

COUNTY OF HENRICO, VIRGINIA
BOARD OF SUPERVISORS
SPECIAL MEETING
July 14, 2020

The Henrico County Board of Supervisors convened a special meeting on Tuesday, July 14, 2020, at 5:00 p.m., in the Board Room of the Administration Building, Henrico County Government Center, Parham and Hungary Spring Roads, Henrico, Virginia.

Members of the Board Present:

Thomas M. Branin, Chairman, Three Chopt District
Daniel J. Schmitt, Vice-Chairman, Brookland District
Tyrone E. Nelson, Varina District
Patricia S. O'Bannon, Tuckahoe District
Frank J. Thornton, Fairfield District

Other Officials Present:

John A. Vithoukas, County Manager
J.T. (Tom) Tokarz., Acting County Attorney
Barry R. Lawrence, CMC, Assistant to the County Manager/Clerk to the Board
W. Brandon Hinton, Deputy County Manager for Administration
Anthony E. McDowell, Deputy County Manager for Public Safety
Steven W. Knockemus, Assistant Director of Public Relations

Mr. Branin called the meeting to order at 5:09 p.m.

Mr. Vithoukas briefly referred to the items on this special meeting agenda.

Henrico Jail Population Update

Mr. Vithoukas recognized Sheriff Alisa Gregory, who in turn introduced the following members of her command staff who were present: Colonel Tyrone Montague, Undersheriff; Chief Deputy Ann Felton; and Captain Eric Coleman. Sheriff Gregory narrated a slide presentation titled *Diversion Efforts – Jail East & Jail West*. Mr. Vithoukas distributed copies of the presentation to the Board. Sheriff Gregory began her presentation by identifying the members of the diversion team that put together a plan to reduce Henrico's jail population in coordination with the General District, Circuit, and Juvenile Court judges; the Community Corrections Program; the Police Division; local defense attorneys; the Department of Social Services; Henrico Area Mental Health & Developmental Services (MH/DS); and local recovery homes. Sheriff Gregory next reviewed 2020 diversion efforts, noting 768 inmates have been diverted through personal recognizance bonds, secured bonds, court releases, extraordinary good time, accelerated dockets, and Virginia Department of Corrections early release. In response to questions from Mr. Nelson, Sheriff Gregory explained front-end efforts that have been undertaken to keep convicts in the community and how COVID-19 has affected the diversion efforts.

Sheriff Gregory resumed her presentation by providing a January-to-June 2020 comparison of Jail West and Jail East's daily inmate counts and a year-over-year comparison of the 2019 and 2020 monthly inmate populations. She also documented the rise in Virginia Department of Corrections (VADOC) inmates at Henrico's jails since March 2020 as a result of VADOC no longer accepting inmates due to COVID-19. Sheriff Gregory continued her presentation by sharing jail detoxification data for 2019 and 2020. She informed the Board that the Sheriff's Office has been approved for a grant to provide medication-assisted treatment to individuals within its facility. Each candidate for the program will be evaluated by a buprenorphine-waivered practitioner to assess the individual's appropriateness for participation in the program. For individuals found inappropriate for the program, the Henrico jail system will offer other resources and services for individuals with opioid addiction. Sheriff Gregory advised Mr. Branin that the amount of the grant is \$75,000, is for a start-up phase, and will require a \$25,000 match from the County. She further advised Mr. Branin that medication options for the program are still being researched and evaluated but will involve injectables. Police Chief Humberto Cardounel confirmed there has been a large statistical increase in both fatal and non-fatal overdoses in Henrico during the past year. Sheriff Gregory expressed concerns that jails have become the primary providers of detoxification and noted two former Henrico inmates recently returned to jail to detoxify because they could not find an appropriate community-based alternative.

Sheriff Gregory concluded her presentation by highlighting statistical data that breaks down Henrico's current jail population by gender and race. She pointed out 48 percent of Henrico's jail population is composed of non-Henrico residents.

