

**COUNTY OF HENRICO, VIRGINIA
BOARD OF SUPERVISORS
SPECIAL MEETING
February 25, 2014**

The Henrico County Board of Supervisors convened a special meeting on Tuesday, February 25, 2014, at 5:00 p.m., in the County Manager's Conference Room, Administration Building, Henrico County Government Center, Parham and Hungary Spring Roads, Henrico, Virginia.

Members of the Board Present:

Patricia S. O'Bannon, Chairman, Tuckahoe District
Frank J. Thornton, Vice Chairman, Fairfield District
Richard W. Glover, Brookland District
Tyrone E. Nelson, Varina District

Member of the Board Absent:

David A. Kaechele, Three Chopt District

Other Officials Present:

John A. Vithoukaskas, County Manager
Joseph P. Rapisarda, Jr., County Attorney
Barry R. Lawrence, CMC, Assistant to the County Manager/Clerk to the Board
Tanya B. Harding, Deputy Clerk to the Board/Administrative Assistant
Joseph A. Casey, Ph.D., Deputy County Manager for Administration
Jane D. Crawley, Deputy County Manager for Community Services
Timothy A. Foster, P.E., Deputy County Manager for Community Operations
Randall R. Silber, Deputy County Manager for Community Development
Tamra R. McKinney, Director of Public Relations & Media Services

Mrs. O'Baunon called the meeting to order at 5:05 p.m.

RVA Reality Check Results

Mr. Vithoukaskas noted this item was strictly informational and resulted from conversations facilitated by the Urban Land Institute Richmond District Council. In May 2013, more than 400 participants came together at Virginia Commonwealth University's (VCU) Siegel Center for a daylong "RVA Reality Check Game Day" event to envision what this region could look like in 2035 and the patterns of growth that could occur to add value to the local economy and communities. He further noted this presentation was previously shared with the governing bodies of Chesterfield, Hanover, and New Kent Counties as well as the City of Richmond.

Mr. Vithoukias recognized Andy Condlin, a partner and land use attorney at Roth Doner Jackson Gibbons Condlin, PLC, and also introduced Jeff Geiger, a land use attorney at Hirschler Fleischer who co-chaired the RVA Reality Check. Mr. Condlin distributed a document titled *RVA Reality Check Results* and narrated a slide presentation on this item, which included an analysis of future growth scenarios for the region. He began his presentation by elaborating on the RVA Reality Check Game Day regional visioning process, during which 280 invited citizens at ten tables generated 28 development scenarios for metropolitan Richmond using Legos on large-scale regional maps. Participants discussed and agreed on principles to guide development and looked at density, development location and pattern, and transportation. The results showed that 96 percent of the participants wished to preserve natural and historic resources; 86 percent wanted multi-modal transportation; 68 percent favored mixed-use development; 54 percent supported infill, redevelopment, and revitalization; and 54 percent were proponents of regional cooperation. Mr. Condlin shared various graphs and results collected during the one-day visioning session to illustrate density and development patterns, provide examples of mixed use and suburban business corridor development options, and summarize recommendations for public transit routes. He concluded his presentation by citing the need for further studies relative to development monitoring (location, density, and type), infrastructure costs, and transit feasibility. Mr. Condlin pointed out that two members of the County staff, Mr. Silber and Planning Director Joe Emerson, were participants in the RVA Reality Check Game Day. Mrs. O'Bannon noted that Tuckahoe District Planning Commissioner Bonnie-Leigh Jones was also a participant.

Following his presentation, Mr. Condlin and Mr. Geiger responded to several questions from Mr. Glover. Mr. Condlin acknowledged that the results have not been compared to local comprehensive plans, Mr. Geiger acknowledged that the participants did not look at the impact of growth patterns on local commercial-residential tax base ratios, and Mr. Condlin pointed out that VCU will incorporate the Reality Check results into a more detailed report and will devise a system to track future growth within the region. Mr. Glover commented on previous growth studies that have been conducted by the Richmond Regional Planning District Commission and other organizations and indicated the Reality Check appears to reflect the desire of some VCU faculty members to urbanize the region. In response to a question from Mr. Glover regarding the potential use of the Reality Check results to promote regionalism, Mr. Condlin noted a majority of the participants expressed an interest in regional cooperation. He spoke to the benefits of having persons with disparate views of regional growth seated at the same table to discuss alternate scenarios. Mr. Geiger commented on the merits of smart growth and denser developments to lessen the impact of public infrastructure costs. Mr. Glover asked Mr. Condlin for his definition of sprawl and remarked that although it is helpful to have the information generated by the Reality Check, credence should be given to local comprehensive plans.

