The Henrico County Board of Supervisors convened a special meeting on Tuesday, April 9, 2019, at 4:30 p.m., in the County Manager's Conference Room, Administration Building, Henrico County Government Center, Parham and Hungary Spring Roads, Henrico, Virginia.

**Members of the Board Present:**

Tyrone E. Nelson, Chairman, Varina District  
Thomas M. Branin, Vice Chairman, Three Chopt District *(arrived at 5:06 p.m.)*  
Patricia S. O'Bannon, Tuckahoe District  
Daniel J. Schmitt, Brookland District  
Frank J. Thornton, Fairfield District

**Other Officials Present:**

John A. Vithoulkas, County Manager  
Joseph P. Rapisarda, Jr., County Attorney  
J. T. (Tom) Tokarz, Deputy County Attorney  
Barry R. Lawrence, CMC, Assistant to the County Manager/Clerk to the Board  
Tanya B. Harding, CMC, Deputy Clerk/Administrative Assistant  
Timothy A. Foster, P.E., Deputy County Manager for Community Operations  
W. Brandon Hinton, Deputy County Manager for Administration  
Randall R. Silber, Deputy County Manager for Community Development  
Benjamen A. Sheppard, Director of Public Relations & Media Services

Mr. Nelson called the meeting to order at 4:35 p.m.

**2019 Eastern League All-Star Week Update**

Mr. Vithoulkas recognized Todd Parnell, Vice President and Chief Operating Officer of the Richmond Flying Squirrels, who noted he attended a special meeting of the Board in 2011 with Bill Axselle, at which time he introduced himself and provided an update on the Flying Squirrels after its inaugural season. Mr. Parnell noted he would make his presentation brief so he could be at the ballpark for a Flying Squirrels home game that evening. He advised the Board that the Flying Squirrels opened their season at The Diamond on April 4 to a sellout crowd for the tenth consecutive season. New this year to the stadium is a video board that shows instant replays. Also, the Flying Squirrels this season will adopt a Spanish theme and transform into Las Ardillas Voladoras for Friday home games. This transformation is part of Minor League Baseball's Copa de la Diversion and will include Latin and Hispanic entertainment, themed contests, music, and food on Friday nights as well as educational outreach programs throughout the week for local Latino and Hispanic communities.

Mr. Parnell distributed information to the Board for 2019 Eastern League All-Star Week, which included a schedule of events. A minor league all-star game was last played in Richmond in 1992. All-Star Week will kick off with a celebration on July 7 at Brown's Island...
that will be hosted by Richmond Mayor Levar Stoney. On the evening of July 8, the Flying Squirrels will be in Henrico County at Richmond International Raceway's Virginia Credit Union Live concert facility for a country music jam featuring Big & Rich. The Diamond will play host to the 2019 Eastern League All-Star/Celebrity Home Run Derby & Fanfest on July 9. The nautically-themed band Three Sheets to the Wind will perform at this event. All-Star Week will conclude on July 10 with the 2019 Eastern League All-Star game between the eastern and western division representatives, which will be followed by a fireworks extravaganza. Throughout the week, excursions will be offered to various attractions in the region. Genworth, which is headquartered in Henrico County, is serving as the corporate title sponsor for All-Star Week and is assisting the Flying Squirrels in developing a charitable effort for the community and a special fund that will provide three college scholarships each year for high school student athletes. Mr. Parnell thanked the Board for its support of the Flying Squirrels and All-Star Week. He pointed out this is his 30th season in minor league baseball and it is the Flying Squirrels' tenth season.

Mr. Nelson expressed excitement regarding All-Star Week. He pointed out the Board has a regularly-scheduled meeting on April 9 but he hopes Board members will be able to attend some of the other events planned for that week. Before departing for The Diamond, Mr. Parnell alerted the Board that he was leaving a stack of 2019 team schedules and posters for distribution.

Mr. Vithoulkas introduced Kim Hynes, Executive Director of the Central Virginia Waste Management Authority (CVWMA). He reminded the Board that it would be reconvening in the Board Room at 6:00 p.m. for the public hearing on the Fiscal Year (FY) 2020 budget.

The Board recessed for dinner at 4:49 p.m. and reconvened at 5:00 p.m.

**Central Virginia Waste Management Authority (CVWMA) Update**

Mr. Vithoulkas recognized Ms. Hynes, who in turn introduced two Henrico representatives on the CVWMA Board of Directors who were in attendance, Marcia Kelley and Allen Lane. Henrico's third representative on the CVWMA Board, Bob Whiteman, was out of town. Ms. Hynes narrated a slide presentation on this item. She began by providing background information on CVWMA, pointing out it was formed in 1990 pursuant to the Virginia Water and Waste Authorities Act. CVWMA is funded by its 13 local government members and has 11 employees and a 20-member board of directors that is appointed by the local governing bodies. Its mission is fostering regional collaboration to provide planning, resources, and education in order to reduce, reuse, recycle, and manage solid waste for its member jurisdictions.