Following her presentation, Sheriff Gregory responded to a question from Mr. Nelson by elaborating on how her office has been able to achieve a better balance of inmates between Henrico's Jail East and Jail West. She thanked County agencies, especially the Health Department, that have assisted with COVID-19 testing within the jails. Mr. Nelson thanked the agencies that have worked with the Sheriff's Office to reduce the daily inmate count and pointed out the inmates who have been diverted are racially balanced. He noted that the County's Recovery Roundtable, which he and Mr. Branin co-chaired, discussed the need to focus on human issues and a detoxification center in lieu of building a third correctional facility to address inmate capacity issues. Mr. Branin complimented Sheriff Gregory for implementing processes to protect deputy sheriffs and inmates from COVID-19. Sheriff Gregory, Mr. Nelson, Mr. Branin, and Mr. Vithoukaskas responded to a question from Mrs. O'Bannon pertaining to the need for a detoxification facility outside the confines of the jails. Mr. Nelson remarked that the model discussed by the Roundtable will likely involve a partnership between the County and an outside agency. He asked that Mr. McDowell send a copy of the Roundtable's report to Mrs. O'Bannon. Mr. Vithoukaskas advised the Board that the diversion efforts have been carried out without negatively affecting the County's crime rates.

Services to Aid Recovery (STAR) Team and Crisis Intervention Team (CIT) Programs

Mr. Vithoukaskas introduced the following STAR Team and CIT participants who were in attendance: Lieutenant Cindy Wood from the Police Division; Captain Jason Wood and Patient Care Navigator Jelisa Turner from the Division of Fire; Capt. Eric Coleman from the Sheriff's Office; Shawn Rozier, Assistant Director of Social Services; Courtney Berry, Emergency Manager for Henrico County Public Schools (HCPS); Daniel Rigsby, Assistant

Director for Clinical Services for MH/DS; and Mike Feinmel, Deputy Commonwealth's Attorney. Mrs. O'Bannon announced she is hosting a town meeting on this topic on July 27. Mr. Vithoukas recognized Lt. Wood, who narrated a slide presentation titled *Crisis Intervention – Services to Aid Recovery*. Mr. Vithoukas distributed copies of the presentation to the Board while Lt. Wood explained her role in overseeing the CIT.

Lt. Wood began her presentation by highlighting the mission of the CIT, which is to respond to those in crisis, reduce unnecessary hospitalization or incarceration, increase the awareness of utilization of resources available to citizens and responders, and help those who need an extra step or resource. She noted the CIT is a partnership involving the Police Division, MH/DS, the Sheriff's Office, the Division of Fire, HCPS, and the Department of Social Services. Lt. Wood then explained STAR, which is a multidisciplinary team that assists citizens who often require a significant public safety response. The team uses existing resources to address mental health and public safety concerns for those individuals. The following agencies are represented on the STAR team: the Division of Police, the Division of Fire, MH/DS, the Department of Social Services, the Sheriff's Office, HCPS, the Department of Building Construction and Inspections, the County Attorney's Office, the Commonwealth's Attorney's Office, advocacy and faith-based groups, and local hospitals. Lt. Wood next explained a team established in 2017 called Youth STAR, which identifies needs and resources for youth who have come in contact with the juvenile justice system. Youth STAR utilizes a team approach that may include resources or services from law enforcement, Mental Health, Schools, Fire, the Sheriff's Office, juvenile justice, advocacy groups, and family members. In 2012, the County established the Crisis Receiving Center within the Henrico Doctors' Hospital Parham Emergency Department. The center operates seven days a week, 365 days a year, 24 hours a day; receives state and County funding; is staffed with specially-trained mental health clinicians, police officers, and nurses; and emphasizes recovery with dignity, respect, trauma-informed care, and consumer and family choice.

Lt. Wood recognized Ms. Turner, who provided information on the Division of Fire's Community Assistance, Resource, and Education (CARE) Team, which offers case management services. The team was established in response to a growing population of citizens calling 911 for nonemergency needs, a lack of other resources, chronic medical and mental health issues, a need for adult protective or child protective services, and homelessness. These calls were reducing the availability and readiness of emergency personnel to assist persons with life-or-death emergencies. CARE Team referrals are received directly from first responders. Ms. Turner also elaborated on her role with the Division of Fire. Her responsibilities include coordinating services, resources, and case management for CARE; fostering community relationships with public and private sector organizations; and educating the community and County partners about health care and resources.