In response to a question from Mr. Vithoukias, Mr. Geiger and Mr. Condlin elaborated on a graph in Mr. Condlin's presentation depicting comparative density. Mr. Thornton remarked that regional conversations about growth should be a transparent process and should also address issues relating to gentrification, race, and social class. He also advocated a deeper respect for residential communities that preceded newer development. Mr. Condlin advised that participants in the Reality Check did look at housing options. Mrs. O'Bannon expressed skepticism about the use of the term "reality check" to describe this visioning process and suggested the results be referred to as a "wish list."

2013 Annual Crime Report

Mr. Vithoukaskas pointed out the Division of Police has presented an annual crime report to the Board for a number of years highlighting the outcome side of Henrico County policing. He recognized Col. Doug Middleton, Chief of Police, who noted there were 35 members of his staff in the audience. Chief Middleton began his slide presentation on this item by reviewing the areas of the County covered by the division's three-station project and reviewing graphs containing statistics on calls for service; non-violent and violent offenses including homicides; arrests; magisterial district offense totals; traffic fatalities; top ten accident locations; top ten summonses issued as a result of a crash; and weapons seized. In response to a question from Mrs. O'Bannon, he clarified that seized weapons classified as "other" could include sticks and screwdrivers.

Chief Middleton continued his presentation by providing information on the division's border initiative and the results of that initiative, which was conducted between June 1 and December 31 of this past year in cooperation with the City of Richmond Police Department. He advised the Board the division is currently working with the Hanover County Sheriff's Department on a border initiative directed at the County's northern border. Chief Middleton next discussed a chart documenting a decrease in the County's crime rate from 55.12 crimes per 1,000 residents in 1975 to 26.45 crimes per 1,000 residents in 2013. He then elaborated on future growth in the County's policing that will result from several major mixed-use developments, including Greengate, Libbie Mill, and Rockett's Landing. Chief Middleton mentioned that Mr. Vithoukaskas is strengthening the County's public safety leadership team to ensure greater responsiveness to Henrico residents.

At this point in the presentation, Lt. Col. Freddie Boiling, Assistant Chief of Police for Field Services, distributed spiral-bound copies of the *Henrico County Police Division Annual Report*. Lt. Col. Jim Fitzgerald, Assistant Chief of Police for Patrol Operations, distributed a flyer explaining a new policing business model known as TEMPO (Technology-Enhanced Modern Policing Operations) and also distributed coffee mugs to the members of the Board and the County Manager containing the TEMPO logo. Col. Middleton reviewed a slide explaining TEMPO, which was developed by Henrico police officers and staff. TEMPO will help the division more efficiently and effectively prevent crime, solve crimes, and enforce laws by incorporating technology into the daily operations of the division. Dr. John Reitzel, an Assistant Professor with VCU's L. Douglas Wilder School of Government Affairs, will scientifically evaluate, assess, and validate data on TEMPO to ensure the division is on target with the TEMPO team's goals and objectives. Chief Middleton concluded his presentation by sharing a slide and playing a five-minute video titled *Remembrance* that honors nine Henrico police officers who have died in the line of duty. The video was produced by the division's Public Information Officer. Chief Middleton offered to discuss district crime information individually with each member of the Board and thanked the members of his staff who were present.

Mrs. O'Bannon thanked Chief Middleton for his detailed report and complimented the members of his staff in the audience for their dedication. Mr. Thornton complimented the division for making an efficacious and enlightening presentation at one of his previous town meetings. In response to a concern expressed by Mr. Thornton pertaining to racial profiling, Chief Middleton assured the Board the division has a system in place to handle racial profiling complaints and he personally responds to any such complaints. He also elaborated on the division's national

accreditation and how his officers are trained to provide the same level of quality service to every Henrico citizen.