Ms. Hynes highlighted CVWMA's key benefits and financial impacts, successes, and menu of services that are contracted with the private sector. She also offered statistics and historical prices for its curbside and drop off recycling program and the impact of declining market prices for recyclable goods on CVWMA. Prior to July 1, 2018, CVWMA's curbside recycling contract provided for a $20 per ton rebate with the market risk solely born by the contractor. A renegotiated contract that was effective July 1, 2018, eliminated the rebate and imposed a $30 per ton maximum processing fee based on market indices. Ms. Hynes reviewed data documenting the additional costs to participating localities for curbside recycling in down markets, adjustments localities outside the region have made to their recycling programs due to increased costs, and the potential impact on regional curbside recycling as a result of
Chesterfield County not fully funding its curbside recycling program in its Fiscal Year (FY) 2020 proposed budget. Chesterfield notified CVWMA on March 1 of its decision not to fully fund its program in FY20 and its Board of Supervisors is currently considering three service options that its County Administrator has identified. Meanwhile, CVWMA has requested more time to assist Chesterfield through its budget shortfall in hopes of continuing through the natural term of the contract (June 2023).

Mr. Vithoulkas and Ms. Hynes responded to comments and questions from Mrs. O’Bannon and Mr. Nelson regarding the three service options being considered by Chesterfield. Ms. Hynes explained that a renegotiated vendor contract, which will be required if Chesterfield is no longer in the program, is estimated to cost Henrico an addition $400,000 per year. She, Mr. Vithoulkas, and Solid Waste Division Director/CVWMA Technical Advisory Committee Chair Jon Clary responded to questions and comments from Mrs. O’Bannon, Mr. Nelson, and Mr. Thornton pertaining to the impact of Chesterfield’s potential withdrawal on mandated regional recycling rates, the regional curbside recycling contract, and regional cooperation. Mr. Nelson expressed concern relating to the long-term implications for regional cooperation by having one locality make a unilateral, isolated decision on a regional program of this magnitude. He asked Mr. Vithoulkas to reassure Henrico’s regional partners that the County’s proposed budget fully funds the County’s continued participation in CVWMA’s regional curbside recycling contract. Mr. Thornton remarked there needs to be dialogue with other localities in developing a plan for the future and deciding how to handle a dysfunctional member of the regional family.

Ms. Hynes concluded her presentation by explaining how the CVWMA Board and staff are working with the organization’s Technical Advisory Committee to determine solutions to keep the regional curbside recycling program intact. She advised that CVWMA is negotiating with its contractor, TFC Recycling, and monitoring fiber markets. Positive industry advances will be coming down the pike but will take some time.

**Regular Meeting Agenda Items**

Mr. Vithoulkas informed the Board that he would make a ten-minute presentation on the budget and many individuals had signed up to speak during the public comment period. The speakers included representatives of outside agencies that requested non-departmental funding and persons concerned about the School Board’s decision to remove funding for the Math-Science Innovation Center from the school division’s budget. Mr. Vithoulkas pointed out he had asked the school administration to have a representative present at the meeting who was prepared to address the Math-Science Innovation Center issue. He distributed a fact sheet to the Board and advised the Board that Mr. Rapisarda was prepared to address Virginia constitutional, statutory, and case law regarding the budgeting and expenditure of funds for public schools. Mr. Rapisarda confirmed for Mr. Nelson that the Board of Supervisors does not have operational control over decisions made by the School Board and that it is completely up to the School Board to decide how to spend funds that are allocated to the public schools. Mr. Vithoulkas remarked some Henrico citizens are under the false impression the Board of Supervisors can reverse the School Board’s decision to remove funding from the proposed budget for Henrico’s continued participation in the Math-Science Innovation Center. Mrs. O’Bannon suggested the Board agree on a strategy to handle citizen comments on this issue. Mr. Thornton suggested the Board consider limiting the number of speakers. Mr. Nelson stated that although he intended to allow comments, he wanted to make it clear at the outset that the Board of Supervisors has no authority to change the
School Board's decision. Mr. Vithoulkas advised the Board that the Superintendent of Schools was detained in New York due to a flight delay but the Deputy Superintendent of Schools, Dr. Beth Teigen, would be present for the budget public hearing and prepared to explain the School's position.

Mr. Vithoulkas briefly reviewed the remainder of the agenda for the portion of the regular meeting scheduled to begin at 7:00 p.m. He referred to the two presentation items, two rezoning cases, and one additional public hearing item that were on the agenda. Mr. Vithoulkas noted a citizen had signed up for the public comment period to speak on the topic of Belmont Golf Course. Mrs. O'Bannon remarked she has informed several of her constituents how the golf course can be operated through a private foundation, but they want the County to continue to maintain operational and financial responsibility for the golf course.

There being no further business, the meeting was adjourned at 5:49 p.m.

Chairman, Board of Supervisors
Henrico County, Virginia