Continental Development? There is opposition. Thank you. We will call upon you later in the meeting. Ms. Hunter.

Ms. Hunter - Thank you, Madam Chairman. This request is to rezone approximately 32 acres from A-1 to R-2AC to permit 71 single-family residential lots. Seventy-one lots does fall within the Land Use designation of SR-1 range of 1.0 to 2.4 units per acre. The property is located across the street from Ward Elementary School. Properties to the west are Whispering Pines, an R-2A subdivision that is currently being developed, and Whitlock Estates, an A-1 subdivision. The properties to the east and the south are currently undeveloped.

The County's Major Thoroughfare Plan shows both Darbytown and Doran Road as a Major Collector. The applicant has proffered to right of way dedication for the relocation of Doran Road. There will be a remaining 1.1 acres when Doran Road is relocated, and the applicant has indicated that, that area would be developed with the adjoining property.

The applicant has proffered some quality design features including brick foundations, no cantilevered chimneys, and restrictive covenants to include paved driveways and an architectural control committee. The applicant has proffered that 50 percent of all garages built on the property shall have rear or side entry. However, they have not indicated how many homes will be constructed with garages. Therefore, this proffer is not very effective. The applicant has also proffered a 25-foot buffer along both Darbytown and Doran Road. The staff would recommend that any fencing within this buffer area be located on the lot side of the

buffer instead of along the middle of the buffer as proposed. The residential request is appropriate for this site and if the applicant can address the remaining quality concerns, the staff would be able to support this request. I'd be happy to answer any questions.

2536 Ms. Dwyer - Any questions of Ms. Hunter by Commission members? No 2537 questions. Thank you, Ms. Hunter. Would the applicant come forward, please?

Mr. Delmonte Lewis - Madam Chairman, and members of the Planning Commission, my name is Delmonte Lewis, and I am here tonight representing Richard November, who is in the audience, who is the owner of Continental Development Corporation, the contract purchaser of the property. The property really belongs to Mr. Sutton, who has lived there for some time. As JoAnn mentioned, this request is to rezone 32 acres at the southeast corner of Darbytown and Doran Roads to R-2AC Residential classification in order to develop a single-family residential subdivision.

I would like to mention a little bit more about the subdivisions next to us. To the west there are two subdivisions, Whitlock Estates and Whispering Pines. Whitlock Estates was developed before the sewer was available, so it was developed with one acre lots, plus. The houses in there, with the exception of one large house, most of the houses in there have somewhere between 1,400 and 1,500 square feet.

 In Whispering Pines, which is being developed now, it is a R-2A classification. The proffered condition, relative to the house size, is 1,400 square feet for two-story, and 1,200 square feet for the one-story.

Four Mile Run is further to the south of us and is separated from this by also property that Mr. Sutton owns. But I think it is important to mention what Four Mile Run is being developed as (unintelligible). To be very fair with the Commission and the staff, all of the houses in Four Mile Run must be 1,600 square feet, although 70 percent of them are proffered to be 2,000 square feet.

We submit to you that R-2A conditional is the proper zoning for the subject property and single-family residential is the highest and best use for the parcel of land in question for the following reasons:

1. It is consistent with the 2010 Land Use Plan. 2. Through Proffer No. 10, we assure the compliance with the Land Use Plan requirement for SR-1 of no more than 2.4 units per acre. The subject property is located within an expansion area. 3. Public Utilities are available and sanitary sewer and water will be used in this development. 4. Through the 12 proffered conditions we have submitted with this case, we assure the County and the Community that this project will be a quality residential development that meets all of the goals and objectives of the Land Use Plan.

I would like to point out some more of the proffers. What we have proffered relative to square footage is on the one-story, we have proffered 1,500 square feet of finished floor area. For the two-story in the capes, we have proffered 1,800 square feet of finished floor are. And, I

believe that JoAnn mentioned that there were no slab constructions going to be here. And, also, adjacent to Doran and Darbytown Road, there will be only two-story, single-family homes. That is also a proffered condition in our case.

There will be restrictive covenants, as she mentioned, recorded with it. I think one of the things she left out of the restrictive covenants is that we have mentioned in the proffer that there will still be a consistency with the light posts and the mail boxes so that you won't have one part developed one way and one another. You are looking at a consistency throughout this whole subdivision to make it more aesthetically pleasing to the community.

As far as the landscape buffer proffer, we have proffered 25 feet, which I have a diagram, JoAnn, if you don't mind putting that up, please. And, she mentioned the concern she had about the fence. And we certainly don't have any problem putting the fence adjacent to the lot, or to the house side. And I'd like to point out one other thing; that this landscape plan we have proffered must be approved by the County staff prior to any recordation of the subdivision. So we are kind of left at the mercy of the County, and we feel comfortable with that, because we think Henrico County is a beautiful County and I think it will continue to be that way. And we have no problem proffering that they have the right to approve this and deny any recordation until we get it exactly as it should be.

We also have some pictures that would represent, and I would like to make these pictures a part of the case, and they can be kept in the file, of homes we propose to construct in the subdivision. Of the three builders who have committed to take down lots in this subdivision, are builders who have been building typically in the Varina area. They are Scott Fleming, Rodney McNew, and Rod Robins. These houses that you see on the screen are representative of what they intend to build in there. And we would like that to be a part of the case, so that when a building permit comes in, if it is not substantially similar to this type of house, then the staff has a right to deny the building permit.

I am prepared to answer any questions, but before I do that, I would certainly like to thank JoAnn and the County staff for working with us on this. I would like to thank the supervisors and Ms. Quisenberry for meeting with us, and I would also like to thank Dr. Nelson and Mrs. Paschke, whom we met with, and the input that they had was very valuable to us. And we hope, together, we can provide the Varina District with a subdivision that will be a quality subdivision, and, I think, through the proffered conditions, we have stated that. If there are not any questions, I would like to ask the Commission if they would recommend approval of this to the Board.

Ms. Dwyer - Are there any questions of Mr. Lewis by Commission members?

Ms. Quisenberry - Mr. Lewis, you proffered that 65 percent of the houses constructed would be the two-story or the cape style. What is the square footage on the two-story and on the cape style?

Mr. Lewis - The two-story and cape are 1,800 square feet minimum.

Ms. Quisenberry - And I noticed among the pictures that you have the two-story, and I believe the cape, both come with or without a garage?

2626 Mr. Lewis - That is correct. Yes ma'am.

Ms. Quisenberry - And I know you are going to proffer that at least 50 percent of the garages will have a side or rear entry, but can you proffer how many houses would have a garage?

Mr. Lewis - We looked at that and talked about that with the builders. And, at this time, we are not prepared to proffer that simply because they have indicated to us that there may be some houses which do not have garages. We looked at some subdivisions in the County and we saw some houses with garages and some houses without garages. We think that, and in most of the cases we found with the garages, the cars were parked outside, so the garage is for another purpose. But, at the present time, Ms. Quisenberry, we are not prepared to proffer that, although I suspect that a great deal of the houses will be single-car garages.

Ms. Quisenberry - I suspect a great deal of your houses will have garages as well, because that is the way the market tends to go, but I am also concerned that we don't run into some of the issues that we are running into in Four Mile Run. And I discussed some of those with you. Can you give me an idea with your subdivision how many lots would accommodate, for example, the two-story with a garage, and...

Mr. Lewis - With rear entry or side entry?

Ms. Quisenberry - Yes. In other words, if you built as many two-stories with a garage on the side or the rear, assuming you had a lot of demand for that, would you ever have to not be able to or deny one because the lot was too small. In other words, will all of your lots accommodate the largest house you can build if you put that house on every single lot?

Mr. Lewis - I can't say that is true, simply because we have not calculated all of the lots and things like that. We have, in the last two or three days, looked at our subdivision, our layout, and with the information we had, we have made all of the lots a minimum of 90 feet wide, which is 10 feet greater than the ordinance calls for. And, with that, we believe that we do have the ability to go in and direct into the rear or to the side. The rear entry is much easier to get into, because you can back up and pull into the garage. But, we have looked at that and we are certainly aware of Four Mile Run and what the problem is, because we have discussed it with the owner and so that made us go back and look at our subdivision plan again. Some of the lots that we have in there are 100 to 110 feet wide, which certainly would accommodate any house we'd like to build there, so I would say, Ms. Quisenberry, without any question, that 95 percent of our lots would accommodate the larger house with a garage.

Ms. Quisenberry - Can you just briefly talk a little bit about the portion of this property that you are not developing that is for future development?

Mr. Lewis -That consists of approximately 10 acres down there. And the proffer of no more than 71 lots includes that piece of property, because it is a part of the case. But the reason for that is that, if we did not have that 10 acres, we would have to build a BMP. A BMP is not a very attractive thing to have in a subdivision in our opinion. So, what Mr. November decided to do, in this particular case, is to buy the extra 10 acres so that he would not have to put a BMP in. Now, that 10 acres cannot be served by public sewer at this time. At some future time, when sewer comes along the creek way down below that, true, this property might be, would be able to be developed. And, at that time, it would have to be either a BMP established on this property or in conjunction with the other certain properties to the south. But, really, the reason for him agreeing to purchase this, was to stay away from having to build a BMP, and it cannot be sewered at this time. And I have no idea. The County couldn't give me a time frame on when utilities would be available. 

Ms. Quisenberry - We talked a little bit about that at our

Mr. Lewis - But that's the true reason for buying the property, because, as you know, we have problems with BMP's. I've been on the committee with the County staff trying to beautify them. It's almost impossible to do. It's a requirement that we're required to do.

Mrs. Quesinberry - Mr. Lewis, you know that one of the other issues with this subdivision, just because of the layout with Darbytown Road on one side and Doran on the other, is the buffer issue. And, tonight, is not the night to hammer out every trees and where it goes, and be counting leaves and branches. I know you've proffered in that buffer is going to have to be approved by staff, and its going to have to be right.

 I just wanted to discuss that back and forth with us again, because I think we're in agreement on that. That's going to be a tough issue and that's going to have to be right. And it's going to have to look good, because you've got visual effects from both sides. It's right across from the school. It just needs to , I think, set a precedent in that area as a subdivision and the way its laid out and how it looks. And I know that you agree with that.

That's exactly what we intend to do. And, really, that's why we made it a condition or a proffer that staff would have to approve this. And, I sincerely mean that. I sincerely mean, I want the staff to take a good hard look at it because we want this to be a show place for Varina and a place for Varina that you can say, "Look at this subdivision. We want your subdivision to look like that." And, certainly, we're going to put more emphasis on the landscaping along those two roads than we normally would, simply, because there's nothing there now. It's an open field.

Mrs. Quesinberry - Right. It is. That's why it is going to be a little bit difficult.

Just so we all know we're not there yet, but that's going to be a little "nip and tuck" as we try to get that looking good.

Mr. Lewis - Yes. We discussed that at some length with Doctor Nelson. We even discussed with him the possibility of fronting the houses on Darbytown Road. And, Mr.