Mrs. O'Bannon commented on her speech to the Short Pump Rotary Club earlier in the day on the Mental Health First Aid initiative she has been promoting. In response to a question from Mrs. O'Bannon relating to mental health training received by police personnel, Chief Middleton updated the Board on the division's participation on the County's Crisis Intervention Team (CIT) and on the CIT's role in the County's law enforcement efforts. Mr. Nelson voiced concerns about crime trends in his district and the level of resources being directed to crime in eastern Henrico. He also asked Chief Middleton what the division is doing to ensure its staff reflects the diversity found within the County's general population and what measures the division is taking to address crime within the County's public schools. Chief Middleton reviewed how the County's Central Station and border initiatives have benefited eastern Henrico and how that area of the County has also benefited from the ten additional police officers the Board has approved in the budget for each of the past five years. Mr. Vithoukas commented on plans to build a new Central Station through the Public- Private Facilities and Infrastructure Education Act (PPEA) and on his recommendation to continue the annual increases to the police personnel complement in the upcoming budget. In response to another question from Mr. Nelson, Chief Middleton commented on the personnel complement at South Station and the division's long-range plan to have five police stations serving the County, one in each magisterial district. He also reviewed his commitment to increasing minority representation within the division while at the same time ensuring the division fills positions with the most qualified applicants. Chief Middleton pointed out that two of the five members of his executive staff are African-American. In further response to Mr. Nelson's questions, Chief Middleton noted he and Mr. Vithoukas review every single crime incident involving Henrico students and referred to his positive relationship with Henrico's Commonwealth's Attorney, court system, and public school superintendent and administration.

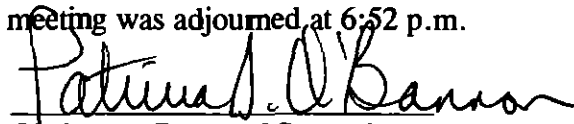
Mr. Glover remarked that he was impressed with Chief Middleton's presentation and that the citizens he represents are appreciative of the job the division does. He gave a standing salute to Chief Middleton and the members of Chief Middleton's staff who were present.

The Board recessed for dinner at 6:31 p.m. and reconvened at 6:41 p.m.

Mr. Vithoukas briefly reviewed the agenda for the 7:00 p.m. regular meeting. He referred to a prepared statement he or Mrs. O'Bannon would read explaining Mr. Kaechele's absence, three comments he would be making during the Manager's Comments portion of the meeting, and the proclamation that would be presented by Mr. Glover. Mr. Vithoukas also reviewed the public hearings listed on the regular meeting agenda. He reviewed proposed substitute language for the meals tax ordinance that had been drafted by the County Attorney's Office to make clear that the school capital projects to which some of the revenues will be dedicated are approved on a project-by-project basis in the capital budget by the Board. In response to questions from Mr. Glover and Mrs. O'Bannon, Mr. Vithoukas explained how this approval process will be executed. Mr. Vithoukas also referred to a letter he had sent the Board explaining resolutions on the regular meeting agenda to declare and end a local emergency in light of snow event that occurred on February 12. Mrs. O'Bannon advised the Board that funding has been allocated to Fire Station No. 9 to minimize the impact of outdoor lighting on the adjoining residential neighborhood and

that staff is still working on this project. Mr. Foster responded to a question from Mr. Glover concerning the resolution on the regular meeting agenda to award a construction contract for the Braxton Avenue Sewer Extension project. Mr. Vitoulkas mentioned that the *Financial Trend Monitoring System (TRENDS)* document for fiscal years 2003-13 prepared by the Department of Finance's Budget and Management Division would be placed at the Board's seats in the Board Room prior to the 7:00 p.m. meeting.

There being no further business, the meeting was adjourned at 6:52 p.m.


Chairman, Board of Supervisors
Henrico County, Virginia