Lt. Wood returned to the podium and addressed the role of CIT officers in the mental health jail diversion process. This process involves a partnership with judges, the Sheriff's Office, mental health clinicians assigned to the jails, the Commonwealth's Attorney's Office, and defense attorneys. It identifies candidates who have been incarcerated and provides them with timely mental health services to avoid further incarceration. Housing and employment services and other resources are also provided. Lt. Wood next reviewed several different levels of CIT training that is available to County personnel, including Mental Health First Aid and a de-escalation course that will be offered beginning in Fall 2020 to give police officers the skills to defuse potentially violent confrontations without the use of force. Lt. Wood continued her presentation by explaining the Recovery Overdose Diversion Program, which

targets community outreach to those who do not otherwise seek help. Its team includes a CIT officer, narcotics detective, and mental health clinician as well as peer support. The team responds to overdose victims immediately to offer resources, works with the Commonwealth's Attorney's Office for court adjudication, assists with jail diversion, and aims to provide same-day access for Henrico residents through partnerships with numerous medical facilities and sober-living houses. Lt. Wood next highlighted the Refugee Group Program, which is designed to give refugees an understanding of law enforcement and explains traffic stops, basic police call for service, and how the legal system works in Virginia.

Lt. Wood advised the Board how the STAR team works closely with other County agencies, local advocacy groups, faith-based groups, the Division of Fire, and MH/DS to assist with Henrico's homeless population. The team consistently monitors and checks on persons in the community to ensure they have housing, food, and clothing. Lt. Wood transitioned to a description of the Critical Incident Response Peer Support Team, which includes 51 members and provides resources, information, education, and support to Police Division staff as needed. The team has adopted an integrated approach involving multiple resources such as Critical Incident Stress Management and stress first aid, and it provides guidance for responses to traumatic events and critical incidents. It is fully accredited through the Virginia Office of Emergency Medical Services. Lt. Wood concluded her presentation by explaining the role of the Threat Assessment Team, which documents and evaluates identified threats to assist Police Division personnel in determining the appropriate response and to ensure the necessary follow-up is conducted until the threat has been properly mitigated. The scope of the assessment is determined by the facts presented when the threat first comes to the attention of law enforcement and by information developed during the investigative process.

Central Virginia Transportation Authority (CVTA) and Commonwealth Transportation Board (CTB) SMART SCALE Program

Mr. Vithoukas advised the Board that there was an item on the 7:00 p.m. meeting agenda to concur in the designation of Mr. Thornton as a member of CVTA and Mrs. O'Bannon as Mr. Thornton's designee if he is unable to attend a CVTA meeting. He recognized Todd Eure, Assistant Director of Public Works, who narrated a presentation titled *CVTA and SMART SCALE Program*. Steve Yob, Deputy County Manager for Community Operations, distributed copies of the presentation to the Board.

Mr. Eure began his presentation by explaining the SMART SCALE program of the Virginia Department of Transportation (VDOT) allocates funds for transportation projects such as highway improvements, transit and rail capacity, bicycle and pedestrian improvements, and transportation demand management. He reviewed the application process and timeframe for Round 4 of the program, noting there is a limit of 10 applications per large locality but that GRTC Transit System (GRTC) and PlanRVA/Richmond Regional Transportation Planning Organization (RRTPO) are eligible to submit additional applications on behalf of the County. County staff identified 14 candidate projects. Mr. Eure described the projects, showed their locations on a map, and provided their estimated costs. The following projects are recommended for Regional Surface Transportation Funding through RRTPO: W. Broad Street Intersection Improvements – Dominion Boulevard and Cox Road and W. Broad Street Pedestrian and Transit Improvements – Glenside Drive to Parham Road. The following project application is being sponsored by GRTC: Williamsburg Road Improvements – Charles City Road to Laburnum Avenue. The following project application is being sponsored by