- November and I went out and looked at the subdivision that had that. We're really not convinced, or, at this time, we cannot say, "Yes. We will front the houses there." It has some concerns relative to fire protection, we think. Relative to whose going to maintain the driveway, and this sort of thing. But, I can say without any question, we intend to develop that landscaping so that I think the County will be proud of it.
- that landscaping so that I think the County will be proud of it

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- Ms. Dwyer Mr. Lewis, you mentioned that 10 feet of the buffer would contain landscaping. Is that the 10-feet closest to the road, or would it be 10 in the middle, or 10 closest to the houses? How would that work?
- Mr. Lewis It's 10 feet away from the road. And let me explain why that is.
  This proffer is copied directly from a proffer that we used in Summerwood, which is along Pump Road.
- The cable companies want to put their cables adjacent to a major road. We don't want them to interfere with a buffer. We don't want them to pass through that buffer unless they pass through it in a perpendicular fashion. So, that's why we stated in the proffer that they can only pass through that 10 feet that I show on the screen next to the houses in a perpendicular fashion. So, that's where the 10 feet will be.
- Although, if there's not, we certainly will berm, landscape the entire 25 feet if there's no utility necessary. If the utility is necessary, we intend to force them to go as close to the road right of way as we possibly can, which we've been successful in doing in the past.
- 2739 Ms. Dwyer And the fence will be where?
- Mr. Lewis The County's concern with the fence not being closer to the road than absolutely possible because of the bowling alley effect that we have in other parts of the County. So, we've agreed to put the fence on the back side of the buffer closest to the house.
- 2745 Ms. Dwyer On the property?
- 2747 Mr. Lewis Yes ma'am. 2748
- 2749 Ms. Dwyer What kind of fence are you expecting to have? 2750
- Mr. Lewis We have looked at several fences and the most attractive one that we think would be a fence with a scalloped design, salt treated, wood, that would be 4-feet in height. And that would be landscaping in front of it between the fence and the street to break up the monotony of the fence just continuously running through there. And, the fence, will more than likely be on the berm, so it would give you an effect of more than four feet.
- But we looked at some fences higher than that, and it gives you the "stockade" feeling that you're locked in and it just didn't give a good feeling of good landscaped quality, in our opinion.

2761 Mrs. Wade - Did I hear you say, "90 foot lots at some point."

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2763 Mr. Lewis - Yes ma'am.

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2765 Mrs. Wade - They're all going to be at least...What did you say about the 90-2766 foot lots? It's been awhile.

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Mr. Lewis - What we have done, Mrs. Wade, is we have, in the last couple of days, we have looked at our subdivision, knowing the concern of being able to back load in these larger houses. We have looked at our subdivision and we have been able to make almost all of the lots at least 90 feet wide. Some of them are wider than that. Some of them will be kind of "pie shaped," which will be even 100 to 110 feet, when you get back 40 feet from the street or 45 feet from the street.

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2775 Ms. Dwyer - Are you going to proffer the 90 foot?

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2777 Mr. Lewis - No ma'am. We're not proffering that.

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2779 Ms. Dwyer - Is there a reason for that?

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Mr. Lewis - We haven't completed our preliminary plan, yet. And that preliminary plan, as I see it, Mrs. Dwyer, comes back to this Commission. And, if I proffer a plan or a segment of the plan, I just feel like its taking away the opportunity to do some real good design on it. But, I can say that we have looked at that. When you see the plan, you're going to see more 90-foot lots than anything on there.

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Ms. Dwyer - What about R-2 zoning? We're looking at density issues now and it seems in the Varina area, particularly where there is more land available than maybe there is in other areas of the County that less dense zoning be appropriate.

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Mr. Lewis - Well, in the last case that you all talked about, we are R-2A simply because that's what's all around us. Regardless of what you say, you know you still have competition you have to deal with. And, with an R-2 lot, you know, it just goes beyond what we have thought about as far as the economics of it. But everything around us is R-2A.

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2796 Ms. Dwyer - And A-1.

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Mr. Lewis - Well, the development with A-1 was done prior to the benefit of having utilities. So, they had to have a one-acre lot because they're on septic tank and well.

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2801 Ms. Dwyer - You have sewer and water?

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Mr. Lewis - Yes ma'am. Whispering Pines has sewer and water, too. You'll see that those lots are R-2A and smaller lots than the adjacent subdivision to them which is A-2805 1.

Mrs. Quesinberry - Mr. Lewis, the proffered number of houses falls in the 1.0 to 2.4 unit range which falls within the Land Use Plan recommendation of 1.0 to 2.4 units, but can you tell us on which end of that range you are?

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2811 Mr. Lewis - It's 2.2,

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2813 Mrs. Quesinberry - `2.2?

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2815 Mr. Lewis - 2.2, yes ma'am.

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2817 Ms. Dwyer - Any more questions?

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Mr. Donati - Yes. I have one. Mr. Lewis, there has been some concerns from some citizens that live in the immediate area about the drainage from this piece of property. Is the outfall to the south of the property?

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Mr. Lewis - South, yes sir. And we have talked to Tommy Pruitt, who owns the land to the east of us. If we do, and we have done some preliminary looking at the drainage. If, in fact, we need to go across his property for drainage, he's agreed to grant us an easement for that. We have had Public Works out there looked at the property. But all of our property drains away from Darbytown Road to the south.

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2829 Ms. Dwyer - Any other questions for Mr. Lewis? No questions. Thank you,

2830 sir. 2831

2832 Mr. Lewis - Thank you.

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2834 Ms. Dwyer - We did have opposition. Would the opposition come forward, 2835 please.

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Ms. Marilyn Paschke - I'm President of Varina Environmental Protection Group. We have quite a few problems with this subdivison. As you know, we're going from an agricultural community into a developed area. And, some of these things stand out like a "sore thumb" to us. So, we would like the best that there could be, and minimize the developed look in stead of heightening the developed look.

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The main thing we have the problem with this is the density. Actually, they are only going to develop the 22 acres now. And that density is going to figure at 2.32 acres. If you add in the 10 acres, it's true, and you have 71 lots on it, that will end up being 2.2. But we don't know when that's going to be done.

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This development is going to take place entirely in a soy bean field except for one house spot.

And where there was probably 35 bushels of soybeans yield to the acre last year. Next year, there might be 2.3 houses yield to the acre. So, this is a great change, as you can see.

I don't think we've tried to make this blend into the surrounding community at all. And, I think we do have to consider the people that do live there now. And I think if we can minimize this in any way, reducing the density would help a great deal.

This is on the high side of 1 to 2.4. And it is very, very visible. When we had the pictures of the houses up there, they all had trees. Quite a few had a slope. This is very flat land. As you can hear, there were concerns about drainage.

So, I think, as it stands now, as uncertain as the plan is, I think it should be denied at this point. I think its premature. I think it needs better planning to blend into the community. And we do realize that there are a lot of subdivisions going up in this area right now. But, if we're considering each one on a case-by-case basis, I think we can make the criteria as high as possible for the surrounding community. Thank you.

2866 Ms. Dwyer - Thank you. Any questions for Mrs. Paschke? Questions? 2867 Thank you very much. Yes sir.

Mr. Mike McCabe - Madam Chairwoman and Planning Commission, my name is Mike McCabe and I represent the Varina Beautification Committee. And do not support this proposal as it is presently presented. The square footage proffered, we would like to see that proffered from 2,000 square feet for single stories, and 2,200 square feet for two-story homes.

As Mr. Lewis stated, 70 percent of the homes in Four Mile Run, which is also a new subdivision right up the road, and which this could be most commonly compared to, they are 2,000 square feet, that 70 percent number.

We also would like to see the rear of the homes no face Doran or Darbytown Roads. We feel this profile is unsightly and reflects a poor quality example for future development. On New Market Road, Old Colony Estates is a fairly new subdivision within the last 10 years. The homes right on Route 5 were turned so that they face Route 5 and it didn't take away from the view of the people in the community.

We also, since this neighborhood is offering no proposed amenities, we suggest the density be 2.0 units per acre. Right across Darbytown Road, from the neighborhood on Darbytown Road, is Ward Elementary which is a new elementary school within the last five years.

We feel the neighborhood should have sidewalks since these children will be walking to Ward Elementary School for their protection. We concur that the homes located on Doran and Darbytown Roads should be two story.

As proposed, per proffer, no cantilevered chimneys will be allowed. This should also include the new chimneys with gas units would not be cantilevered also.

This subdivision will set an example for adjacent land, which is already zoned for a future subdivision, and we would like to see this done tastefully. Also, Mr. Lewis had stated that the

berm that they were building they had great concerns to make this a nice berm. We have a concern that in doing that, they've only proffered in the minimum County requirements.

Also, we stated a four foot scalloped fence. I would imagine that 4 foot is the top of the scallop. The bottom of the scallop is usually another foot lower, which would be 3 foot and

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2904 Ms. Dwyer - Are there any questions for Mr. McCabe by Commission 2905 members?

that is what your kitchen counter height is in your homes. Thank you.

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2907 Mrs. Wade - About the school, Mr. McCabe?

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909 Mr. McCabe - Yes ma'am.

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2911 Mrs. Wade - How far is this from the school?

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2913 Mr. McCabe - Right across the road, ma'am.

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2915 Mrs. Wade - Are the children out there now walking across the road?

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2917 Mr. McCabe - No ma'am, because there's no developments like this.

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2919 Mrs. Wade - Oh.

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2921 Mr. McCabe - This is my first time up here, so bear with me. Let me see if I can figure this out for you.

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2924 Mrs. Wade - It used to be children walked across busy streets and they had 2925 school guards, but...

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2927 Mr. McCabe - Darbytown Road is 55 mph.

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2929 Mrs. Wade - I don't think that happens much anymore. I doubt that they'll be walking across there.

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2932 Mr. McCabe - Let me see, Doran is right here (referring to slide).

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2934 Mrs. Wade - Although the rule was, if it was within a mile of the school, they were supposed to have sidewalks.

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2937 Mr. McCabe - Right. Are there any other questions?

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2939 Ms. Dwyer - Thank you.

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2941 Mr. McCabe - Thank you.

2943 Mr. Mark Merit - Good evening. Thank you for letting me talk. I live.

2945 Ms. Dwyer - Would you state your name for the record?

Mr. Merit - My name is Mark Merit. My family and I own a house two properties down from this proposed area. I like that soybean field. Some of my neighbors have cows. We moved from the fan to get away from it all. And "yikes," between Four Mile Run and Whispering Pines and now this proposed, its going right back to where be moved away from.

My concern, Doran Road is very narrow, skinny road, with no center stripe. There are a lot of companies in the area that use dump trucks to get gravel out of the ground. And Doran Road is full of dump trucks.

There's no center stripe. At night, its dangerous, and the rush hour is dangerous passing those dump trucks. And all these houses and all these people are coming up that road, and I don't think there are any plans to widen that road that I know of. I know that the intersection is being proposed to be straightened out. You cannot make a right turn from Doran Road onto Darbytown in even a big pick up truck without crossing over into the on coming lane. These dump trucks, there's no way they can do that.

Again, it's a 55 mph speed limit in front of this school, the same as I-95. We're talking about putting homes along this 55 mph. speed limit in front of an elementary school with access from this development onto Darbytown with no light? It's crazy. And people don't always adhere to this 25 mph lights in the mornings when school's in session.

Just yesterday, my wife was passed by a dump truck on double yellow on this same curve that we're talking about putting homes, potential children, 55 mph speed limit. I think this is getting way ahead of itself. The roads need to be changed; things like this, before we start talking about putting bunches of homes in here that are exiting onto these roads.

I wish you would think about that. Thank you.

