

COUNTY OF HENRICO, VIRGINIA
BOARD OF SUPERVISORS
SPECIAL MEETING
November 10, 2015

The Henrico County Board of Supervisors convened a special meeting on Tuesday, November 10, 2015, at 5:45 p.m., in the County Manager's Conference Room, Administration Building, Henrico County Government Center, Parham and Hungary Spring Roads, Henrico, Virginia.

Members of the Board Present:

Frank J. Thornton, Chairman, Fairfield District
Tyrone E. Nelson, Vice Chairman, Varina District
Richard W. Glover, Brookland District
David A. Kaechele, Three Chopt District
Patricia S. O'Bannon, Tuckahoe District

Other Officials Present:

John A. Vithoukas, County Manager
Joseph P. Rapisarda, Jr., County Attorney
Joseph T. Tokarz, II, Deputy County Attorney
Barry R. Lawrence, CMC, Assistant to the County Manager/Clerk to the Board
Tanya B. Harding, Administrative Assistant/Deputy Clerk to the Board
Joseph A. Casey, Ph.D., Deputy County Manager for Administration
Jane D. Crawley, Deputy County Manager for Community Services
Timothy A. Foster, P.E., Deputy County Manager for Community Operations
Randall R. Silber, Deputy County Manager for Community Development
Tamra R. McKinney, Director of Public Relations & Media Services

Mr. Thornton called the meeting to order at 5:47 p.m.

Mr. Vithoukas briefly reviewed the items listed on the agenda for this special meeting.

Potential Urban Mixed Use (UMU) Ordinance Amendment for Innsbrook

Mr. Vithoukas recognized Joe Emerson, Director of Planning, who narrated a slide presentation titled *Innsbrook Mixed Use Development Updates*. Mr. Emerson began his presentation by reviewing the history of Innsbrook revitalization efforts, including the Board's adoption of the findings of the Innsbrook Area Study on September 14, 2010, and its adoption of amendments to the County's UMU District ordinance on September 11, 2012. He then addressed recent actions and challenges regarding these efforts by noting previous rezoning approval for Highwoods Properties on approximately 40 acres, a rezoning request for approximately 12 acres located to the northeast of the Dominion Virginia Power facility that did not meet UMU minimum acreage requirements, and proposed new development in Innsbrook consistent with the study findings that

has been discussed with a number of property owners and potential developers. Mr. Emerson provided examples of portions of other existing and planned UMU developments that already exhibit the form a smaller UMU might take in Innsbrook and identified the following three goals: reduce the minimum acreage requirements for mixed-use development in the Innsbrook area, analyze the need to submit certain impact analyses for new projects in the Innsbrook area, and limit potential changes to properties associated with the Innsbrook Study Area by some special method. Mr. Emerson concluded his presentation by suggesting the following next steps: recommend the Planning Commission initiate an ordinance review regarding UMU development of the Innsbrook area, have the Planning Commission hold a work session and public hearing to discuss findings and present potential revisions, and schedule an additional work session and public hearing by the Board to consider the possible adoption of any recommended ordinance change.

In response to questions from Mr. Kaechele and at the request of Mr. Vithoulkas, Mr. Emerson updated the Board on meetings County staff has attended with representatives of the Innsbrook Owners Association who are interested in the redevelopment of parcels that are smaller in size than the minimum currently required under the County's UMU ordinance. He noted several of these stakeholders were in the audience. Mr. Emerson responded to further questions from the Board regarding the redevelopment plans of two Innsbrook landowners that have adjoining four-acre parcels (Marchetti Properties and Lingerfelt Development), the findings of the Innsbrook Area Study adopted by the Board in 2010, and the implications of changing the minimum acreage requirements for UMU development within this one specific area of the County. There was extended discussion between Mr. Glover and Mr. Emerson pertaining to the use of overlay districts to reduce minimum acreage requirements for UMU development. In response to a question from Mr. Thornton, Mr. Emerson suggested that the Planning Commission initiate an ordinance review at its next meeting on November 18 with the anticipation that a recommendation will be forthcoming to the Board in the early spring of 2016.

The Board recessed for dinner at 6:22 p.m. and reconvened at 6:28 p.m.

Children's Services Act (CSA) Update

Mr. Vithoulkas introduced this item by noting it was a topic for review and discussion at the Board's November 4 dinner briefing with the County's General Assembly delegation. He further noted CSA is a mandated program and its funding is an area of concern for Henrico and other localities. Mr. Vithoulkas pointed out that Mrs. O'Bannon has worked for years on this issue and recently convened a group of officials from across the Commonwealth to have a conversation about it.

Mr. Vithoulkas recognized Mrs. Crawley, who in turn introduced the County's CSA Coordinator, Ty Parr. Mrs. Crawley narrated a slide presentation on this item, noting the General Assembly changed the name of the Comprehensive Services Act for At-Risk Youth and Families to the Children's Services Act during the 2015 Session. She began her presentation by reminding the Board that this law was enacted in the early 1990s and establishes a single state pool of sum sufficient funds to purchase mandated services for at-risk youth and their families. These state funds, combined with local match dollars, are managed by local interagency teams

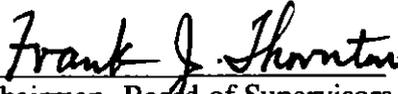
that plan and oversee services to youth. Mrs. Crawley then explained the sum sufficient appropriations for the program and reviewed the mandated population served by CSA, and how CSA is structured at the state and local levels. She clarified for Mr. Vithoukaskas that most of the program referrals are made by Henrico County Public Schools (HCPS) and the Department of Social Services. After responding to a question from Mr. Kaechele concerning the number of children served by the program, Mrs. Crawley continued her presentation by addressing staffing for the County's CSA program and the three categories of services the program provides. In response to a question from Mrs. O'Bannon, Mrs. Crawley elaborated on examples of private day placements funded by the program. Mr. Vithoukaskas clarified that the majority of cases and costs both in Henrico and statewide are from special education services referrals from HCPS.

Mrs. Crawley resumed her presentation by discussing projected expenditures by the County for the CSA program in Fiscal Year 2015-16. She and Mr. Vithoukaskas responded to questions from the Board relating to program costs and placements. Mrs. Crawley next reviewed a graph comparing the County's student growth vs. CSA private day placement growth during the past several years. Mrs. Crawley, Mr. Vithoukaskas and Mr. Tokarz responded to questions from Mr. Glover and Mrs. O'Bannon regarding the magnitude of the growth in private day placements and costs and the role of HCPS Individualized Education Program (IEP) teams in making the final decision on these placements. Mr. Vithoukaskas acknowledged the increasing costs will require an amendment to the County's budget during the current fiscal year. He advised the Board that staff will convey to the County's General Assembly delegation there should be uniformity throughout the Commonwealth in the provision of special education services under the CSA act. Mrs. Crawley summarized her presentation by concluding CSA costs are increasing due to the complexity of the populations being served and by assuring the Board that staff will continue to work on those areas of concern throughout the 2016 General Assembly Session.

Regular Meeting Agenda Items

Mr. Vithoukaskas briefly reviewed the agenda for the 7:00 p.m. regular meeting. He informed the Board of the Economic Development Authority Board of Directors appointment paper, two zoning cases, one public hearing item, three general agenda items, and a Manager's Comment introducing the 2015 Christmas Mother.

There being no further business, the meeting was adjourned at 6:53 p.m.


Chairman, Board of Supervisors
Henrico County, Virginia