PlanRVA/RRTP0: Trolley Lane Trail – Chickahominy River Crossing. The following projects are included in the County’s SMART SCALE applications: Magellan Parkway Extension; W. Broad Street Improvements – Short Pump; Trolley Line Trail – Longdale Phase; Nine Mile Road Multimodal Mobility and Safety Improvements; Nine Mile Road Roadway Reconfigurations & Pedestrian Safety Improvements; Trolley Lane Trail – Brook Road and Hilliard Road Phase; Parham Road Interchange Improvements at I-64; Woodman Road Improvements – Terry Drive to Mountain Road; Springfield Road Improvements – Staples Mill Road to Francistown Road; and Staples Mill Road Improvements – Townhouse Road to Waller Road/Libbie Lake South Street.

In response to questions from Mrs. O’Bannon and Mr. Nelson, Mr. Eure elaborated on two of the projects: Parham Road Interchange Improvements at I-64 and Nine Mile Road Multimodal Mobility and Safety Improvements. Mr. Branin asked that staff send him additional information regarding the W. Broad Street Improvements – Short Pump project.

Mr. Eure resumed his presentation by reviewing the application and funding schedule for these projects. He noted CTB is expected to approve funding for some of the projects in June 2021 for inclusion in VDOT’s Six-Year Improvement Program for Fiscal Years 2022-27. In response to questions from Mr. Nelson, Mr. Eure elaborated on the application and funding schedule, pointed out the County has historically had 16 percent of its applications funded compared with a 10 percent statewide success rate, clarified that the County can apply for SMART SCALE funding every two years, and advised that the total amount of funds being requested is \$150 million compared with \$123 million during the previous funding cycle. He confirmed for Mr. Schmitt that the County is limited to ten applications of its own and advised him that application scoring criteria change every round and that the County has submitted an application twice for Springfield Road improvements.

Mr. Eure concluded his presentation by providing a CVTA update. He alerted the Board that there was a resolution on the 7:00 p.m. meeting agenda expressing the Board’s concurrence in the Chairman’s designation of Mr. Thornton to be a member of the Authority and Mrs. O’Bannon as his designee if he is unable to attend a meeting of the Authority. The initial meeting of CVTA is tentatively scheduled for the week of August 10 – 14. CVTA will be funded from an increase in gasoline tax revenues that went into effect July 1 and a sales tax increase that goes into effect October 1. Mr. Eure mentioned that staff from the participating localities has been holding behind-the-scenes discussions concerning regional projects that will be funded through CVTA. He will set up a briefing for Mr. Thornton and/or Mrs. O’Bannon before the first CVTA meeting.

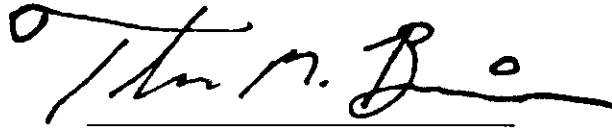
At Mr. Branin’s request, Mr. Eure offered an update on the status of the North Gayton Road project and a VDOT transportation study of the Short Pump area. Mr. Vithoukas discussed the membership of CVTA and its weighted voting in response to questions from Mr. Nelson.

Regular Meeting Agenda Items

Mr. Vithoukas reviewed the agenda for the 7:00 p.m. regular meeting. He noted he would have two Manager’s comments in addition to a COVID-19 update by Deputy County Manager for Community Affairs Monica Smith-Callahan. Mr. Vithoukas pointed out there was one resignation paper and one appointment paper on the agenda and that Skyway Towers, LLC, the applicant for the one provisional use permit on the agenda, was requesting a 30-day deferral. Mr. Vithoukas briefly referred to the two non-land use public hearing items and

eight general agenda items on the agenda and advised the Board that five individuals had signed up in advance to speak during the public comment period. He concluded his review by advising the Board that no oaths are required or would be administered for the CVTA designees mentioned earlier by Mr. Eure.

There being no further business, the meeting was adjourned at 6:39 p.m.

A handwritten signature in black ink, appearing to read "Thomas M. De". The signature is written in a cursive style with a large initial "T" and a long horizontal stroke at the end.

Chairman, Board of Supervisors
Henrico County, Virginia