Ms. Dwyer - Thank you, Mr. Merit? Any questions of Mr. Merit by Commission members? Thank you, sir. Is there anyone else in opposition to C-20C-99? No other opposition? Mr. Lewis, would you like to have some time for rebuttal? It's my error. I didn't keep track of the time limits.

Mr. Lewis - I'm not going to take that much time, Ms. Dwyer. Just a couple comments. About the direct vent fireplace, that's in the proffers that, that cannot be cantilevered. It's in Proffer No. 2. It says, "All chimneys or direct vent fireplaces shall have foundations." So, that's in the proffered condition.

The other thing I would like to take issue with, I don't see that this is premature. Whispering Pines was approved not too long ago, and they're continuing to develop. Of course, Four Mile

2988 Run is developing. And we have complied with every element of the Land Use Plan in this zoning case.

The questions before you, of course, is "What is the highest and best use of this property?"
We feel that its residential, single family, R-2A classification. I thank you.

2994 Ms. Dwyer - Thank you.

2996 Mrs. Quesinberry - Mr. Lewis, before you sit down.

2998 Mr. Lewis - Yes ma'am. Yes.

3000 Mrs. Quesinberry - Can you address the issue that was raised concerning sidewalks to walk out of the neighborhood and walk across the street to the school?

Mr. Lewis - Yes ma'am. We met with Public Works and with the Planning Staff relative to this piece of property. In fact, we submitted a plan just to get some comments. It was a review process that they allow us to do without giving us any approval.

One of the things that they insisted upon was that a sidewalk be built along Darbytown Road from our entrance up to the entrance to the school, which we have agreed to do, and that will allow the children to walk along the sidewalk and come to an intersection that can be controlled by a school guard. I'm not sure how the children get from Whispering Pines or how they will get, but we have made provisions for that in our plan. And the policy of the County states that along a major thoroughfare that you're developing, you must put a sidewalk if you're within one mile of the school. And we intend to do that.

3015 Ms. Dwyer - Thank you, Mr. Lewis. Any other questions for Mr. Lewis? 3016 Thank you, sir. Ready for a motion, Mrs. Quesinberry?

Mrs. Quesinberry - Yes. This development does meet with the Land Use recommendations for Residential and I believe it would, in any case, develop into a residential development. Although, there are some things that I would like to see that are not here; for example, the number of garages proffered, and a few more architectural variations on the houses. In total, this represents, especially compared to some of the other plans that we've looked at, this does represent a quality development, and it meets with the Land Use recommendation, and the developer had agreed to go far beyond what would normally be required to buffer this development in a way that will make it blend and fit into the surrounding area. And so, for those reasons, I'd like to make a motion that we recommend approval of this case, C-20C-99.

3029 Ms. Dwyer - Motion by Mrs. Quesinberry. Is there a second?

Mrs. Wade seconded the motion.

Ms. Dwyer - Motion made by Mrs. Quesinberry, seconded by Mrs. Wade. All those in favor say aye—all those opposed by saying nay. The vote was 5-0 (Mr. Donati abstained). The motion carries.

REASON: Acting on a motion by Mrs. Quesinberry, seconded by Mrs. Wade, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors <u>accept the proffered conditions and grant</u> the request because it conforms to the recommendations of the Land Use Plan; it is appropriate residential zoning at this location; and it would not adversely affect the adjoining area if properly developed as proposed.

C-21C-99 Jay M. Weinberg for Dakota Associates: Request to conditionally rezone from A-1 Agricultural District and RTH Residential Townhouse District to RTHC Residential Townhouse District (Conditional), Parcels 192-A-19 & 20, containing 20.017 acres, located on the west line of Midview Road approximately 400' south of its intersection with Darbytown Road. Residential townhomes for sale are proposed. The applicant has proffered a maximum of 130 residential units which yields a density of 6.49 units per acre. The Land Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre. This site is also in the Airport Safety Overlay District.

Mr. Marlles - Ms. Jo Ann Hunter will be giving the staff report.

3054 Ms. Dwyer - Is there any opposition to C-21C-99 Dakota Associates? There is opposition. Okay.

3057 Person from Audience - I'd like to speak.

Ms. Dwyer - Okay. We'll get to the opposition in a moment, sir. Let me state the rules of the Commission; the policy of the Commission regarding cases in which there is opposition. Our regular policy is to permit 10 minutes for the applicant to make his case and 10 minutes for the opposition to state their case. This time period does not include the time that it takes for the Commission to ask questions and for those questions to be answered by the opposition or by the applicant. So, normally, even with the 10 minute limitation, the case could take 45 minutes to an hour or even longer. So, it sounds like it may not be a long period of time, but usually with the questions and the time it takes to answer those, the 10 minutes does expand considerably. So, I neglected to impose those time limits on the last case. Although I think the case probably took the same amount of time if we had imposed those limits, but we need to be more diligent about that from now on. So, just for everyone's information. Okay. Ms. Hunter.

Ms. Jo Ann Hunter Thank you. This request is to rezone an 8-acre parcel from A-1 to RTHC an 11 acre parcel from RTH to RTHC. Eleven acres was rezoned to RTH in 1971. The applicant is proposing to construct 130 townhouse units. This number is a result of the maximum density of the existing RTH property—105 units, plus an additional 25 units, based on the density of the A-1 property being rezoned to R-3. The maximum density supported by the Land Use Plan for the 8 acres currently zoned A-1 would be 19 units instead of the 25 units.

The applicant has indicated that rezoning of this additional 8 acres provide a better design project than the already zoned 11 acres. There are an additional 34.5 acres to the rear of the property that you can see here (referring to slide) which the applicant also has under contract and proposes for development. This acreage would allow 414 townhouses or up to 500 apartments.

 The Land Use Plan recommends single family residential. This project would have a density that is significantly higher than the 2.4 dwelling units currently supported by the Plan. This property is adjacent to Midview Woods Subdivision and Varina Station.

Both of these subdivisions have homes that front Midview Road. All of these homes along here (referring to slide) front Midview as well as the homes down in Varina Station. The applicant has submitted a proffered conceptual plan which shows the rear of the townhouses adjacent to Midview Road so those houses that front would then be looking at the rear of the townhouses.

Staff is concerned with the design of this project would not be consistent with the established development pattern of the existing neighborhood. The applicant has proffered an elevation for this request. However, the applicant has not committed to quality design features including brick foundations.

The applicant does commit to garages for all units, paved driveways, as well as a minimum square footage of 1,200 square feet per unit. No recreational amenities and limited open space is planned for the project.

 Although the rezoning of this property would only increase the density of this proposed project by 25 units based on the 105 units that could be built by right, the staff has concerns with the number of outstanding quality issues. The staff would encourage the applicant to continue to work with the staff as a neighborhood in order to improve this project. Staff does not support the proposal as submitted. I'd be glad to answer any questions.

3111 Ms. Dwyer - Thank you, Ms. Hunter. Are there any questions for Ms. Hunter by Commission members? No questions. Would the applicant come forward, please. Would you like to reserve some time for rebuttal?

Mr. Chuck Rothenberg - - A half hour? How about three minutes, please? Madam Chair, members of the Commission, my name is Chuck Rothenberg. I'm here tonight on behalf of Dakota Associates. This is a request to add proffered conditions to 12 acres, zoned since 1971, for townhomes with no conditions and to rezone approximately eight acres of adjacent land to RTH with conditions. The 20-acre site is located on the west side of Midview, south of Darbytown Road. The property to the north is a mix of A-1 and unconditional B-3 shown on the Land Use Plan for Commercial Concentration.

Varina Station is zoned R-3C located to the south and homes on the east line of Midview are zoned R-3C. As Ms. Hunter pointed out, about 34 acres to the west, which Dakota Associates also controls is zoned unconditional R-5.

 We believe that this request is an opportunity to improve the quality of the development that's permitted by the current unconditional RTH zoning. We have proffered that no more than 130 homes will be developed on the 20 acres. And, as Ms. Hunter explained, that number is generated by taking the property that's zoned A-1, about eight acres, and assuming that we rezone that to R-3 consistent with Varina Station, and the existing zoning, RTH, which would permit 105 units, as its currently zoned.

This next plan is the proffered layout plan. We did make one change to this, which I'd like to point out. In the proffers, we talk about buffer areas along the perimeter of the site and those have been designated here, here, here, here, along the Varina Station boundary line.

We've proffered a 1,200 square foot minimum for each home. The proffered layout plan also shows that, except for one cluster of four homes, all of the other homes are grouped into clusters of three homes. The result is that two-thirds of the homes are end units, with larger lots, that can easily accommodate larger units with one or two-car garages. Each home is required to have at least one garage.

We've also proffered that driveways must be constructed of an impervious material, not gravel. Utilities must be located underground, and the main entrance of the community must be landscaped or improved with a distinguishing architectural feature. Could we show the color elevation (referring to slide)?

We've proffered this elevation, which incorporates a number of quality architectural features; reverse gables, varied rooflines, porches, half round windows indicative of homes more residential in character than what we would normally expect a townhouse.

There is adequate capacity in the schools and the road and utility systems to accommodate this request. We met with the neighbors last Monday to explain this proposal and had very frank dialogue with them. While we may disagree as to the appropriateness of this request, I appreciate their attendance at the meeting. We believe that this request will crate a much more attractive and higher quality development than that permitted under the existing zoning. We respectfully request that you recommend approval to the Board. I'd be happy to answer any questions.

Ms. Dwyer - Any questions for Mr. Rothenberg from Commission members?

Mrs. Quesinberry - Mr. Rothenberg, is there some reason that you cannot bring up this R-5 parcel at the same time as the rest of this case and come up with a comprehensive plan that could be considered by the neighbors at this time?

Mr. Rothenberg - Well, at this point, the development plans for the R-5 are not settled. However, the developer is prepared to move forward with the RTH.

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3170	Mrs. Quesinberry -	Maybe the developer would consider deferring this case until the
3171	plans are settled with the R-5?	
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3173	Mr. Rothenberg -	Mrs. Quesinberry, we've discussed this before. And, after
3174	discussing it extensively with my client, I believe that the case, as currently submitted, is in its	
3175	best form.	
3176 3177	Mrs. Quasinharry	Thank you
3178	Mrs. Quesinberry -	Thank you.
3179	Mrs. Wade -	Whose your client, Mr. Rothenberg?
3180	Willia. Wade	Whose your chem, Wir. Potherisorg.
3181	Mr. Rothenberg -	Dakota Associates.
3182	Ö	
3183	Mrs. Wade -	Which is who?
3184		
3185	Mr. Rothenberg -	Walter Monahan is here in the audience.
3186		
3187	Mrs. Wade -	Thank you.
3188	Mn Anchon	Mr. Dathanhang did you gay your client around an controlled the
3189 3190	Mr. Archer -	Mr. Rothenberg, did you say your client owned or controlled the
3190	R-5 piece?	
3192	Mr. Rothenberg -	It's under contract.
3193	Wir. Routenberg	it 5 under conduct.
3194	Mr. Archer -	Oh. Okay.
3195		J
3196	Ms. Dwyer -	Mr. Rothenberg, we have, obviously, some unconditional RTH.
3197	We also have A-1. I'm wondering why you couldn't look for some sort of a happy medium	
3198	between the two to rezone the entire portion of these two parcels, instead of raising the A-1 all	
3199	the way up to RTHC, why not propose some, for example, single family, somewhere in	
3200	between A-1 and RTH?	
3201	Mr. Dothoubour	Wall containly that is the managed that at some time in the
3202	Mr. Rothenberg -	Well, certainly, that is the proposal that, at some time in the
3203 3204	future, would be submitted, if the property, as its currently zoned RTH is developed. That A-1 property would then be between RTH unconditional and the R-3C for Varina Station.	
3205	1 property would then be b	netween 10111 unconditional and the 10 00 101 varina Station.
3206	Ms. Dwyer -	My questions is, since you're combining these two, and you have
3207	· ·	we can all objectively say is not appropriate for development in this
3208	area, and seek to also include A-1, why not look for a happy medium in between the two	
3209		to the maximum level of the RTH?
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3211 3212	Mr. Rothenberg -	Well, let me first respond to the point about the RTH being area adjacent to Commercial Concentration in the Land Use Plan. It

surprise. It's been on the books for quite a long time.

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has been there for 30 years, and other developments have come up around that. So, its not a

- 3216 Mrs. Quesinberry -Mr. Rothenberg, could I just ask you for a clarification there?
- When you say, "a concentration of commercial development," are you referring to the almost 3217
- 3218 three acres of B-3 at the corner of Bickerstaff and Darbytown?

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- 3220 Yes. That is shown as Commercial Concentration on the Land Mr. Rothenberg -
- Use Plan. Yes ma'am. 3221

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- 3223 Mrs. Quesinberry -That three acres is your concentrated commercial, you're
- referring to? 3224

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- It's designated as "Commercial Concentration" on the Land Use 3226 Mr. Rothenberg -
- 3227 Plan.

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- 3229 Mrs. Quesinberry -Can we agree that is more likely to development in say, a
- convenience store, than a mall? 3230

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3232 Mr. Rothenberg -I think it would be tough to fit a mall on.

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3234 Mrs. Quesinberry -Thank you. Continue.

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- 3236 Mr. Rothenberg -I think the reason for this request is driven by two factors: one,
- since the property is already zoned for RTH, the purchase price that my client is being asked 3237
- to pay is based on the density that would be derived from that. My client would certainly 3238
- 3239 appreciate the opportunity to develop this project in accordance with the standard that he's
- comfortable with, and that's the project that we're proposing and that we've proffered. 3240

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- 3242 The A-1 certainly could go R-3 or RTH, from a land use perspective. I think there's an
- 3243 argument both ways.

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3245 Mrs. Quesinberry -Thank you.

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- 3247 Ms. Dwyer -Any other questions for Mr. Rothenberg? Okay. You have three
- minutes reserved for rebuttal. We'll now hear from the opposition. 3248

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- 3250 Mr. Samuel Roberts -Madam Chairwoman and members of the Commission, my name
- 3251 is Samuel Roberts. I live at 6305 Varina Station Drive in Varina. Along with my neighbors
- in Midview Associates and Foxboro Downs, I am in opposition to this proposal. 3252

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- 3254 There is, if you will, a burden of history in this case. While the current zoning designation
- reflects and agreement reached in 1971, prevalent and current wisdom as expressed by our 3255
- neighbors, as well as the staff of the Planning Commission, would suggest that the proposed 3256
- change and the plans of the developer are unwise, inappropriate and unacceptable. 3257

- 3259 This is a case of the sins of the father reaching into the present generation. And we repudiate
- it. The proposed change and the development do not meet the criteria that even the County has 3260

set. I have, in particular reference, to the following: "Will the change adversely affect or impede the flow of normal traffic?" Yes. The proposed plan will do exactly that. The Plan calls for an entrance into the townhouse development via Champagne Way, now one of the streets in our subdivision.

The flow of traffic that entrance would be forced to bear would be outrageously high, as compared to the traffic conditions we now enjoy. "Will the change adversely affect the value of surrounding property?" The answer again is, unfortunately, "Yes." The introduction of townhouses so near to an area devoted solely to single family residences cannot help but depress the values of the latter.

Even more troublesome is the prospect of the construction of rental apartments on the area zoned as R-5 to the west of our subdivision, and on which Dakota Associates already has options for development.

"Is the change in conflict with the Land Use Plan?" The answer is again, "Yes." The Land Use Plan of Henrico County calls for this area to be Residential Suburban, single family houses with a density of 1.0 to 2.4 units per acre. We affirmed this plan and this criterion. Townhouses, certainly not apartments, do not meet that criteria.

Finally, there is an ethical issue related to this case. It's how all of us residents, homeowners, developers, and the original owner of the land adjudicate justice as we seek to live together in community. The proposed plan does not balance equitably the interest of the owner of the land, the developer and the present homeowners in the area. We have made sacrifices in terms of personal preparedness to enter the job market and professions in order to purchase and maintain homes, as an investment and a source of personal pride. These investments and the integrity of our sense of well being is put at risk.

The owner/seller of vast tracts of land has already been developed in Varina has already reaped handsomely profits from these ventures. It could be argued the continued valuation of his holdings has already been enhanced by the fact that we homeowners have shown a good faith interest in his enterprise by indeed buying in this area.

For the owner and the developer to now introduce this plan would jeopardize the quality of life of homeowners who are stake holders in this entire area is not only inappropriate, it is callous, unthinking, and grossly unfair.

We are not only homeowners in this area, we are stake holders in the present economic and social landscape of Henrico County. We are stakeholders in the future of this County as well. Our desire is that the entire contiguous area to our homes be designated as a zone commensurate with the quality of homes we presently enjoy and own, and into which we are putting so much effort in our tax dollars and for which we remain vigilant as voters. We remain opposed to this plan.

But we're persuaded that further discussions and negotiations might help us all reach acceptable agreements by which the interest of all parties might be adjudicated; owner, developer, and homeowners.

To this end we propose a deferral of at least 30 days for the following reasons: One, full community discussions should be facilitated. We have not had that chance. The developer complied only minimally with the requirements of the law of contacting only those homeowners immediately contiguous to the proposed development. Only by our chance hearing of the plan and our subsequent hard work of alerting our association were we able to even get a group of people at Antioch Church on Monday night of this week. More persons desire to join the conversation.

3317 Ms. Dwyer - Excuse me, sir. You've used up six minutes of the 10. I just 3318 wanted to let you know.

3320 Mr. Roberts - Just one more. Time is needed for a full frank and complete comprehensive plan that was alluded to earlier. That is to say destiny of the R-5 designation. We trust you'll look favorably on our request and on our cause. Thank you very much.

3324 Ms. Dwyer - Thank you, sir. Any questions for Mr. Roberts by Commission 3325 members? Thanks.

Mr. Mark Persinger - Thanks for the opportunity to speak. My name is Mark Persinger. I am the President of the Midview Woods Neighborhood Watch. First, I'd like to take a second and thank Doctor Roberts for his impassioned speech. I think he pretty much said it all. But I did want to speak on behalf of Midview Woods in support of Doctor Roberts against this proposition, but also in support of a deferral of a decision. I think I would be preaching to the choir to reiterate the negative aspects of this particular proposal. I don't think there's anybody in this room, except the developer and his representative who thinks this is actually a good idea.

What we are faced with here is an ultimatum. In plain words, as opposed to frilly language, what the developer has said is, this proposal is better than what you're going to get if you don't approve this change. And, I don't know about you, but I don't like to be backed into a corner and I don't like to be told that, "If you don't like this, wait until you see what we'll put up if you don't approve this." And that's essentially the message that we were given on Monday night at Antioch Baptist Church.

So, I would ask that you give some additional time to organize ourselves, quite frankly, to approach the owner of this property, and any other person we can approach to try to persuade them to the foolishness of this development in this location. Varina is a beautiful place as is Henrico County. It is developing in the right direction, and this is a "U-turn" in the wrong direction. Thank you.

3349 Ms. Dwyer - Thank you, Mr. Persinger. Any questions of Mr. Persinger?

3351 Mr. Vanarsdall - Yes. You realize that whatever we do tonight you have 30 days from now before it becomes before the Board of Supervisors. You have a lot of time to organize.

3355 Mr. Persinger - I was not personally aware of that. But I can tell you that any time you can grant us additional to that would be helpful, because we just found about this about four days ago.

3359 Ms. Dwyer - Thank you, sir. Any other questions? Thank you very much. 3360 Any one else?

Mr. Mike McCabe - Planning Commission, Madam Chairman, Mr. Mike McCabe with the Varina Beautification Committee. We voted to support the staff's position on this. The proposal is not in keeping with the Land Use Plan. The unknown quantities regarding the future impact of this project and the number of units and the drain on County services does not merit support for its passage. Thank you.

Ms. Dwyer - Thank you, sir. Is there any one else who would like to speak in opposition or ask Mr. McCabe any questions? No other opposition. No questions. We'll hear the rebuttal now. Mr. Rothenberg.

Mr. Rothenberg -Let me respond to a few issues. One, the impact on traffic. Of course, the staff report indicates that the road have adequate capacity to handle this project. I understand the concern about the impact on value, and that is exactly why the developer took this opportunity to bring forward a case that would not only, obviously, create a business opportunity for them, but also substantially improve the quality of the townhomes to be built on the property. Just in rough numbers, the price range for a similar project in Smithfield that this developer is currently engaged in for these units is in the \$107,000 to \$123,000 range. We think something comparable here would occur as well. If the property is developed according to its existing zoning, I think it will be substantially less than that, probably \$20,000 or so a unit. I don't think the developer has any hard feelings with the neighbors. I don't think there's any sense that we're trying to shove this down anybody's throat. I think it is an opportunity to improve on the existing zoning. It was there a long time before Dakota Associates came to this area. The zoning's been in place for 30 years. And it is a piece of property that the owner for the past 30 years has been paying taxes to the County based on RTH and R-5 designations. Now, I imagine that the owner feels like there is some entitlement to development the property in accordance with that zoning.

Let me do this, I do have a breakdown just to show where the improvements are in this case. I think I can finish this in a minute and 30 seconds. (Referring to slide). This is just a comparison of the existing zoning and the requested zoning. The number of homes is, obviously, the same, assuming, of course, that we rezone that A-1 property to R-3, consistent with Varina Station. We're still keeping the density at 130 units.

3395 The current density on the RTH property would be about nine units per acre. By incorporating the additional eight acres, we reduce that down to 6.5 units per acre, which provides larger lots 3396 and allows for bigger homes. 3397

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The layout on the initial plan that was shown, based on the existing zoning, would generate three to eight townhomes per building to give that townhome look. And with the proposal, we've submitted the concept plan that shows 3 to 4. I believe there's one instance of 4 units in one building; typically, three carriage-home type units per building.

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The lot frontage, by ordinance, is 19 feet. Our concept plan shows 30 to 50 feet. The lot size, under the ordinance, is about 1,600 square feet. We're doubling or tripling that on these lots. The minimum townhouse size, there's no requirement by ordinance. We have proffered 1,200 square feet. The architecture is not addressed by ordinance. We've proffered elevations that look very residential. Driveways are not required to be paved under the Ordinance. We have proffered that they will be. Garages are not required under the ordinance. We're requiring one or two-car garages. Tree preservation is not a requirement. We have proffered we will save trees out of the buildable areas exceeding six inches in caliber. There is no requirement for any type of entrance feature in the ordinance. We've agreed to landscape or install an architectural feature at the entrance. Utility lines are permitted overhead by ordinance. We've proffered that they'd be underground. There's no requirement for protective covenants. And, we've agreed to adopt a set of covenants that will ensure the proper maintenance of the property. We have added buffers on the layout plan that are not required by the Ordinance.

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So, again, I think this really is an opportunity to improve the existing zoning. I realize that it 3418 is not up to what everybody's expectation is for the property, but I think its an improvement. 3419

Thank you. 3420

3421 Ms. Dwyer -Thank you, Mr. Rothenberg. Any questions of Mr. Rothenberg? 3422

3423 Mr. Vanarsdall - Yes, Mr. Rothenberg, who owns the 35 acres just below that?

Do you know? 3424 3425

3426 Mr. Rothenberg -I believe that's actually one of the corporations shown in the 3427 proffers, Mr. Vanarsdall. They are James River Lumber Company, Glendale Homes, and Trimmer Lumber Company. I'm not sure which ones owns that... 3428

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3430 Mr. Vanarsdall -So, they own the R-5, too?

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3432 Mr. Rothenberg -I'm not sure which one of those companies owns the R-5, but of those three companies, they own all 54 acres that Dakota Associates currently has under 3433 3434 contract.

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3436 Mr. Archer -Mr. Rothenberg, before you sit down, what specifically can you offer to challenge the staff's assertion in Item 3 about inconsistency with the Land Use Plan 3437 and incompatible to the surrounding neighborhood? 3438

Mr. Rothenberg - Well, certainly there are lots of developments that have townhome components adjacent to single family detached. The Land Use Plan was, obviously, updated after this 1971 zoning went into effect. That does not disturb the fact that the property is zoned RTH, and R-5.

3445 Ms. Dwyer - Any other questions of Mr. Rothenberg?

3447 Mrs. Wade - But the RTH currently exists were developed under the middle column here, there would be no homeowner's association or anything to maintain...

3450 Mr. Rothenberg - For the townhomes?

2 Mrs. Wade - Yes.

Mr. Rothenberg - I haven't discussed that with my client. There's no requirement under the Ordinance that there would be. But, if I have one more minute, let me show you a concept plan of the R-5 property and the RTH which has, by no means, finalized. This was an earlier version of the RTH. But since people are interested about the R-5, which can be developed for apartments, townhomes, or a combination of those, this is some indication of what it could look like. This is, by no means, a definite plan. But, there is an area for a BMP back here (referring to slide) which will need to be developed in this substantial amount of open space to accommodate drainage from both the RTH property and the R-5. And, obviously, there are different areas shown for open space and recreational areas on the R-5 property. But, we certainly don't want to be perceived as hiding anything or holding anything back. Currently, the property is zoned R-5, and this is one potential way that it could be developed. Thank you.

Mrs. Quesinberry - Don't go away, Mr. Rothenberg. I'm not really quite sure where to start. So, I'll just begin. You know on your previous slide where you're comparing existing zoning to the plan that you propose, I really would just like to point out to you again that existing zoning is the bare bones minimum. Certainly no developer strives to reach that low level. When you come in a compare existing zoning to your current plan, there really isn't a case to be made for an improvement on this.

We're really talking about here a situation where you have unconditional zoning that occurred almost 30 years ago. And there's a real difference between a situation where you could do something, and a situation where you could do the right thing. I would just like you to know that I'm just deeply disappointed. I just cannot express the depths of my disappointment that your developer has not worked better and faithfully with the citizens that live in this area. This area has grown up to be a very pristine single family neighborhood. It's stable. It's attractive. There's hard working families in there that are working and raising their children and contributing to this community. And this is a rural residential area. This is a country road. That's the feel, and that's the environment that you're coming into. I just don't see an improvement in the plan that you offer. And, in addition, because these two pieces; this RTH piece that we're looking at tonight, and the adjacent R-5 piece that we're really not looking at, because its not a part of your plan, these are two pieces in this particular neighborhood that would impact this neighborhood more than anything else that could happen in that

neighborhood. And the right thing to do would be to acknowledge that, that zoning is inappropriate. It's wrong. Maybe it was right when it happened. I doubt that very seriously. We could probably talk all night about why it was zoned, and when it was zoned, and why it was zoned that way. But the zoning is wrong. And it's especially wrong for the times right now.

I think as individuals and as developers and as companies and as human beings on this planet, we have the responsibility to do the very best that we can for ourselves and our neighbors and our community. This plan just doesn't speak to that. I wish that you would consider deferring this case and, in good faith, working with the neighbors in this area. They are trying to get organized. They are trying to identify all the people in the different neighborhoods. They are very interested and very concerned.

They are also not opposed to development. On the contrary. They understand that it is coming to these parcels. They'd like to be part of that. They'd it to be consistent with their neighborhoods. I don't think that's an outrageous position on their part. And, I would just like for you to know here, tonight, that I'm disappointed that I don't see the kind of good faith effort on your part, and I don't mean you personally, I mean "you" in the global sense representing the developer and the owner, and so forth. I don't see that on your part to work with them in the way that I think they'd like to work with you.

Mr. Rothenberg - Well, as we discussed before, clearly, we'd not be having this discussion if this property were zoned A-1. And, clearly, there'd be an opportunity to make some other significant improvements to a case like this.

Mrs. Quesinberry - Absolutely. But, again, we're looking at two pieces of property that were zoned almost 30 years ago, and they don't fit today. It's not your fault. It's not my fault. It's not their fault. We all understand business. We understand that developer's make money. That's what they do. That's not a dirty word. We all make money. All in some kind of business or other. But, the other side of that coin is, that we all have to be responsible citizens as well. And, as such, we have to consider the neighborhood and the environment that we're in making that money.

 Nobody wants to deprive that landowner or that developer of their American share of the profit, frankly. But, we would like to see it developed in a way that would be consistent with that neighborhood and not detract from that neighborhood in any way. I just don't see that as an unreasonable position.

I really wish that you would defer this case and work with these neighbors because I really believe that you can come out of a good faith effort with a plan that all can live with and be proud of. Help me out here?

3528 Mr. Rothenberg - Would that involve or require the R-5 be submitted as part of a comprehensive zoning?

3531 Mrs. Quesinberry - I think that would be a good idea. I'm glad that you've suggested

3532 that.

3534 Mr. Rothenberg - If I could just have one minute to speak with Mr. Monahan.

Mr. Walter Monahan - Ladies and gentlemen of the Commission, my name is Walter Monahan. Let me just ask you a question. We'd be more than glad to meet with the people in the neighborhood who live there in a normal situation. In this situation, it's a little bit different. We have contracted to buy the property, based on the zoning that is there, and priced accordingly for that zoning. Admittedly, it would not go from A-1 to these kind of zonings today. There's no question about that. It was done a long time ago. Is it right? Is it inappropriate? It is wrong? You know, maybe it's a matter of opinion. We were looking for multi-family land at the time we came upon this. It was attractive to us for that reason.

You can also make the case that, as mixed use developments are done all the time, done in Henrico County; they're done everywhere else. You can have different kinds of housing that are adjacent to one another. And it works. And I don't see any reason why it can't work here. But, if the goal here is to get together and we end up with an R-3 or something instead of the R-5 for the rest of the property, that's not going to work for us. It's not going to work for us because that wasn't our purpose in purchasing the property in the first place. You know, I mean there's nothing wrong with discussing the thing and talking about it, but I don't see that happening, frankly.

Mrs. Quesinberry - Well, I think it would depend on what you discuss and what you ultimately end up with on that R-5. It can remain R-5 and you can built a lot less than 500 apartments.

3558 Mr. Monahan - True. And it may well be that. At this point...

3560 Mrs. Quesinberry - But you don't know that until we bring it up and discuss it.

Mr. Monahan - Frankly, I don't either. We've kind of said, we want to concentrate on the front first. And the back, it could be a combination of things. It could be some townhouses there. It maybe apartments. It could be more, something like we're proposing; we honestly don't know. And, I don't think...

Mrs. Quesinberry - Maybe this case is a little premature?

Mr. Monahan - Well, in the short term, we're just not prepared, but us to decide what should be on the R-5, how it should be split up. I think it will be split up into different things. We just don't know. But the front seems much more...

Mrs. Quesinberry - Do you not know because you're not going to do that? You're going to sell it? Or do you not know, because you just haven't developed the plan?

Mr. Monahan -3576 We will be the master developer of it. Whether or not we will build all of it, I can't say that either. We may go into a joint venture-type of thing. We may 3577 build some of it and other people may, because it's a pretty good sized area back there. 3578

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3580 Mrs. Wade -How big is the R-5?

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3582 Mr. Monahan -It's 34.5 acres. And it seems, would start; it starts where Midview is. It seems much more logical to figure out the front first, and the way, historically, 3583 I'm not sure just how that happened. We've got this RTH for the 11 plus acres, and then 3584 there's the strip of A-1 that's kind of odd in the first place. And, it just seemed to us that it 3585 was a better thing to try to use the basic density that's there and combine them and put 3586 something else that what we're proposing as housing is much more akin to a single-family type 3587 house and a townhouse project that one typically would see. We thought that would be an 3588 appropriate thing to do on the front that gives us the access road to the back and then kind of 3589 address the back as we go along to what it should be. 3590

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Yeah. It's a lot of units. There's no question about that in the total of the property. And, as far as being a quality type of development, it absolutely behooves us to make it a quality development, or you're just, basically, just "shooting yourself in the foot" anyway in something like this. Because it's going to take a long term type of development here to build all of this out.

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Mrs. Wade -3598 Who owns the R-5 now? 3599 Mr. Monahan -We have it under contract.

3600 3601

Mrs. Wade -I understand that, but who owns it?

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3603 Its three different companies, actually. Mr. Monahan -3604

3605 Mrs. Wade -Oh. It's those names on... 3606

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What did you say, Mr. Monahan? You would defer it or 3609 Mr. Vanarsdall consider it or not?

Mentioned earlier.

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3611 3612 I'm sorry. I missed your question. Mr. Monahan -

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3614 Mr. Vanarsdall -What did you just tell us? You would defer it and consider it, or what? 3615

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3617 Mr. Monahan -I would, frankly, pass it on, in whatever form you chose to. IN the meantime, I have no problem us meeting with the people around it as well. But, I know 3618 what you all are saying. I know what the people are thinking. That is to address this whole 3619 property with the R-5. As I say, we're just not prepared to talk about the thing in the totality 3620 of it in an intelligent way, because, I, myself, I couldn't tell everyone else that's here, that I 3621

Mr. Monahan -

3622 can tell you about the back which makes me appear a little stupid about it. But that's where we are, today, on the 34 acres. We just don't honestly know. 3623 3624 3625 Mrs. Wade -You're buying the eight acres of A-1 also? 3626 Mr. Monahan -Yes. 3627 3628 3629 Mrs. Quesinberry -I'm almost ready. 3630 3631 Ms. Dwyer -Ready for a motion? 3632 Mrs. Quesinberry -3633 Just about. 3634 Mr. Archer -Mr. Monahan, sir, if I may ask you. You're saying the three 3635 parcels that are defined here are the ones that are owned by three separate owners or just the 3636 R-5 portion? 3637 3638 Mr. Monahan -3639 Legally, there are three separate ownerships. 3640 Of all three of the parcels; the A-1, the RTH, and the R-5? 3641 Mr. Archer -3642 3643 I think there's actually three. Mr. Rothenberg -They own different parcels? Mrs. Wade -3644 3645 3646 Mr. Monahan -They are different parcels. They're done that way. Actually, 3647 yes. 3648 Ms. Dwyer -Ready for a motion? 3649 3650 3651 Mrs. Quesinberry -I'm just about ready for a motion. I'm getting a clarification on a timeline question, if you can bear with me for just a minute. I'd like to make a motion to defer 3652 this case for 60 days, Case No. C-21C-99 Dakota Associates. 3653 3654 3655 Mr. Archer seconded the motion.

3657 Ms. Dwyer - What is the date on that? It would be May.

3658 3659 Mr. Merrithew - May 13<sup>th</sup>.

3660 3661 Mrs. Quesinberry - Thank you. 3662

3663 Ms. Dwyer - I assume you've checked and that's within our statutory time?

3664 3665 Mrs. Quesinberry - Yes ma'am. 3666

Ms. Dwyer - Fine. Okay. All right. The motion by Mrs. Quesinberry for deferral to May 13, seconded by Mr. Vanarsdall. All those in favor say aye—all those opposed by saying nay. The vote is 5-0 (Mr. Donati abstained). Motion for deferral is carried.

P-5-99 Gloria L. Freye for Triton PCS, Inc.: Request for approval of a provisional use permit in accordance with Sections 24-95(a) and 24-122.1 of Chapter 24 of the County Code in order to construct, operate and maintain a wireless communication monopole tower up to 199', on part of Parcel 180-A-9, containing .05 acre, located on the west side of Osborne Turnpike approximately 50 feet south of Old Osborne Turnpike. The site is zoned A-1 Agricultural District.

Mr. Marlles - The staff presentation will be given by Ms. Jo Ann Hunter.

Ms. Dwyer - Is there any opposition to P-5-99 Triton PCS, Inc.? Ms. Hunter.

 Ms. Jo Ann Hunter - Thank you. The request is to construct a 199-foot telecommunications tower located on the west side of Osborne Turnpike. The proposed tower is located approximately 550 feet from Route 5. As part of the Route 5 Overlay Guidelines, the County recommended no towers within 1,000 feet of the center line of Route 5. The property adjacent to the west of this site is known as Tree Hill Farm and is on the National Register of Historic Places.

The boundaries of this designation were drawn to incorporate the scenic open lands of that plantation. These open lands are visible from downtown Richmond and form the urban area's only remaining rural backdrop. The nomination form for Tree Hill Farms designation states that, "The open space is especially critical to the historical and scenic integrity of this significant area."

The staff is concerned with the high visibility of the tower location. Although the tower has tall cedars along the frontage, the remainder of the property is mainly open. In addition, based on the topography of the area, the tower would be very visible to surrounding neighborhoods.

The applicant has been making attempts to try and improve this tower request. The applicant just yesterday late afternoon had submitted pictures of a 150-foot tree tower with a brown tower with, I believe, the material was plastic type leaves to try shield the tower.

The problem with that is that the site is, basically, open. So, a tree tower in the middle of an open field may not be the best alternative. The applicant and I have discussed other possible stealth technologies such as a hay silo or a fire tower or some other things that may be more appropriate in an agricultural setting. And the applicant is looking into those alternatives.

The applicant has indicated this is a very small search ring and alternative sites are very limited. There is a VEPCO easement that runs along the rear of the property. However, the applicant has indicated that the height would not meet their desired coverage.

The staff would continue to encourage the applicant to look for an alternative site or to look at the possibility of two shorter towers in more appropriate locations in order to achieve some coverage. At this time, the staff is not able to support this proposal and would encourage continued searching for additional information and alternative sites.

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3717 Ms. Dwyer - Thank you, Ms. Hunter. Any questions of Ms. Hunter?

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3719 Mr. Archer - I did have one question. You mentioned one alternative would be to use two shorter towers?

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3722 Ms. Hunter - Yes.

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3724 Mr. Archer - What would be the minimum; I guess maybe the applicant would have the answer; the minimum useful height on the shorter tower?

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Ms. Hunter - The applicant had done the tree tower. I talked to her, at that time, about reducing it to say 100 feet or so, that it would be a little more compatible with most of the trees in this area are say, 90 feet tall. And the applicant had indicated that 100 feet would not work. Also, they had indicated that the lower height did not work on the VEPCO easement. What we have asked is maybe they look at locating on two of the shorter locations that maybe with that, it would provide their desired coverage, and I believe that applicant was going to check with that with her RF engineer.

3734 Mr. Archer -

Okav.

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Ms. Dwyer - Would the applicant come forward, please?

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Ms. Gloria Freye - Good evening, Madam Chair and members of the Commission.

My name is Gloria Freye. I'm an attorney here on behalf of the applicant, Triton PCS. For the first time in my practice, I'm here asking you not to make a decision on the case that's before you this evening. The case before you this evening is for a 199-foot standard monopole which the applicant has already committed to the neighborhood that they would not pursue and seeing that as not being appropriate for this site.

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The other thing that the applicant has committed to the neighborhood, when we went back to the community with the idea of lowering it to 150 to proposing some kind of stealth design that would be more acceptable and still allow for collocation, recognizing the tensions in this area, as far as the historic value, scenic views of the river, and even of the highway, itself, how could we accomplish our goal providing service with as minimal impact on the community as possible?

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So, we tried to throw out every idea that we could think of. We solicited ideas from the neighbors, themselves. We even asked them for suggestions of properties that we could possibly consider, either for one tower to serve this area, or shorter multiple towers that would work.

One of the things that I wanted to show you is that this is an extremely small search ring.
Actually, the dot that you see in the center of this map is, basically, where the Elmore property
is. You can see where Route 5 comes in like this and this is Oakland coming in like that. This
is New Osborne Turnpike back here.

So, you can see, in this area, you have homes. You have some established homes that have been there for a long time. The view toward the river, there is some industrial-zoned property down along the river, but that was not available. We tried to contact that landowner several times.

We, actually, have already investigated 10 properties in this area, looking for property that did not have a house on it. They are very preciously few. The other thing I'd like to show you is the propagation map.

3771 Ms. Dwyer - Ms. Freye, before you take this map off, this is the search ring?

3773 Ms. Freye - Yes ma'am.

3775 Ms. Dwyer - So, does this mean you're only searching the homes within this area?

3778 Ms. Freye - No ma'am.

3779 Ms. Dwyer - This is where you need the tower to be located in order to serve

3780 the...

Ms. Freye - To fill the hole and that's what I'm just going to show you on this propagation map. You can see the three green areas (referring to slide) are where Triton has its other antennas. They are located near the Varina High School on an AAT tower. They were able to collocate there. They were also able to collocate in the City on the top of a building at 25<sup>th</sup> Street. And they've also collocated at a Sprint tower at Concrete Structures. So, those antennas, you can see that along Route 5, this area (referring to slide), has no coverage.

 With the next propagation map with an antenna site at that fourth location in this area, we will be able to have that coverage all along Route 5. So, it will serve that whole area. Of course, that is one of the things that the carriers need in their licenses that require them to have this as seamless coverage as they can possibly get in their network.

What I would like to do, considering that we had talked with the neighbors just last night about the idea of splitting the cell. That's something that carriers will resist because its so expensive. Every site, every tower, every installation is hundreds of thousands of dollars, and so they try to find one site that will do the best job for them and one site that will allow for collocation. That doesn't always work. And that was the message that came back from the community last night is that, we were asked to see if we could split the cell with shorter towers and find something that would work instead of this property.

One of the things that I talked with the radio frequency engineer about today (gap in tape) the area. Do a drive test with the existing antennas, looking at the area that we need to cover and seeing if there would be a possibility. This is what's shown in this picture is the cedars that are in front of the Elmore property. That van is actually on Route 5 in front of this property.

At 150 feet, with the tree design, you can see how that looks with the cedars. But that's 550 feet away. What I suggested to the RF engineer today was, what would happen if we lower that, keep the tree design, tuck it inside those trees, in that tree line, and then look for a shorter tower somewhere else? Possibly another stand of trees where another tree tower could be done, because we're still going to need to serve Route 5.

So, the engineer has committed to me that he will be out there Monday morning doing his drive test. We would like the opportunity to check this out. There may be a possibility that we can use the Elmore site in this fashion. There may not be. The report may come back to me that, "Sorry, neat idea, but it's not going to work."

- If that's the situation, then this case would probably be withdrawn. If that is a possibility, we would like the opportunity to share that with the community, get their feedback and maybe even make other adjustments if need be, until we can try to find something that's going to be acceptable.
- I think that, with all the tower cases, that the members of the Commission have worked on in the last three years, I think you can appreciate the difficulty of trying to find sites that are going to serve the area with as little impact as possible.

But, here you have a developer and applicant who is willing to take the time, go back to the drawing board as many times as necessary to try to come up with something that might be acceptable.

I think what I'd like to do is ask, since all these people have been here all evening waiting for an opportunity to speak, what I would like to ask is if you allow them to do that, but then also allow the hearing to be continued so that I would have an opportunity to come back either in two weeks at your next hearing, or even the next month, that I can give you a report from my radio frequency engineer about whether there's any opportunity to improve this case.

Then, what you would be making a decision on would be an amended case, or you wouldn't be making any decision at all because it would be withdrawn. That's the request that I have this evening.

3841 Ms. Dwyer - Thank you, Ms. Freye. Any questions of Ms. Freye by 3842 Commission members?

Mrs. Quesinberry - Ms. Freye, what is the impact or what are the consequences if your company doesn't get a tower in that location?

Ms. Freye -3847 Well, aside from the business implications, I don't know what the implications are going to be for the licensure. It will definitely affect their ability to launch 3848 their network in the spring.

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3851 Mrs. Quesinberry -But wouldn't the network still work, but there would be just that "hole" there? 3852

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3854 Ms. Freye -It would be that huge hole.

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Mrs. Quesinberry -Not, "huge," Ms. Freye, 3856

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3858 Ms. Freye -Well, it would be huge in their network. When you see an area that large of people not being served when everybody around them is being served, it is a 3859 problem for the consumer. I think this may be one of the first digital companies that's really 3860 trying to make a commitment to serve the Varina District. They're already committed to go as 3861 far down as I-95 on an existing tower down there. They have worked so hard to find 3862 opportunities to collocate and to minimize the need to build other towers. 3863

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Here, they're saying, "Just give us an opportunity to see if we can find something that will 3865 work. We can't make guarantees". We're just asking for the opportunity to give you all the 3866 3867 information that you need to make an informed decision.

So, does the "hole" mean that if you're on your phone in your 3868 Ms. Dwyer car driving down Route 5, that the call will be lost? 3869

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3871 Ms. Freye -It will be lost.

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3873 Mr. Donati -Like today, Ms. Freye. 3874

3875 Ms. Freye -Yes. When I was talking to Mr. Donati and the phone dropped.

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3877 Mrs. Quesinberry -Were you on Route 5?

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3879 Mr. Donati -On Parham.

3881 Mrs. Quesinberry -Let the record show, that's the west end.

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Well, it happened on Route 5. It happened to me when I tried to 3883 Ms. Freve call home. So, I appreciate your consideration. I think that this is a reasonable solution. It 3884 lets the neighbors have their opportunity to speak. They've sat here all evening. They deserve 3885 that opportunity and I wouldn't want to deny that at all. But I would also ask for the 3886 opportunity for the applicant to come back with another piece of information so that you can 3887 either make an informed decision on an amended application, or we can withdraw it all 3888 together and that will resolve the whole issue. 3889

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3891 Ms. Dwyer -Any more questions for Ms. Freye? Thank you. Would the opposition come forward. 3892

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3894 Mr. Mike McCabe, Varina Beautification Committee - Members of the Planning 3895 Commission...

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3897 Ms. Dwyer - You're busy tonight.

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3899 Mrs. Quesinberry - Mr. McCabe, you are the new member so they're making you 3900 come to the meeting and stay all night? Is that how it works?

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3902 Mr. McCabe - I'm hoping I'm getting better each time I come up here.

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3904 Mrs. Quesinberry - That's what I thought. I just wanted to make that clear.

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3906 Mr. McCabe - You passed it the first time. We got a deferral the second time,

3907 so...

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3909 Mrs. Quesinberry - So, Doctor Nelson, are you going to keep him? Does he pass,

3910 Dr. Nelson? Okay.

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3912 Mr. McCabe - We are opposed to any tower that is within 1,500 feet of Route 5.

- This one is 500 feet, so its one third of what the committee has set its standards to. But, as
- 3914 stated and as proposed, you can see this tower driving east and west. I don't know if you
- know this area, but if you visualize leaving main street, you cross the last set of railroad tracks, coming out of the city past the train yard and you start up the hill. There's all this
- beautiful country side and you're overlooking the river. Coming the other way, its one of the
- 3918 best views of Richmond. At nighttime it is real nice. It's where they're proposing this tower.
- 3919 I have a cell phone. I need it in my business and there's holes all throughout Varina. I realize
- 3920 that, and I accept that. I wish coverage was better, but to take a scenic byway, especially
- 3921 when you're leaving Richmond, I can talk to people all over the country. Richmond, Virginia,
- 3922 we live between Richmond and Williamsburg, the plantations and Route 5. Everybody knows
- 3923 that road. When you leave Richmond, that's going to be the first commercial thing you see.

3924

We all know they're unattractive. We need them. Again, I need it for my day-to-day business, but I just don't think, and the Committee feels the same way, that this is the place for it.

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3929 Mr. Vanarsdall - Have you ever lost a call?

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3931 Mr. McCabe - I do not have their service, but, yes sir. Like they're talking about going to I-295. I-295 is, in my eyes, half way through Varina.

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Mr. Vanarsdall - Let me ask you a question. You heard what Ms. Freye just suggested about the two towers or to get together with you. Are you in agreement with any of that?

3938 Mr. McCabe - Two towers on that site, no. But in the general vicinity, sure.

3939 Every site she mentioned is not along Route 5. I think there's other sites that can be found.

3941 Mr. Vanarsdall - Thank you.

3943 Ms. Dwyer - Any other questions for Mr. McCabe?

Ms. Brenda Myers- Madam Chairman and members of the Commission, my name is Brenda Myers. I live right here. I'm a new member to Varina, not like my neighbors who've been there several decades.

When I bought this property, I bought it because of the scenic beauty of the area, the exclusiveness of it. I feel safe there. I'm a business woman. I'm out of town a lot. I never fear when I leave my home that anything is going to happen to it. That's because of the nature of the surroundings. I believe my neighbors feel the same way.

Currently, living in this spot, and where this tower is to be located, there is no access to it; no public access. That means that they're going to have to establish an access to come in, build it and maintain it. In doing that, they bring a risk to our neighborhood. But I'm sure some of my other neighbors will discuss this.

Right here, where I'm pointing now (referring to slide) is where my house sits, and I have a view of the City...I bought the house because I had a Florida room, very private. I sit there every evening and watch the sun set as do my neighbors. This tower would be in my direct line of view. It would cause me to have to privatize my house. I also believe it would decrease my property value.

On this piece of property here, the Elmore piece of property, Mr. Elmore does not live in that neighborhood. He would, I believe, sit that tower there would create a precedent. If one tower is there, what would prevent another company from coming in who wanted to launch another tower? I mean it would be a disruptive element in this area. I mean coupled with the scenic view of driving down Route 5. I see the tour buses coming by my house on weekends. Even some days when I'm just out and about. I'm not sure. And it says, "Scenic Tour." I don't think that's part of what we want people seeing as a "Scenic Tour." Even with the representation of a tree tower, it was so obtrusive that it did not blend in with any kind of tree I've ever seen. I don't know if Ms. Freye – Do you have a copy of what it will look like as a tree?

I think, at some point in time, all of you should see that because its not the pines. It's not the oaks. It's not the spruces that are in that neighborhood.

I had a couple of other things, and then I want to turn it over to some of my neighbors.

One of the things that has happened already, and when I looked at the pictures that Ms. Freye brought to the meeting last night, I realized that she could not have had some of those pictures

if they had not come on my property and taken them. So, already I have my privacy intruded upon.

A couple of weeks ago at 7:00 o'clock in the morning, while I was having my morning coffee, I looked out in my driveway and I think all of our driveways are very private on the west side of Route 5 because they're acre or more lots. There's usually no more than one house to one or two acres. So, it's not like there are a lot of people driving in our driveway or by our driveway. I don't live on a public street except for Route 5. So, my drive is, to me, my private area.

I looked out at 7:00 o'clock in the morning, and Ms. Freye, and she admitted this, and a companion were out heisting a balloon because they have no way to get to this property. So, they're going to have impede upon all of us at some point in time to get there to create it, to survey it, to do anything, because there is no public access to that lot.

Ms. Dwyer - Thank you, Ms. Myers. Any questions for Ms. Myers? Next.

Mr. Dick Gibbons - I'm a certified landscape architect. My 35 years of professional experience, basically, involved the development of master plans for natural and park resources, evaluation of roads and rivers for their scenic, historic and cultural and natural qualities and also the development and coordination and preparation of environmental impact statements and reports. So, I am familiar with the types of impacts that we look at when we look at projects such as this nature.

My wife and I live within view of this tower. We live right around the corner from the project site. We support the staff report, which, basically, found that the tower was incompatible with the community values.

The tower is incompatible with the country road character of the highway which we have worked hard in Varina to preserve and protect since it was designated in 1976. It will be a major intrusion on the agricultural and residential values of the landscape around the tower and in the community near the tower.

The tower will be visible for about a mile east and west of the site. It will be visible from Richmond, as I pointed out. It will be visible from the river.

We now are a neighborhood which, basically, is known for its proximity to the valley—Tree Hill Farm or to the river. And what we will become known as "a neighborhood next to the tower," as now Varina High School is now known as "the high school next to the tower," and Hatcher Street is the area where the tower is below Fulton Hill and Powhatan Hill. I don't think that's where we want to be identified.

I think its important to mention that the scenic values and the cultural values of Route 5 need to be protected. And this is especially true with the Jamestown celebration that's going to take place beginning in the year 2007 and running through the year 2019. Route 5 will be the route people will take from Jamestown to the new market, Richmond, if, in fact, it is not cluttered,

and if, in fact, it is maintained as a country road, and the character and the values of the road are, in fact, protected.

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The merchants along Route 5 will benefit economically from that. If it becomes a Route 1, if it becomes a Route 60, if it becomes a Route 60, or Broad Street, most people are going to get on the Interstate 64, bypass Charles City County; bypass Henrico County and go to the New Market, Richmond without spending any money really along Route 5. So, I think it becomes an economic issue that has to be addressed.

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The tower reflects one intrusion which can be avoided. And, I might add, whether it looks like a tree, or whether it looks like a spear, or whether it looks like a silo, or a weathervane, it is still a major negative impact in the landscape. I think there's an expression, "You can't make a silk purse out of a sow's ear." Well, this sort of falls into that category.

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My wife and I are opposed to this. We support the community and the staff in their opposition to this tower. We would like not to see the property rezoned. I have petitions from our neighbors on Long Street and in the immediate area of the tower, which reflect that opposition. Thank you for the opportunity to provide you with this information.

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4048 Ms. Dwyer - Any questions for Mr. Gibbons? Thank you, sir.

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Mr. Ed- Moseley - I'm speaking to you tonight on behalf of Julian B. Garber, who owns the property just south of the Elmore property. Mr. Garber is not well, and not able to be here tonight.

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Mr. Garber has written a letter to each of you. I've given you a copy of this letter. I will not take the time to read this, but I would like to state that, in his letter, he states his opposition to the tower and his support of his neighbors who are opposed to the tower. Thank you.

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4058 Ms. Dwyer - Thank you, sir. I believe we all have copies of Mr. Garber's letter.

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- 4061 Mr. Moseley And that letter will be written into your record?
- 4063 Ms. Dwyer It will be included into the official record for this case.

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4065 Mr. Moseley - Thank you.

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Ms. Dwyer - Any questions for Mr. Moseley about Mr. Garber's letter? Thank you, sir. Any one else who would like to speak to the case? Okay. Would the applicant like to come forward and use some rebuttal time?

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Ms. Freye - Yes ma'am. Just a comment. I think that it is evident from the comments that have been made by the neighbors is what they're speaking to is what's in the application before we've had these meetings, before the staff has had an opportunity to look at the other alternatives. It seems we've already said we will not do. What we're asking now is

for the opportunity to continue this hearing so that we can come back with either an amended application that shows something that may be acceptable for your consideration, or if we cannot split the cell and find something that truly would be a stealth design, as staff has suggested, and the tree with the site that we were looking at, really turned out to be like a lonesome pine.

But if we can find a way to do a shorter tower, tuck it into the cedars or other trees, either on this property or maybe some other, then we end up with withdrawing this. But, if we have the opportunity to see what we can do, that what we're asking you to do is to continue the hearing and delay your decision until we have all the information before you so that you can make an informed decision. Thank you.

Ms. Dwyer - Thank you, Ms. Freye. Any questions for Ms. Freye? Ready for a motion, Mrs. Quesinberry?

Mrs. Quesinberry - Yes. Ms. Freye, I'd just really like to thank you for the diligent work that you've done on this, and other cases. I just want to you know that I really appreciate how hard you work with the citizens and in the community trying to find compromises and situations where the community can function and enjoy their environment without any more intrusion than is absolutely necessary. And, many times, you've gone above and beyond your diligence, looking for those areas where we can all find compromise and serve the community and serve the business community as well.

I think everybody knew that going into this case that this was going to be one of the, if not the most, challenging cases. Obviously, it's a case that, because of the historical significance of the area, the landscaping, the scenic quality; all of those things certainly add into this. The residential area is 500 feet off the road. There are just so many challenges approaching this. It has made it difficult from the beginning. And, both, you and the neighbors, I think in good faith, worked as hard as you could. The neighbors that are sitting here tonight, for the benefit of the Planning Commission, dutifully met twice with the applicant. And, I believe, since I attended those meetings, they went in open minded. Certainly, they were not interested in an intrusion into their neighborhood, but they really did go in open minded and they were looking at what was available, what was going to happen, how would this look. They considered options. They looked at pictures. They've looked at the balloon test. I think they did everything that a good citizen should do in a neighborhood by being involved and getting involved and getting themselves informed and really looking. So, I wanted to commend them,

In addition, they all stayed awake tonight. I don't know if I did, but they did. And they're wide awake right now. So, they did real well. I'm going to let them leave early so I don't get in the middle of that traffic jam going back to Varina.

This has really just been a challenge, but one of the things that I can say from being involved with it from the beginning is that although everybody had tried very, very hard on both sides and considered all the alternatives and the stealth and everything that was available, and what

would work and what wouldn't work, I don't see this case moving forward because I just don't see it getting better.

4122

I know some of you shared with me when I first joined this Commission that "You can't make a bad case good." You can take a good case and make it better, but you just can't take a bad case and make it good. This, I think, is going to fall into one of those categories. No matter what we do or how we move this thing. You know, the proposal is for 150 foot now. Even if we can drop it down lower in this particular spot, and even if we could move it forward and tuck it in the trees, if we turned it inside out, I just don't think its going to work in this spot on this particular landscape and in this location.

4130

4131 So, having said that, I would like to make a motion to recommend denial for P-5-99,

4132

4133 Mr. Vanarsdall seconded the motion.

4134

- 4135 Ms. Dwyer Motion made by Mrs. Quesinberry, seconded by Mr. Vanarsdall.
- All those in favor say aye—all those opposed by saying nay. The vote is 5-0 (Mr. Donati
- 4137 abstained). The motion carries.

4138

4139 REASON: Acting on a motion by Mrs. Quesinberry, seconded by Mr. Vanarsdall, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors <u>deny the</u> requested revocable provisional use permit.

4142

- 4143 C-87C-97 Randall S. Jensen: Request to conditionally rezone from B-1 Business District to B-2C Business District (Conditional), Parcel 51-10-1-21 (Laurel Dell
- 4145 Subdivision), containing 0.32 acre located on the south line of Hungary Road, approximately
- 4146 150' west of Woodman Road (2305 Hungary Road). An indoor recreation facility/model race
- 4147 track is proposed. The use will be controlled by proffered conditions and zoning ordinance
- 4148 regulations. The Land Use Plan recommends Commercial Concentration.

4149

4150 Mr. Marlles - The staff presentation will be by Mr. Merrithew.

4151

4152 Mr. Merrithew - Thank you, Madam Chairman.

4153

4154 Ms. Dwyer - Is there any opposition to Case C-87C-97 Randall S. Jensen? No opposition.

4156

Mr. Merrithew - This is a request that the Commission and the Board both considered back in 1997. What the proposal is, an existing building on the south side of Hungary Road, just west of Woodman Road. The applicant is proposing to rezone the building and the site from B-1 to B-2C, in order to operate a slot car model racing facility – a recreational facility, if you will, in a part of the building.

4162

The issue arose in the last case that the building, itself, is nonconforming. It does not have the sufficient rear yard; sufficient transitional buffer to the rear against what is R-3 zoning to the south of this site, and it does not have sufficient parking.

At the time, the Commission recommended denial of the case for those reasons that it was nonconforming. The Board of Supervisors initially recommended denial, and then upon reconsideration, asked that it go back to the Planning Commission.

We have, for various reasons, not considered this case for over a year. And that directly or indirectly gave us the opportunity to track the number of calls for service by Police to the site and so on. And there have been none.

The site has operated since 1997 without incident and without complaint from the surrounding neighborhood. That, to us, is an indication that it is compatible. So, we wanted to go back and look at ways that we could resolve the non-conformities. The applicant, in the proffers, that were handed out to you, tonight, has agreed to deal with the transitional buffer nonconformity. And I would point out that the transitional buffer is something that can, I want to say "be waived," or modified by the Director of Planning.

 But they have proposed to install a fence. If you can see the drawing on your screen, the race track facility would be to the eastern side of the building, the little "L" at the rear of the building. He would fence across that "L" the same fence that is now extending across the rear of the adjoining property to the east, in that way, technically, screening the B-2 portion of the building from the alley to the rear.

 I should have mentioned that earlier. There is a alley running across the rear of this property. We had discussed putting a fence on the other side of the alley, and, perhaps, closing the alley, giving him more land area to the rear. But, there are neighbors who use that alley for access. They, in fact, go to Hungary Road through that alley and through the parking lot of this building.

That being the case, we decided that, perhaps, a fence along his side of the alley, screening at least the rear door and the oil tank and so on, would be of benefit to the neighbors and address, somewhat, the transitional buffer need.

Secondly, the applicant has eight fewer parking spaces than the current ordinance requires. And, we felt that it would be necessary to somehow provide sufficient parking, and ask that he seek agreements with adjoining property owners to provide the additional parking. He has, in just the past couple of days, succeeded in getting a written agreement with the Laurel Park Shopping Center, or a user within the Laurel Park Shopping Center to share parking spaces over there as needed. It's not the most ideal situation, but he also has a non-written agreement with the beauty school next door to share parking spaces. They will not, for one reason or another, put it in writing, but they have verbally commented to the applicant, as well as Mr. Vanarsdall, that they're willing to provide parking.

With the written agreement being, technically, a solution and the oral agreement being the real solution, because there is sufficient parking for both uses next door, we feel that parking issue may be resolved.

- And then, finally, the new Proffer No. 7, commits the applicant to no structural changes that would relate to the B-2 use in the building other than normal maintenance or routine maintenance to the building. We feel that by not allowing any exterior changes to the building
- and no structural changes to the building, that we are, indeed, minimizing or containing the
- 4216 impact to that as might occur with a B-1 use and no more.

4217

With those proffers, the fence, the parking, and no structural changes, we feel that this case has merit. With the fact that its operated so long without incident, it is compatible with the neighborhood the use of an existing building. It maintains the viability of an existing building. It believe, at this point, we can recommend in favor of approval.

4222

- 4223 Ms. Dwyer Thank you, Mr. Merrithew. Any questions for Mr. Merrithew?
- 4224 Mr. Marlles Mr. Merrithew, just a point of clarification. By policy, Requests 4225 for Modifications of the Transitional Buffer are referred to the Planning Commission, even
- 4226 though the Code does give that authority to the Director.

4227

4228 Mr. Merrithew - My mistake. But it is something that is waiveable.

4229

4230 Mr. Marlles - That's correct.

4231

4232 Ms. Dwyer - Any questions for Mr. Merrithew? No questions. Would you like to hear from the applicant, Mr. Vanarsdall?

4234

Mr. Vanarsdall - I wouldn't. No. This case began when Mr. Jensen went over to the County and told him what he wanted to do and they gave him full authority to do that and then two months later, we found out that he couldn't do what he wanted to do under the B-1 zoning. So, this is what started all of this.

4239 4240

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Mr. Jensen has really run a nice place since then. As John pointed out, there has been no service calls from Police whatsoever. The other day I called the people who manage the property, and they had the landlady call me and Mr. Merrithew and Mr. Jensen and I met with the landlady. I asked her, would she do something with the building and the parking lot, and she's going to resurface the parking lot and paint the building. So, we have made some headway there.

4245 4246

4247 We walked where the fence would be. Mr. Jensen is going to put the fence up. I talked to the beauty school next door, to Richard Garthright who is the owner. And he said he didn't have 4248 any problem whatsoever with Mr. Jensen using his parking spaces, because he's closed when 4249 Mr. Jensen is open, but he would not put it in writing. He just didn't do that. I even talked 4250 about an "at will" lease where you could just tell him in the afternoon, "You can't park over 4251 here anymore." And he said, "No. I can't do that." So, having said that, I recommend this 4252 for approval to the Board. It meets the Land Use Plan, the Goals, Objectives, and Policies, 4253 and I think it will be compatible to what's there. I appreciate your patience, Mr. Jensen. 4254

4255

4256 Mr. Jensen - Thank you.

4258 Mrs. Wade - Do we need to waive the time limit?

4259

4260 Mr. Merrithew - Yes ma'am.

4261

4262 Mr. Vanarsdall - Yes. That's right. Thank you, Mrs. Wade. Under the circumstances, we have to waive the time limit on the proffers which I'm making a motion now to do that.

4265

4266 Mr. Archer seconded the motion.

4267

Ms. Dwyer - Motion made by Mr. Vanarsdall, seconded by Mr. Archer to waive time limits for the amended proffers submitted today. All those in favor say aye—all those opposed by saying nay (Mr. Donati abstained).

4271

4272 Mr. Vanarsdall - I recommend C-87C-97 to the Board of Supervisors for approval.

4273

4274 Mr. Archer seconded the motion.

4275

Ms. Dwyer - Motion made by Mr. Vanarsdall, seconded by Mr. Archer to recommend for approval Case C-87C-97. All those in favor say aye—all those opposed by saying nay (Mr. Donati abstained).

4279

4280 Mr. Vanarsdall - Thank you, and good night.

4281

4282 REASON: Acting on a motion by Mrs. Quesinberry, seconded by Mrs. Wade, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors <u>accept the proffered conditions and grant</u> the request because it is reasonable; it would not adversely affect the adjoining area if properly developed as proposed; and the business use is compatible with surrounding development.

4287 4288

Mr. Merrithew - Madam Chairman, we received 14 new applications for April. Your bylaws require that you only accept nine. They're all rezonings. Your bylaws require that you only accept nine of them, unless you chose to waive that limit.

4292

4293 Ms. Dwyer - How many deferrals did we have to April, tonight?

4294

4295 Mr. Merrithew - I've got nine deferrals, plus nine new cases which is a pretty full load. I am down one staff person for sure and one who is a short timer, lame duck

4297

4298 Mrs. Wade - Does that include an old deferral in my pile at home that says 4299 May.

4300

4301 Mr. Merrithew - We're going to April. I think I've counted everything we have in 4302 April.

4304 Mrs. Wade - Yes. I have an April one at home that was deferred from some other time.  4306 4307 Mr. Merrithew - That would be C-81, perhaps, or C-83? In any event we're recommending stay with nine.  4308 4310 Ms. Dwyer - What's the Commission's opinion on this? Shall we stay with the nine, particularly in light if the view of the number of deferrals we have to April.  4312 4313 Mr. Merrithew - Madam Chairman, we'd like 10.  4314 4315 Ms. Dwyer - Ten? Ten what?  4316 4317 Mr. Merrithew - We'd like to take 10 cases forward, not nine.  4318 4319 Mrs. Quesinberry - What happens to the rest, just get backlogged?  4320 4321 Mr. Merrithew - They go to May. You don't need a motion. We'll go with 10.  4322 4323 Mr. Marlles - I'm not sure all of the Planning Commission members are aware of your most recent news on one of your staff members. You might want to tell them what's going on.
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4325 going on
TOZO going on.
4326
4327 Ms. Dwyer - Well, I wasn't going to say anything because she is not here this
evening, but Nancy Gardner is leaving the office to pursue a PHD degree in Economics at
4329 either American or Georgetown University.
4330
4331 Ms. Dwyer - I don't think that's a smart thing for her to do.
4332
4333 Mr. Merrithew - Well, I've been trying to tell her that. I hope you call her and tell
4334 her that.
4335
4336 Mrs. Wade - We don't approve of that at all.
4337
There being no further business, the meeting was adjourned at 12:05 a.m. on March 12, 1999.
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4343
Elizabeth G. Dwyer, C.P.C., Chairwoman
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4346
4347
4348
John R. Marlles, AICP, Secretary